

# **BOARD OF DIRECTORS MEETING**

The Hal Holmes Community Center Kittitas County Ellensburg, Washington



#### **BOARD OF DIRECTORS 2020 - 2021**

Count	ByLaws Ref	Population	Executive Board Seat	Title	First Name	Last Name	County
14	< Quorum						
Executi	ve Committee						
1	3.4a		President	Commissioner	Michael	Largent	Whitman
2	3.4a		1st Vice-President	Councilmember	Jamie	Stephens	San Juan
3	3.4a		2nd Vice-President	Commissioner	Mary	Kuney	Spokane
4	3.4b, 3.17.2		IP-President	Commissioner	Robert	Gelder	Kitsap
Board o	f Directors		Board Seat	Title	First Name	Last Name	County
5	3.4b		P-President	Commissioner	Scott	Hutsell	Lincoln
6	3.4b	+	P-President	Councilmember	Stephanie	Wright	Snohomish
7	3.4b	+	P-President	Commissioner	David	Sauter	Klickitat
8	3.4f	2,226,300	King County Executive	Executive	Dow	Constantine	King
9	3.4e 1	2,226,300	King County Council	Councilmember	Joe	McDermott	King
10	3.4e 2	888,300	Pierce County	Councilmember	Ryan	Mello	Pierce
11	3.4e 3		•	Councilmember	Megan	Dunn	Snohomish
12	3.4e 4	515,250		Commissioner	Josh	Kerns	Spokane
13	3.4e 5	488,500	Clark County	Councilor	Eileen	Quiring O'Brien	Clark
14	3.4e 6	285,800	Thurston County	Commissioner	Tye	Menser	Thurston
15	3.4e 7	270,100	Kitsap County	Commissioner	Charlotte	Garrido	Kitsap
16	3.4e 8	255,950	Yakima County	Commissioner	LaDon	Linde	Yakima
17	3.4e 9	225,300	Whatcom	Executive	Satpal	Sidhu	Whatcom
18	3.4e 10	201,800	Benton	Commissioner	Will	McKay	Benton
19	3.4d 1	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Eastern Region	Commissioner	Ron	Anderson	Yakima
20	3.4d 2		Eastern Region	Commissioner	Chris	Branch	Okanogan
21	3.4d 3		Eastern Region	Commissioner	Al	French	Spokane
22	3.4d 4		Eastern Region	Commissioner	Cory	Wright	Kittitas
23	3.4c 1		Western Region	Councilmember	Nate	Nehring	Snohomish
24	3.4c 2		Western Region	Councilmember	Kathy	Lambert	King
25	3.4c 3		Western Region	Commissioner	Janet	St. Clair	Island
26	3.4c 4	+	Western Region	Commissioner	Vicki	Raines	Grays Harbor
			Board Alternate Seat	Title	First Name	Last Name	County
1	3.4f	2,226,300	King County Executive	Councilmember	Reagan	Dunn	King
2	3.4e 1	2,226,300	King County Council	Councilmember	Vacant	Vacant	King
3	3.4e 2	888,300	Pierce County	Councilmember	Derek	Young	Pierce
4	3.4e 3	818,700	Snohomish County	Councilmember	Vacant	Vacant	Snohomish
5	3.4e 4		Spokane County	Commissioner	Vacant	Vacant	Spokane
6	3.4e 5	<u> </u>	Clark County	Councilor	Temple	Lentz	Clark
7	3.4e 6	285,800	· · · · · · · · · · · · · · · · · · ·	Commissioner	Gary	Edwards	Thurston
8	3.4e 7		Kitsap County	Commissioner	Vacant	Vacant	Kitsap
9	3.4e 8	255,950	' '	Commissioner	Vacant	Vacant	Yakima
10	3.4e 9	225,300	•	Councilmember	Rud	Browne	Whatcom
11	3.4e 10	201,800		Commissioner	Jerome	Delvin	Benton
12	3.4d 1	. ,					Asotin
13			Eastern Region	Commissioner	Chris	Seubert	ASOLIII
13	3.4d 2				Chris Wes		
14			Eastern Region Eastern Region Western Region	Commissioner Commissioner Commissioner		Seubert  McCart  Ozias	Stevens Clallam
14	3.4d 2 3.4c 1		Eastern Region Western Region	Commissioner Commissioner	Wes Mark	McCart Ozias	Stevens Clallam
14 15	3.4d 2		Eastern Region	Commissioner Commissioner Commissioner	Wes	McCart	Stevens
14 15	3.4d 2 3.4c 1 3.4c 2		Eastern Region Western Region Western Region	Commissioner Commissioner Commissioner	Wes Mark Dennis	McCart Ozias Weber	Stevens Clallam Cowlitz
14 15	3.4d 2 3.4c 1 3.4c 2		Eastern Region Western Region Western Region Board Affiliates (Non-votin	Commissioner Commissioner Commissioner	Wes Mark Dennis First Name	McCart Ozias Weber Last Name	Stevens Clallam Cowlitz County
14 15	3.4d 2 3.4c 1 3.4c 2		Eastern Region Western Region Western Region Board Affiliates (Non-votin	Commissioner Commissioner Commissioner	Wes Mark Dennis First Name Daniel	McCart Ozias Weber Last Name Key	Stevens Clallam Cowlitz County City of Tacoma
14 15	3.4d 2 3.4c 1 3.4c 2		Eastern Region Western Region Western Region Board Affiliates (Non-votin ACCIS ACHS	Commissioner Commissioner Commissioner	Wes Mark Dennis First Name Daniel Mari	McCart Ozias Weber Last Name Key Clark	Stevens Clallam Cowlitz County City of Tacoma Benton
14 15	3.4d 2 3.4c 1 3.4c 2		Eastern Region Western Region Western Region Board Affiliates (Non-votin ACCIS ACHS WACCCS	Commissioner Commissioner Commissioner	Wes Mark Dennis First Name Daniel Mari Julie	McCart Ozias Weber Last Name Key Clark Kjorsvik	Stevens Clallam Cowlitz County City of Tacoma Benton Kittitas
14 15	3.4d 2 3.4c 1 3.4c 2		Eastern Region Western Region Western Region Board Affiliates (Non-votin ACCIS ACHS WACCCS WCAA	Commissioner Commissioner Commissioner	Wes Mark Dennis First Name Daniel Mari Julie Mike Scott	McCart Ozias Weber Last Name Key Clark Kjorsvik Thomas	Stevens Clallam Cowlitz County City of Tacoma Benton Kittitas San Juan
14 15	3.4d 2 3.4c 1 3.4c 2		Eastern Region Western Region Western Region Board Affiliates (Non-votin ACCIS ACHS WACCCS WCAA WSACE WSACRPD	Commissioner Commissioner Commissioner	Wes Mark Dennis First Name Daniel Mari Julie Mike Scott Lynn	McCart Ozias Weber Last Name Key Clark Kjorsvik Thomas Lindblom Deitrick	Stevens Clallam Cowlitz County City of Tacoma Benton Kittitas San Juan Thurston
14 15	3.4d 2 3.4c 1 3.4c 2		Eastern Region Western Region Western Region Board Affiliates (Non-votin ACCIS ACHS WACCCS WCAA WSACE WSACRPD WSALPHO	Commissioner Commissioner Commissioner	Wes Mark Dennis First Name Daniel Mari Julie Mike Scott Lynn Astrid	McCart Ozias Weber Last Name Key Clark Kjorsvik Thomas Lindblom Deitrick Newell	Stevens Clallam Cowlitz County City of Tacoma Benton Kittitas San Juan Thurston YVCOG Whatcom
14 15	3.4d 2 3.4c 1 3.4c 2		Eastern Region Western Region Western Region Board Affiliates (Non-votin ACCIS ACHS WACCCS WCAA WSACE WSACRPD WSALPHO WSEMA	Commissioner Commissioner Commissioner	Wes Mark Dennis First Name Daniel Mari Julie Mike Scott Lynn Astrid Chandra	McCart Ozias Weber Last Name Key Clark Kjorsvik Thomas Lindblom Deitrick Newell Fox	Stevens Clallam Cowlitz County City of Tacoma Benton Kittitas San Juan Thurston YVCOG Whatcom Spokane
14 15	3.4d 2 3.4c 1 3.4c 2		Eastern Region Western Region Western Region Board Affiliates (Non-votin ACCIS ACHS WACCCS WCAA WSACE WSACRPD WSALPHO	Commissioner Commissioner Commissioner	Wes Mark Dennis First Name Daniel Mari Julie Mike Scott Lynn Astrid	McCart Ozias Weber Last Name Key Clark Kjorsvik Thomas Lindblom Deitrick Newell	Stevens Clallam Cowlitz County City of Tacoma Benton Kittitas San Juan Thurston YVCOG Whatcom

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# WSAC BOARD OF DIRECTORS MEETING

Thursday, September 16, 2021, 8:00 a.m. - 12:00 p.m. Lunch Provided

Kittitas County Hal Holmes Community Center 209 N. Ruby Street Ellensburg, WA 98926

Join Meeting by Zoom

https://wsac-org.zoom.us/j/91362364048?pwd=U0xobTlUUGFQbnBFbkU4eU1iUjBsUT09

Meeting ID: 913 6236 4048

Passcode: 030724

TIME*	Encl.	PRESENTER(s)	AGENDA	TYPE
8:00 a.m.		President Largent	CALL TO ORDER and Introductions; Establish Quorum	
	<b>V</b>	President Largent	APPROVE Agenda	Action
	<b>V</b>	President Largent	2. APPROVE MINUTES: May 5, 2021	Action
		President Largent	3. President's Report	Report
WSAC BUS	INESS			I
8:15 a.m.	<b>V</b>	Eric Johnson Mellani McAleenan Pacifica Law Group	4. Litigation Program Update –Executive Session Regarding Current and Pending Litigation  - Unfunded Mandate  - Indigent Defense  - Amicus Brief Update  - Blake Decision	Update Possible Action
8:45 a.m.		Break		
9:00 a.m.	<b>V</b>	WSAC Officers: President Largent  1st Vice President Stephens  2nd Vice President Kuney  Past President Gelder  WSAC Staff:  Eric Johnson  Bridget Lockling  Mellani McAleenan	<ul> <li>5. 2022 Proposed WSAC Budgets</li> <li>a) Proposed 2022-23 Goals, Objectives, and Strategies</li> <li>b) Proposed 2022 Special Fund Budget</li> <li>c) Proposed 2022 WSAC Operating Budget</li> <li>d) Proposed 2022 WSAC Strategic Litigation and Communication Program Budget</li> <li>e) Proposed 2022 General, Transportation, Public Lands, Human Services, and Strategic Litigation and Communication Dues Assessment Schedules</li> <li>Actions: Consider Adopting Resolution 2021-18 <ul> <li>a) Recommending 2022-23 Goals, Objectives, and Strategies</li> <li>b) Recommending 2022 WSAC Special Fund Operating Budget</li> <li>c) Recommending Proposed 2022 WSAC Operating Budget</li> <li>d) Recommending 2022 Strategic Litigation and Communication Program Budget</li> <li>e) Recommending 2022 WSAC General, Transportation, Public Lands, Human Services, County and Regional Planning and Strategic</li> </ul> </li> </ul>	Action

TIME*	Encl.	PRESENTER(s)	AGENDA	TYPE
			Litigation and Communication Program Dues Assessment Schedules	
11:00 a.m.	√	President Largent Eric Johnson	6. 2021-2022 Legislative Steering Committee Roster Actions: Consider Confirmation of 2021-2022 Legislative Steering Committee Roster Resolution: 2021-19	Action
11:10 a.m.	√	President Largent Eric Johnson	7. 2021-2022 Federal Issues and Relations Committee Actions: Consider Confirmation of 2021-2022 Federal Issues and Relations Committee Roster Resolution: 2021-20	Action
11:20 a.m.	√	Eric Johnson	Boards and Commissions (Nominations and Appointments)     Actions: Consider Adopting     Resolution 2021-21 ~ 2021-27	Action
STAFF REP	ORTS -	SUBMITTED IN WRITING		
	$\sqrt{}$	Eric Johnson	9. Executive Director	Report
	$\sqrt{}$	Bridget Lockling	10. Finance and Administration	Report
	V		44 Delian and Lanielatina Delations	Report
	V	Mellani McAleenan	11. Policy and Legislative Relations	rioport
OTHER BUS	,	Mellani McAleenan	11. Policy and Legislative Relations	riopon
<b>OTHER BUS</b> 11:40 a.m.	,	Commissioner Gelder Commissioner Largent Commissioner Weber Councilmember Wright Others	12. NACo Reports	Report
	,	Commissioner Gelder Commissioner Largent Commissioner Weber Councilmember Wright Others		Report
	,	Commissioner Gelder Commissioner Largent Commissioner Weber Councilmember Wright	NACo Reports      NACo Reports      NACo Reports from Activities on Statewide	
	,	Commissioner Gelder Commissioner Largent Commissioner Weber Councilmember Wright Others	NACo Reports      NACo Reports      Statewide Boards and Commissions      Presentation by WSAC Board Members on Current Issues relating to	Report

<sup>\*</sup>ALL times are approximate only

# **Next Meeting of the WSAC Board of Directors**

Tentative
Tuesday, November 16, 2021 – Noon – 3:00 pm
Spokane County
2021 County Leaders Conference
Davenport Grand Hotel

# Washington State Association of Counties MINUTES OF MEETING OF THE BOARD OF DIRECTORS

# May 5, 2021

#### Opening

A regularly scheduled meeting of the Board of Directors of the Washington State Association of Counties (WSAC) was held on Wednesday, May 5, 2021, starting at approximately 6:00 p.m. at The Davenport Grand Hotel, Spokane County, Spokane, Washington. All directors and alternates were appropriately notified of the meeting, according to the Association Bylaws.

**Board members present:** President Michael Largent, 1<sup>st</sup> Vice President Jamie Stephens, Immediate Past President Robert Gelder, Past President Scott Hutsell, Past President Stephanie Wright, Past President David Sauter, Ron Anderson, Chris Branch, Megan Dunn, Al French, Kathy Lambert, LaDon Linde, Wes McCart, Will McKay, Ryan Mello, Tye Menser, Nate Nehring, Mark Ozias, Eileen Quiring O'Brien, Vickie Raines, Janet St. Clair, Chris Seubert, Dennis Weber, Cory Wright, and Derek Young. A quorum was present.

**Staff and others present:** Eric Johnson, Mellani McAleenan, Derek Anderson Bridget Lockling, Jaime Bodden, Lynn Fiorillo-Lowe, Paul Jewell, Paul Lawrence, Mitch Netzer, Juliana Roe, and Jane Wall **Other Attendees:** Kristin Ballinger, Simon Farretta, David Hackett, Shane Harrison, and Timothy Leyh

**Call to Order and Approval of Agenda:** The meeting was called to order at 6:00 pm. It was moved by David Sauter, seconded by Eileen Quiring O'Brien, to approve the agenda as proposed. The motion passed.

**Approval of Minutes of the previous meeting:** It was moved by Wes McCart and seconded by Janet St. Clair to approve the minutes as drafted. The motion was carried to adopt the minutes of the February 3, 2021 meeting as outlined. The motion passed.

**President's Report:** President Largent thanked the WSAC members for their continued hard work and dedication during the COVID-19 challenge.

#### **WSAC Business Actions**

The Board announced an **EXECUTIVE SESSION**, in compliance with RCW 42.30. 110(1)(i), to discuss current and potential litigation at 6:35 pm for fifty-five minutes. WSAC's legal counsel, Paul Lawrence, was present and provided updates. No decisions were made. The **EXECUTIVE SESSION** concluded at 7:30 p.m. A second **EXECUTIVE SESSION** was held to discuss potential litigation on the Blake Decision. The session began at 7:30 p.m and ended at 7:40 p.m.

Mellani McAleenan updated the members on the current Amicus Brief requests (report included in board packet) that WSAC is involved.

**Potential Litigation – Indigent Defense:** Eric Johnson presented the recommendations from the WSAC Legal Committee and the Legislative Steering Committee to the WSAC Board of Directors.

**Resolution #2021-08:** A motion was made by Robert Gelder and seconded by Scott Hutsell to concur with the WSAC Legal Committee and Legislative Steering Committee, which found merits and reasonable grounds for the WSAC Board of Directors to support a legal challenge to require the State to fully fund constitutionally required trial court indigent defense services. The motion unanimously passed.

**2020 Un-Audited Financials:** Bridget Lockling submitted to the WSAC Board of Directors the unaudited financial report for 2020, as shown in the board report.

**Statewide Boards and Commissions:** Derek Anderson presented the State Boards and Commissions positions up for approval.

**Resolution #2021-09:** A vacant seat on the County Road Administration Board 30,000 – 150,000 population. Lisa Janicki, Skagit County Commissioner, and Greg Young, Stevens County Commissioner, seek this nomination. A motion was made by Al French and seconded by Chris Seubert to approve **Resolution #2021-09** to appoint Lisa Janicki Skagit County to fill the County Road Administration Board position. The motion passed.

# Washington State Association of Counties MINUTES OF MEETING OF THE BOARD OF DIRECTORS

May 5, 2021

**Resolution #2021-10:** A vacant position on the County Road Administration Board population 150,000 or more. Kathy Lambert, King County Councilmember, and Carolina Mejia, Thurston County Commissioner, seek this appointment. A motion was made by Al French and seconded by Vickie Raines to approve **Resolution #2021-10** to appoint King County Councilmember Kathy Lambert to the County Road Administration Board position, population 150,000 or greater. Motion passed.

**Resolution #2021-11**: A vacant Engineer position on the County Road Administration Board population greater than 150,000. Chad Coles, Spokane County Engineer, and Douglas McCormick, Snohomish County Engineer, seek the nomination. A motion was made by Vickie Raines and seconded by Eileen O'Brien Quiring to approve **Resolution #2021-11** and appoint Douglas McCormick to fill the County Road Administration Board Engineer position. The motion passed.

**Resolution #2021-12:** A vacant alternate seat exists on the Criminal Justice Treatment Account Panel. Sean Swope, Lewis County Commissioner, and Cindy Wolf, San Juan County Councilmember, are seeking an appointment. Seconded by Robert Gelder, David Sauter motioned to approve **Resolution #2021-12** and transmit Councilmember Cindy Wolf's name to the Health Care Authority. Motion carried.

**Resolution #2021-13:** A motion made by Robert Gelder, seconded by Vickie Raines, to approve **Resolution #2021-13** to nominate Julie Olson, Clark County Councilor, to fill the vacancy on the Forensic Investigations Council and submit her name to the Washington State Governor's Office. The motion passed.

**Resolution #2021-14:** There is a vacant position on the Public Records Exemptions Accountability Committee. Jamie Stephens, San Juan County Councilmember Commissioner, is seeking the nominee. Chris Branch made a motion, seconded by Al French, to approve **Resolution #2021-14** and transmit Councilmember Jamie Stephen's name to the Governor's Office. Motion passed.

**Resolution #2021-15:** A vacancy exists on the Public Works Board – Public Works Director or Manager. Kelly Snyder, Snohomish County Public Works Director Commissioner, is seeking the nomination. A motion was made by Kathy Lambert, seconded by Vickie Raines, to approve **Resolution #2021-15** and transmit her name to the Office of the Governor of Washington State. The motion passed.

Resolution #2021-16: A motion was made by Robert Gelder and seconded by Vickie Raines to approve Resolution #2021-16 and transmit the names of nominees Karen Bowerman, Clark County Councilor, Kate Dean, Jefferson County Commissioner, Tom Handy, Whitman County Commissioner, Tom Lannen, Skamania County Commissioner, Mark Ozias, Clallam County Commissioner, Janet St. Clair, Island County Commissioner, Sean Swope, Lewis County Commissioner, and Cory Wright, Kittitas County Commissioner, for the vacancy on the Community Economic Revitalization Board to the Office of the Director of Commerce. Motion passed.

**Resolution #2021-17:** Eric presented to the WSAC Board of Directors updates to WSAC's Comprehensive Policy Manual, which guides the administration of the Association's business processes and functions. WSAC staff looked at two alternatives in the member travel voucher reimbursement process to protect against intentional or unintentional double reimbursement. Discussions with the WSAC Executive Committee and several county auditors occurred in the development of the options.

Two areas with recommended amendments are:

Adopting and maintaining policies governing all the general supervision over the affairs of the Association (WSAC Bylaw 3.1.a) and the WSAC Board shall adopt a travel policy for all activities of the Association (WSAC Bylaw 3.1.f)

A motion made by Chris Branch, seconded by David Sauter, to approve Alternative #2 amendment to the Part 1 – Member Travel, Record-Keeping Requirements. Motion unanimously carried.

Reports				
Member Reports & Staff Reports: Member and staff reports were made available in the board packet.				
	Closing			
Next Meeting: The next meeting of the Board of Director	rs will be on Thursday, September 16, 2021			
Adjourn: There being no further business, President Mic	chael Largent adjourned the meeting at 9:00 p.m.			
Respectfully submitted:				
Michael Largent, WSAC President	Mary Kuney, WSAC Second Vice President			

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# **September 16, 2021**



**BUSINESS ACTION AND REPORTS** 



# **Litigation Update September 2021**

#### **ACTIVE LITIGATION**

# Unfunded Mandate – WSAC, Snohomish County, Kittitas County, Whitman County v. the State of Washington

This case challenges Senate Bill 5472 (Ballot Drop Box Bill) as a violation of RCW 43.135.060, Prohibition of new or expanded programs without full reimbursement.

- Legal action authorized by WSAC Board of Directors, November 13, 2018.
- Regular and ongoing briefings with the Washington State Association of County Auditors (WSACA), Washington Association of County Officials (WACO), and Washington Association of Prosecuting Attorneys (WAPA) on potential and pending litigation.
- Gary Rowe (WSAC Contractor) worked with County Auditors/Election Managers from all 39 counties regarding Ballot DropBox installation costs, operation costs, claims filed, cross-checked with data from the Secretary of State's Office.
- February 2019. Facilitated meeting with WSAC and WSACA leadership to discuss pending litigation. Briefed WSACA members during the 2019 session.
- WSAC Board/LSC briefed on May 8, 2019, regarding litigation options.
- Updated WSACA on June 10, 2019. October 2, 2019.
- Briefed WAPA on June 19<sup>,</sup> 2019, October 2, 2019, December 12, 2019, April 21, 2020, and October 5, 2020.
- Complaint reviewed by selected County Auditors and Prosecuting Attorneys for feedback and comment.
- Snohomish County, Whitman County, Kittitas County joined WSAC as co-plaintiffs.
- Highlighted claims made by other counties for unfunded mandate/ballot drop box expenses and denied by the State. Association will attempt to secure payment on behalf of those counties through standing in the case.
- Complaint filed in King County Superior Court on December 11, 2019.
- Media press release. Minimal coverage <a href="https://www.heraldnet.com/news/county-sues-state-to-recoup-costs-of-new-ballot-drop-boxes/">https://www.heraldnet.com/news/county-sues-state-to-recoup-costs-of-new-ballot-drop-boxes/</a>
- State response received.
- Counsel and State are communicating on response, briefing schedule, discovery requirements, association standing, etc.
- Updated WACO Board of Trustees, March 5, 2020.
- Working on Schedule for Discovery/Trial WSAC and State confirm financial/budget/expenditure information.
- Data gathering/fact-checking on County costs and claims information and data.
- Determining the effect of HB 2421 Concerning state reimbursement of election costs on the case. This will likely be the subject of the first court hearing.
- WSAC (Pacifica) submitted on August 14, Motion for Partial Summary Judgment, declarations, and other materials.
- Pacifica is updating claims and expenditures on Ballot Drop Box Installation and Operating Costs required by HB2421.
- King County Superior Court Judge Nelson K. H. Lee heard oral arguments on October 2, 2020.
- On October 14, 2020, Judge Lee ruled in a Partial Summary Judgement that SB 5472, which mandated County Auditors to significantly increase the number of ballot drop boxes statewide at an estimated capital cost of over one million dollars plus yearly operating and maintenance costs, <u>"is an unfunded mandate</u> pursuant to RCW 43.135.060."
- <a href="https://www.seattletimes.com/opinion/editorials/ballot-drop-box-ruling-shows-legislature-must-accept-fiscal-reality/">https://www.seattletimes.com/opinion/editorials/ballot-drop-box-ruling-shows-legislature-must-accept-fiscal-reality/</a>

- <a href="https://www.heraldnet.com/news/state-demanded-more-drop-boxes-and-now-it-must-pay-for-them/">https://www.heraldnet.com/news/state-demanded-more-drop-boxes-and-now-it-must-pay-for-them/</a>
- Case schedule amended for remaining issues to be settled in King County Superior Court on April 19, 2021.
- The State sought discovery. Co-Plaintiff counties and counties who submitted claims included in our litigation are having to produce information and provide responses.
- WSAC is reminding other counties to continue to submit claims for ballot box installation and operations to the State.
- The State appealed Summary Judgement directly to the State Supreme Court. WSAC's brief opposed proceeding to the State Supreme Court but articulated the issues to consider if the Court accepted.
- On January 29, 2021, the Washington State Supreme Court granted the State's motion for discretionary review and retained the case for a decision on the merits.
- The State sought a brief delay in the court schedule, with Supreme Court oral arguments now set for November 16, 2021.

#### **AUTHORIZED LITIGATION**

#### **Indigent Defense**

Potential legal action regarding the State's constitutional duty to provide trial court indigent defense funding.

- Pacifica Law Group conducted research and analysis regarding potential and likely claims statutory and constitutional.
- WSAC filed Amicus Brief on a case that asks if the State of Washington or the Washington State
  Office of Public Defense has an actionable duty to cure claimed systemic and significant deficiencies
  in a county's provision of indigent defense services to juveniles charged with criminal offenses.
  (Davison v. State of Washington and Washington State Office of Public Defense Supreme Court, No.
  96766-1)
  - o In 2017, the plaintiff sued the State, supported by the ACLU, alleging that Grays Harbor County systemically failed to provide a constitutionally adequate indigent juvenile defense. Grays Harbor County was not named as a party to the suit. Davison asked the Thurston County Superior Court to declare that the State and OPD must act when they become aware of a systemic failure by a county to provide a constitutionally adequate indigent juvenile defense.
  - The trial court ruled that the State must act if it knows of a county's systemic failure to provide constitutionally adequate indigent juvenile defense, without regard to whether the County could more appropriately remedy the problem itself.
  - The State filed a motion for direct review to the Supreme Court on January 28, 2019, and the Court accepted review.
  - Formal request by the Grays Harbor Board of County Commissioners for WSAC to submit an Amicus Curiae Brief.
  - The WSAC Executive Committee approved amicus involvement on April 7, 2019.
  - The Pacific Law Group, on behalf of WSAC, submitted Amicus Curiae Brief on September 27, 2019:
    - State of Washington has an Affirmative Constitutional Duty to assure adequacy of Indigent Defense.
    - Who (State or County) has the responsibility to fund indigent defense is not properly before the Court and should not be ruled upon.
  - Oral arguments occurred on November 12, 2019, before the Washington State Supreme Court.
  - Supreme Court Ruling 6/25/20 https://www.courts.wa.gov/opinions/pdf/967661.pdf
  - Washington Supreme Court confirmed that ultimately the State bears the duty to provide indigent defense services as required under the U.S. and Washington Constitutions. While the State has the discretion to delegate to local governments responsible for providing these services, the State must provide local governments with the authority and means necessary to furnish constitutionally adequate indigent defense. The Court remanded for consideration of whether the systemic and structural deficiencies in the current state system, as alleged by the plaintiffs and described in WSAC's amicus brief, violate the State's constitutional duties.
  - o Plaintiff sought Supreme Court Re-Consideration.
  - WSAC prepared Amicus Brief to support Reconsideration.
  - Supreme Court asked the State to respond to the request for reconsideration (9/1/2020).
  - Supreme Court denied reconsideration on 10/20/2020.
- We are reviewing potential concurrent or subsequent legal actions.
- WSAC initiated data gathering on indigent defense and county expenditures, delivery systems, county revenues, expenses, etc.
- WSAC staff will reach out to secure contact points for each County regarding this potential litigation as necessary.
- WSAC staff established a data/information steering committee with county budget and policy staff.
- WSAC contractor established indigent defense data set and dashboard for Counsel to refer to.
- WSAC exploring/identify potential co-plaintiffs as part of potential litigation, including individual counties.
- WSAC Counsel working on indigent defense complaint.
- WSAC is doing a political and environmental scan on filing complaints and timing.

Litigation Update, September 2021

- WSAC will need to consider intervening in Davison v. State of Washington and Washington State
  Office of Public Defense Supreme Court, No. 96766-1 on remand in Thurston County Superior Court
  should it proceed.
- WSAC Legal Committee and Legislative Steering Committee both recommend the following to the WSAC Board of Directors:
  - There are merits and reasonable grounds to support a legal challenge to require the State to fund constitutionally Court of trial needed indigent defense services fully; and
  - The WSAC Legislative Steering Committee and the Board of Directors should consider, respectively, recommending and authorizing a legal challenge to require the State to fund constitutionally the Court of trial needed indigent defense services fully.
- On May 5, 2021, the WSAC Board of Directors authorized a legal challenge to require the State to fund constitutionally the Court of trial needed indigent defense services fully.
- WSAC and Pacifica Law Group are identifying and meeting with potential Co-Plaintiffs (Individual Counties, Groups, Organizations, Associations, Individuals)
- We are updating data and information.
- We are identifying a potential "budget" coordinator.

### **POTENTIAL LITIGATION**

#### **Blake Decision**

WSAC is considering joining as a co-plaintiff against the State to establish that the State is solely responsible for all costs associated with the Blake Decision, including the cost of vacations, re-sentencings, payment of LFOs, and defense of the class action lawsuit. The desired outcome is a declaration from the Court that the State must indemnify counties for all Blake expenses, including administrative costs and LFO refunds. WSAC Legal Committee will review this request on September 8, with WSAC Legislative Steering Committee to review on September 16. WSAC Board of Directors will consider any recommendation in late September or early October.

#### **CLOSED LITIGATION**

#### Spokane County - Spokane County, et al. v. State of Washington 19-2-00934-32

This case challenged the constitutionality of Senate House Bill 2887 (2018), requiring Spokane County to elect a five-member, by district, Board of County Commissioners. WSAC alleged that this legislation violated the uniformity clause of Article XI of the Washington State Constitution and created a precedent for the legislature to impose different requirements on different counties.

- Legal action authorized by WSAC Board of Directors, November 13, 2018.
- Attorney General Ferguson declined our request to "Investigate and Institute Legal Proceedings on the Unconstitutionality of Senate House Bill 2887".
- WSAC filed a complaint for Summary Judgment in Spokane County Superior Court on February 26, 2019, that the imposition of different government systems violates the Constitution's uniformity requirements. Const. Art. XI, §§ 4, 5; art. II, § 28.
- Plaintiffs were Washington State Association of Counties, Spokane County, Al French, and John Roskelley (former Spokane County Commissioner).
- Communication activities:
  - Spokane County contract lobbyist Mike Burgess and Eric Johnson met with most Spokane area Legislators:
  - Eric Johnson, President Hutsell, and Spokane County Commissioner Kuney met with local media:
  - Communicated to WSAC Members.
- State's response to a complaint submitted March 11.
- WSAC Motion for Summary Judgment submitted April 26, 2019.
- State Response Submitted May 13, 2019.
- WSAC Response Submitted May 20, 2019.
- Hearing and oral arguments were heard by Spokane County Superior Court Judge Maryann Moreno on Friday, May 31, 2019.

Litigation Update, September 2021

- On August 16, 2019, Judge Moreno's ruled in favor of the State, stating that she is "not convinced that SHB 2887 violates the Washington State Constitution. I am not satisfied that the County has met the burden of proof beyond a reasonable doubt."
- WSAC Board of Directors authorized a direct appeal to the Washington Supreme Court, September 20, 2019.
- Spokane County, WSAC, and Co-Plaintiffs filed a Notice of Appeal to the Washington Supreme Court on September 26, 2019.
- State concurred with a direct appeal to the Supreme Court.
- Counsel submitted Spokane/WSAC's brief to the Supreme Court.
- Washington State Supreme Court accepted the case on direct appeal.
- Oral Arguments occurred on June 25:
  - o <a href="https://www.tvw.org/watch/?clientID=9375922947&eventID=2020061173&startStreamAt=38">https://www.tvw.org/watch/?clientID=9375922947&eventID=2020061173&startStreamAt=38</a>
- On August 20, 2020, the Washington Supreme Court ruled that:
  - "We hold that SHB 2887 is constitutional under article XI, sections 4 and 5. Under article XI, section 4, SHB 2887 properly sets forth a "uniform system" such that any non-charter county that exceeds 400,000 people in the population will be subjected to SHB 2887's requirements. Further, under article XI, section 5, the legislature may classify counties by population for any purpose that does not violate other constitutional provisions, and SHB 2887 is a general law that properly implements district-only elections for non-charter counties of a certain size."

#### Attorney General Opinion – Appointment to Vacant State Legislative Position

- Pacifica Law Group developed an analysis of AGO Opinion 1985-01 (and other AGOs spanning 1965-1987), which opines that a sitting county commissioner (council member) cannot be appointed to a vacancy in the legislature.
- Pacifica Law Group analysis found that "under the Washington State Constitution and state law, a sitting county commissioner or councilmember should be eligible to be appointed to a vacant state legislative position."
- February 22, 2019 WSAC Legal Committee reviewed the Pacifica Law Group's legal analysis and agreed to reach out to Skagit County Prosecuting Attorney Rich Wyrich, asking him to seek a new AGO on the issue.
- Both San Juan County Prosecuting Attorney Randy Gaylord and Whatcom County Prosecuting Attorney Eric Richey sought an AGO in April 2019.
- AGO accepted Prosecutor Richey's request <a href="https://www.atg.wa.gov/pending-attorney-generals-opinions#richey">https://www.atg.wa.gov/pending-attorney-generals-opinions#richey</a>.
- Pacifica updated the original analysis and provided it to the Office of the Attorney General on behalf of WSAC.
- AGO issued an opinion consistent with WSAC position <a href="https://wsac.org/ago-rules-on-county-appointment-procedures/">https://wsac.org/ago-rules-on-county-appointment-procedures/</a>

#### Washington State Auditor's Office - .09 Rural Economic Development Uses

RCW 82.14.370 authorizes "rural" counties to impose a sales and use tax up to 0.09 percent for specific purposes, provided certain statutory criteria. WSAC (Pacifica) prepared an opinion on behalf of Benton County, Washington State Association of Counties, and Washington Public Ports Association (WPPA), to address concerns raised by the State Auditor's Office (SAO) regarding county distribution of revenues received under RCW 82.14.370 directly to port districts to (1) finance certain port facilities and/or (2) finance certain port district personnel.

The SAO believes counties may be barred from directly distributing revenues collected under RCW 82.14.370 to port districts for qualifying projects. Specifically, the SAO contends:

Under RCW 82.14.370, <u>Counties</u> can use these monies to finance public facilities serving economic development purposes; however, we don't see where transferring the money directly to the ports is an allowable use. Ports do not have the authority to collect these types of tax revenues and therefore cannot receive the funds directly; however, the County can finance the projects as described in the RCW.

WSAC put forth a legal analysis based on the plain language of the statute, its legislative history, Attorney General Opinions, prior SAO treatment of direct funding schemes under the statute, and actual county practice -- direct county distribution to port districts for port facilities and personnel that otherwise meet the statutory criteria for funding is permissible under RCW 82.14.370.



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# AMICUS UPDATE – Cases pending or decided in 2019-2021 September 16, 2021

# **CASES PENDING**

#### 1) Conservation Northwest v. Commissioner Franz

• Supreme Court, No. 99183-9

#### Issue

Conservation Northwest is seeking a decision from the Washington Supreme Court that would require Washington's federally granted lands to be managed for the public as a whole, rather than for the designated beneficiaries, including common schools, universities, and other state institutions identified in Washington's Enabling Act. The lawsuit also threatens RCW 79.22.010 and .040, which create the "county trust lands" and revenue derived there, distributed to junior taxing districts under RCW 79.64.110.

### **Background**

A coalition of conservation organizations and individuals, led by Conservation Northwest, filed litigation challenging the Board of Natural Resources' Resolutions 1559 and 1560, the December 2019 decisions adopting the long-term conservation strategy for the marbled murrelet (amending the State Upland's 1997 Habitat Conservation Plan and Endangered Species Act Incidental Take Permit), and setting the 2015-2024 sustainable harvest calculation. The primary focus of this litigation is a challenge to the State's "trust mandate" for the management of its federally granted lands.

# **Status**

Conservation Northwest filed its litigation in January 2020, and Thurston County Superior Court dismissed its claims in October 2020. A coalition of trust beneficiaries and advocacy groups intervened and are parties to the litigation. The intervenors include five counties, seven taxing districts, AFRC, and the City of Forks. The Washington Supreme Court granted direct review of the trial court's decision to dismiss the challenge, and oral argument on the case will likely be in the fall of 2021.

#### <u>Counsel</u>

Zach Pekelis Jones and Paul Lawrence, Pacifica Law Group

#### 2) Rasmussen v. Dashiell

Div. III, Court of Appeals, No. 37812-8-III

#### <u>Issue</u>

Stevens County requested amicus support on the following questions: (1) whether a cause of action exists to hold a county commissioner individually liable on their bond for funding decisions made by the larger Board of Commissioners, and (2) whether the doctrine of immunity protects a commissioner from such claims.

#### Background

On March 21, 2019, Stevens County Prosecutor Rasmussen filed suit against the Stevens County Commissioners, alleging they had made unconstitutional gifts of public funds for expenditures of homelessness funds. The trial court ruled orally on summary judgment in favor of the prosecutor that there was strict accountability for the county commissioners and that they were liable on their bond.

#### **Status**

The commissioners appealed on October 21, 2020. The briefing is currently underway. The court has not yet scheduled a date for an oral argument.

#### Counsel

Paul Lawrence, Pacifica Law Group

# 3) Fite v. City of Puyallup and Mudd

Div. II, Court of Appeals, No. 54325-7-II

#### Issue

Did the trial court err in giving a jury instruction stating, "Whether a roadway or crosswalk is reasonably safe for ordinary travel must be determined based on the totality of the circumstances. A roadway or crosswalk can be unsafe for ordinary travel even when there is no violation of statutes, regulations, or guidelines concerning roadways and crosswalks." because the two sentences appear to be contradictory and misstate the law in favor; of one party?

#### Background

An allegedly intoxicated skateboarder and a pickup truck collided in a marked crosswalk in the City of Puyallup. The crosswalk complied with national, state, and city road-design standards. The jury awarded the skateboarder \$6.5 million. The City appealed, citing the jury instruction and excluding evidence of the skateboarder's intoxication and eyewitness evidence under a ruling that the skateboarder did not need to look both ways before entering the intersection.

There is an unacceptable trend that municipalities are in effect becoming insurers of persons using crosswalks. Jury awards and settlements are becoming a huge tax on crosswalks paid with public funds despite driver and pedestrian fault. The Court of Appeals should reinstate the standard that municipalities and users of crosswalks have a duty to exercise ordinary care.

#### <u>Status</u>

WSAC's amicus brief was due on October 26, 2020. The court heard an oral argument on May 11, 2021.

#### Counsel

Jacquelyn M. Aufderheide, Kitsap County Chief Civil Deputy Prosecuting Attorney Elizabeth Doran, Kitsap County Senior Deputy Prosecuting Attorney

#### CASES DECIDED

# 4) Butts v. Constantine

• Supreme Court, No. 98985-1

# <u>Issue</u>

Did the trial court err in finding a provision of the King County charter that allocates residual and implied powers in the executive unconstitutional because they were not explicitly granted by the council to the executive? Did the trial court err in ruling that county inquests cannot exceed the scope of the 1854 Coroner's Statue, RCW 36.24, despite a charter county's ability to utilize inquest procedures that exceed the state process?

#### Background

Petitions for extraordinary writs (mandamus/prohibition/review) and petitions for declaratory and injunctive relief were filed by several parties in Superior Court contesting the King County Executive's executive orders on inquests which were substantially re-vamped beginning in late 2018. The change in the policy was a response to growing community concern that the inquest process was a rubber stamp for police use of force. Families of 3 decedents killed by law enforcement officers argued that the policy changes didn't go far enough, and cities and individual police officers (police parties) argued that the policy changes went too far.

In this case, the Supreme Court's decision will determine the ability of counties to adopt home rule charter provisions that establish a strong executive form of government. If such charter provisions are precluded

09/16/21 Page 2 under the Washington Constitution, a common government structure open to charter cities (i.e., a strong mayor-type government) would no longer be possible for home rule county governments. Whereas charter counties may currently rely on implied executive authority to execute the laws, the Superior Court's notion that laws must be "specific, not general" in specifying executive authority would require extremely long ordinances to detail each power an executive could exercise in carrying out each particular law. For charter counties with a strong executive form of government, this case will resolve what amounts to a constitutional crisis over the proper scope of county executive authority.

The Supreme Court accepted King County's request for direct review. Amicus briefs were due the first week of December, and oral arguments were heard on January 19, 2021.

> On July 15, 2021, The Supreme Court "reaffirm[ed]" the executive's "authority" to "issue executive orders establishing policies and procedures for coroner's inquests as necessary to fill 'gaps in the [Coroner's Act],' so long as those orders 'do not create any direct conflict' with the Coroner's Act." In holding that the executive had the authority to act, the Court necessarily rejected the trial court's conclusion that the executive did not have that authority. Nevertheless, the Court stated in a footnote that the Court "need not—and therefore do not—address these broad constitutional questions in resolving the issues before us today." The Court did what WSAC needed it to do: it vacated the trial court's erroneous decision. It did not make any constitutional pronouncements about a county's citizenry's ability to vest all executive power in an executive.

### Counsel

Tim Leyh, Tyler Farmer, Randall Thomsen, Kristin Ballinger, and Caitlin Pratt of Harrigan, Leyh, Farmer, and Thomsen

#### 5) Mancini v. City of Tacoma, et al.

• Supreme Court, No. 97583-3

#### Issue

Did the Court of Appeals err by deciding the plaintiff's negligence claim, as presented at trial, was a negligent investigation claim and thus, not cognizable (within the jurisdiction of a court), where the alleged negligent acts were the polices' failure to make a controlled buy and conduct surveillance before obtaining a controlled substance warrant for the plaintiff's home?

#### Background

This case involves the execution of a search warrant on a suspected meth dealer in Federal Way. Unfortunately, the confidential informant misidentified the building, and the warrant was issued for and executed on Kathleen Mancini's apartment. Police believed that Mancini was the suspect's mother and was renting the apartment in her name to keep him off the grid. Mancini sued, alleging negligence, invasion of privacy, assault, and battery, and false arrest, among other claims.

The case was initially dismissed on summary judgment, and Division I reversed on these four claims. The matter went to trial, and the jury found the city on the intentional torts (invasion of privacy, assault/battery, and false arrest) but found for the plaintiff on the negligence claim. The plaintiff's theory of negligence presented to the jury was that the city was negligent in how the warrant was obtained by failing to do a controlled buy and not conducting more surveillance before seeking and executing the warrant.

On appeal, in Mancini II, Division I agreed the plaintiff's theory of liability at trial was a negligent investigation, and the claim was not cognizable. Division I reversed and directed a verdict be entered for the city. The plaintiff brought a motion for reconsideration, which was denied. The plaintiff then filed a petition for discretionary review in the Supreme Court, with amicus support from the Washington State Association for Justice, and the Court accepted review.

Traditionally, courts have not recognized a claim of "negligent investigation." If the Supreme Court reversed 09/16/21

Division I's decision, the potential liability is far-reaching for county police agencies. Then, any time police agencies investigate a crime, a plaintiff may claim that the case was not adequately investigated.

#### Status

The petitioner sought a 30-day extension for the supplemental briefs, which the Court granted, so the parties' supplemental briefs were due February 3, 2020. WSAC filed a joint brief with the Washington Association of Sheriffs and Police Chiefs, filed the brief on March 27, 2020. The Supreme Court heard oral arguments on May 5, 2020.

On January 28, 2021, the Supreme Court reversed the Court of Appeals and reinstated the jury's verdict, stating, "the Washington State Legislature has enacted a broad waiver of sovereign immunity. Consistent with that waiver, we hold that the standard tort duty of reasonable care applies with full force to police executing a search warrant." The Court did not reach the question regarding whether police may be separately liable for the tort of "negligent investigation."

#### Counsel

DPA Doug Mitchell of Kittitas County DPA Dan Hamilton of Pierce County

# 6) Teamsters Local 839 v. Benton County

Div. III, Court of Appeals, No. 36974-9-III

#### Issue

Does RCW 41.56 (public employees' collective bargaining) trump RCW 49.48.200 and .210 (collection of overpayment of wages) such that public employers must collectively bargain the collection of overpayments?

#### **Background**

In November 2016, the Benton County Auditor's Office discovered the accidental overpayment of wages to corrections officers and patrol deputies in the Sheriff's Office. The Auditor's Office notified the Sheriff's Office, which communicated with the affected employees. The Teamsters filed a preemptive grievance, which was withdrawn, and not until members timely challenged the occurrence or amounts of the overpayments.

Instead of litigation to recover the undisputed debt owed the county, and according to express statutory authority in RCW 49.48.200 and .210, the Auditor's Office had the employees served with notice and deducted the overpayments in subsequent pay periods per the statutory requirements. The Teamsters filed two Unfair Labor Practice complaints against the county, alleging they should not have dealt directly with represented employees and should have provided the Teamsters with the opportunity to bargain a repayment plan.

The Teamsters and the County filed simultaneous, pre-hearing cross-motions for summary judgment. Without a full evidentiary hearing, the examiner ruled the county committed unfair labor practices. The county was ordered to return the overpaid funds, including interest if requested, to the employees and bargain and negotiate a payment plan with the Teamsters. PERC affirmed the examiner's decision. The county filed a petition to review PERC's administrative decision in superior court, which affirmed the decision.

#### <u>Status</u>

Appellant, Benton County, filed their initial brief on December 13, 2019. WSAC joined with the Washington State Association of Municipal Attorneys in filing an amicus brief. The Court of Appeal's arguments were set for September 18, 2020, but were rescheduled.

➤ On November 12, 2020, Division III of the Court of Appeals ruled, with all three judges concurring, against Benton County and in favor of the Teamsters. The court held that recovery of overpaid wages from a union member's future paychecks or accrued leave is a mandatory subject of bargaining.

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#### Counsel

DPA Christopher Horner of Kittitas County for WSAC Charlotte Archer of Inslee Best for WSAMA

# 7) Davison v. State of Washington and Washington State Office of Public Defense

• Supreme Court, No. 96766-1

#### <u>Issue</u>

Does the State of Washington or the Washington State Office of Public Defense have an actionable duty to cure claimed systemic and significant deficiencies in a county's provision of indigent defense services to juveniles charged with criminal offenses?

#### Background

In 2017, the plaintiff sued the state, supported by the ACLU, alleging Grays Harbor County systemically failed to provide a constitutionally adequate indigent juvenile defense. Grays Harbor County was not named as a party to the suit. Davison asked the Thurston County Superior Court to declare the state and OPD have a duty to act when they become aware of a systemic failure by a county to provide a constitutionally adequate indigent juvenile defense.

The trial court ruled that the state has a duty to act if it knows of a county's systemic failure to provide constitutionally adequate indigent juvenile defense, regardless of whether the county could more appropriately remedy the problem itself.

The state filed a motion for direct review to the Supreme Court on January 28, 2019, and the Court accepted review.

#### <u>Status</u>

The WSAC Executive Committee approved amicus involvement in March. Pacifica Law Group submitted a brief for WSAC at the end of September. The Court heard oral arguments on November 12, 2019.

- As WSAC argued in its amicus brief, the Washington Supreme Court confirmed that, ultimately, the State bears the duty to provide indigent defense services as required under the U.S. and Washington Constitutions. While the State has the discretion to delegate to local governments responsible for providing these services, in so doing, the State must provide local governments with the authority and means necessary to furnish constitutionally adequate indigent defense. The Court remanded for consideration of whether the systemic and structural deficiencies in the current state system, as alleged by the plaintiffs and described in WSAC's amicus brief, violate the State's constitutional duties.
- > The plaintiffs filed a motion for reconsideration to the Supreme Court in July, and WSAC filed an amicus brief supporting the review. The Court denied the motion for reconsideration.

#### Counsel

Pacifica Law Group

#### 8) Colvin v. Inslee

Supreme Court, No. 98317-8

#### Issue

May the Supreme Court compel the state executive branch – specifically the Governor and secretary of the Department of Corrections (DOC) – to release prison inmates immediately to reduce the spread of COVID-19?

#### <u>Background</u>

Columbia Legal Services and the American Civil Liberties Union filed a Petition for a Writ of Mandamus

09/16/21 Page 5 with the state Supreme Court, later seeking an amendment to include Habeas Corpus and/or Personal Restraint Petition, on behalf of five named inmates and all similarly situated inmates - approximately 11,700 persons - seeking their release from state custody due to the global pandemic, without regard to the risk of dangerousness, victims' rights, or supervision requirements.

The petitioners initially filed in late March, seeking an emergency motion to accelerate review, the appointment of a special master, and immediate relief on April 9. After the reply brief was submitted on April 10, the Court directed the Governor and Secretary Sinclair to immediately take all necessary steps to protect the health and safety of the named petitioners and all DOC inmates and report to the Court on April 13 an update required on April 17. On April 10, Governor Inslee and Secretary Sinclair submitted to the Court a plan to release up to 950 inmates, considering the crimes for which they were convicted, scheduled release dates, and approved release plans.

The April 10 order did not appoint a special master; however, three justices dissented, stating they would have ruled to release the named petitioners immediately.

#### Status

Deputy prosecuting attorneys for Skagit and Kitsap Counties volunteered to draft an amicus brief on WSAC opposing the release due to fiscal and health-related concerns. WASPC is also submitting an amicus brief, as is WAPA – with each brief focused on specific matters. The briefs are due April 16, 2020.

➤ The Court heard oral argument via videoconference on the morning of April 23, 2020. Respondent's counsel referenced WSAC's amicus brief in his argument. On the afternoon of April 23, the Court ruled, in a 5-4 oral decision, against the petitioners on both counts. The Court released the written decision in July.

#### Counsel

Haley W. Sebens, Skagit County Senior Deputy Prosecuting Attorney Nathaniel Block, Skagit County Deputy Prosecuting Attorney Jacquelyn M. Aufderheide, Kitsap County Chief Civil Deputy Prosecuting Attorney

# 9) Kittitas County v. WA State Department of Transportation

• Div. II, Court of Appeals, No. 52329-9-II

#### Issue

Must the state Department of Transportation pay its share of a county's noxious weed program's costs?

# **Background**

As required by state law, Kittitas County provides noxious weed services to all landowners in the county, including DOT. Kittitas County is appealing a superior court summary judgment order exempting DOT from paying for noxious weed services to DOT-owned land.

Kittitas County appealed the case to the Court of Appeals and requested an amicus brief from WSAC.

#### Status

WSAC's amicus brief, drafted by Pacifica Law Group, was filed with the Court of Appeals on March 1, 2019, upon leave from the court to file late. The court heard oral argument on October 24, 2019.

On April 21, 2020, the Court of Appeals held that a weed assessment was special. The county lacks the explicit authority to impose the weed assessments against the Department and affirmed the trial court's ruling.

#### Counsel

Pacifica Law Group

# 10) Sandra Ehrhart et al v. King County et al

• Supreme Court No. 96464-5

#### Issue

Does WAC 246-101-505, which directs a county to "[r]eview and determine appropriate action" when it receives notice of a "notifiable condition," such as a Hantavirus infection, create a duty upon which tort liability can be imposed, or does the public duty doctrine bar tort liability as a matter of law?

#### **Background**

In December 2016, a commercial diagnostic lab notified King County that a resident of rural Redmond had tested positive for Hantavirus. Consistent with the Department of Health (DOH) guidelines, King County sent a Public Health Nurse Investigator to review the case.

Health Departments send information to the public on various health topics, including certain "notifiable conditions," i.e., diseases or conditions of public health importance. To that end, the Health Department's In consultation with its Local Health Officer and condition-specific guidance from the Washington State Department of Health ("DOH"), the office office determines when health notifications should be issued.

Due to the noncontagious nature of Hantavirus and the isolated nature of the resident, King County's Local Health Officer determined it was not necessary to issue a public notice.

In February 2017, King County was notified of Brian Erhart's unexplained death. He had been treated for flu-like symptoms at Swedish Hospital and discharged. The next day, his condition worsened, and he went to Overlake Hospital, where he later died. King County launched an investigation to determine the cause of death, which revealed he died of acute Hantavirus infection.

Mr. Erhart's estate sued his treating physician, Swedish Health Services, and King County for negligence and wrongful death. The estate claims the Health Department should have sent a health advisory to area healthcare providers after being notified of the December 2016 case of Hantavirus.

The trial court refused to grant King County's motion for summary judgment and instead "conditionally" granting the estate's motion for summary judgment on the public duty doctrine dependent on the jury's factual findings at trial. The Supreme Court accepted the case on a motion for direct discretionary review.

# <u>Status</u>

This case was set for oral argument on November 12, 2019. Having not found a volunteer DPA to draft this brief, WSAC general counsel submitted a brief for WSAC on September 27, 2019. Oral argument was heard on November 12, 2019.

➤ On April 2, 2020, the Court ruled King County owed no individual tort duty to Ehrhart and remanded the case back to the trial court to enter summary judgment in favor of King County on its affirmative defense asserting the public duty doctrine.

#### Counsel

Mellani McAleenan

#### 11) Tulalip Tribes v. Smith

US Court of Appeals, 9<sup>th</sup> Circuit, Nos. 18-36062, 18-36075

Issue

09/16/21 Page 7 Does federal law preempt the State and County's imposition of taxes on non-Indian businesses in transactions with non-Indian customers?

Do the taxes interfere with Tulalip's sovereign right to make and be governed by its laws by depriving the Tribes of funds for education and social welfare of tribal members and those living on the reservation?

Does the Indian Commerce Clause carve out a zone of economic interests—including taxation—which only the federal government, not state and local governments, may regulate?

#### Background

The Tribes, joined by the United States as a plaintiff-intervenor, sought a declaration and injunction prohibiting Washington and Snohomish County from collecting retail sales and use taxes, business and occupation taxes, and personal property taxes within a part of the Tulalip Reservation known as Quil Ceda Village. The plaintiffs argued these taxes should not be imposed because they are preempted by federal law, violate the Indian Commerce Clause, and infringe on Tulalip's tribal sovereignty.

The US District Court first granted summary judgment on one count, holding the plaintiffs did not state a viable claim of relief under the Indian Commerce Clause. The district court then concluded the State and County's taxes were not preempted under that test because there is no pervasive or comprehensive federal regulatory scheme governing *retail sales* activity in the Village, and Tulalip could not demonstrate more than a basic financial interest implicated by the State and County taxation. The court also held the taxes do not infringe on Tulalip's tribal sovereignty.

Both the Tribes and the United States appealed to the 9<sup>th</sup> Circuit Court of Appeals. Briefs were drafted, and settlement negotiations ensued.

#### Status

The WSAC Executive Committee approved amicus involvement. WSAC was exploring the option of filing a joint brief with WSAMA. However, the parties reopened settlement negotiations in late April, and the briefing schedule was vacated.

➤ Settlement negotiations proved successful, and the parties entered into a Memorandum of Understanding, which was finalized by SHB 2803, allowing the Governor to enter into the compact.

#### Counsel

WSAMA, but no brief was filed due to settlement

# 12) <u>The Judges of the Benton and Franklin Counties Superior Court et al. v. Michael Killian,</u> Franklin County Clerk, Superior Court of WA for Franklin County

• Supreme Court, No. 96821-7

#### Issue

May a court compel a board of county commissioners to fund expenditures absent clear, cogent, and convincing evidence those expenditures are necessary to hold court, conduct the administration of justice efficiently, or fulfill the court's constitutional duties?

# **Background**

Benton and Franklin County Superior Courts adopted a court rule to order the Franklin County Board of Commissioners to appropriate additional funds for the Franklin County Clerk to maintain paper records after the electronic Odyssey record system was operational.

Kittitas County Superior Court Judge Scott Sparks heard the case. The court scheduled the plaintiff's motion for summary judgment seeking a writ of mandamus for hearing on December 7, 2018. The Kitsap County Board of Commissioners requested, and the Kitsap County Prosecuting Attorney agreed to

09/16/21 Page 8 appear for WSAC as amicus in the case. The Kitsap County Prosecuting Attorney prepared and submitted the necessary briefing by and through Chief Deputy Jacquelyn Aufderheide and Senior DPA Lisa Nickel.

On December 10, 2018, Judge Scott Sparks ruled in favor of the judges, holding that the judges and not the clerk decide when the timing of going paperless should occur. The Franklin County Superior Court Clerk is not authorized to disregard the authority of the court.

The Franklin County Clerk filed a petition for review to the Supreme Court and asked WSAC to continue its amicus support. Former WA Supreme Court Justice Phil Talmadge filed a brief on behalf of the Washington State Association of County Clerks.

#### <u>Status</u>

On July 26, 2019, Chief Civil Deputy Aufderheide submitted a new amicus brief similar to the one filed with the trial court, except it responded to argument/contentions made in the Franklin County Superior Court's answer to WSAC's amicus brief and expanded WSAC's brief to describe the numerous functions county governments perform, which may be affected when judges demand extra-budget expenditures for judicial projects. The Supreme Court heard oral arguments on November 12, 2019.

On March 19, 2020, the Supreme Court held the Franklin County Superior Court abused its authority in using rule-making to resolve a dispute in the court's favor with another elected official. Instead, the superior court should have sought a declaratory judgment ruling so a neutral arbitrator could decide the dispute.

# Counsel

Jacquelyn M. Aufderheide, Kitsap County Chief Civil Deputy Prosecuting Attorney

#### 13) Bednarczyk, et al. v. King County

• Supreme Court, No. 96990-6

#### <u>Issue</u>

Whether jurors are entitled to minimum wage as employees under the Washington Minimum Wage Act.

#### Background

Washington's counties, including King County, pay jurors within a \$10 to \$25 range according to state law. The plaintiffs are hourly wage earners whose employers do not pay for jury service. In Pierce County Superior Court, they filed a claim claiming jurors should be paid minimum wage under the Washington Minimum Wage Act. They also sought a declaratory judgment on the grounds that insufficient juror pay necessitating economic hardship excusals effectively excludes jurors from services based on economic status. They included a racial disparity class and claim but voluntarily dismissed it. While they aimed for a class action, no class was ever certified.

King County moved for and prevailed on summary judgment. The plaintiffs sought direct review and were denied. The Court of Appeals affirmed the grant of summary judgment in favor of King County by a vote of 2-1, holding (1) economic status is not a protected class under the Washington Law Against Discrimination, (2) an implied cause of action, and remedy of increased juror pay is inconsistent with the legislative intent of the underlying statute, and (3) rejecting the argument that jurors are employees for purposes of the Minimum Wage Act.

#### Status

The plaintiffs sought review in the Washington Supreme Court, which the Court granted on July 29, 2019. The Court heard oral argument on October 29, 2019. In September, Pam Loginsky of the Washington Association of Prosecuting Attorneys drafted a joint brief for WSAC and the County Clerks and filed it.

➤ The Supreme Court ruled on April 9, 2020, that jurors are not employees entitled to the minimum wage under the Minimum Wage Act because no employer-employee relationships exist statutorily 09/16/21

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under RCW 49.46.010(3)(d) or otherwise. The Court stated the solution for low juror pay rests with the legislature, not the courts.

#### Counsel

Pam Loginsky, Washington Association of Prosecuting Attorneys

# 14) Edward Kilduff v. San Juan County

• Supreme Court, No. 95937-4

#### <u>Issue</u>

Must a public records requestor exhaust administrative remedies before filing a claim in superior court?

#### **Background**

If a public records requestor in San Juan County is not satisfied with the response they receive, the county code has a procedure requiring the requestor to submit a written request for review to the prosecuting attorney and allow two days for a response before initiating a public records lawsuit. The plaintiff, in this case, did not follow that procedure and filed the suit without first requesting a review from the prosecuting attorney.

In this case, the plaintiff filed a broad public record request with the county for a file of the prosecuting attorney. The prosecuting attorney spoke with the requestor to clarify his request and understood the requestor/plaintiff wanted the final report issued by the prosecutor, which had listed other documents the prosecutor had reviewed. If the other documents were wanted, then a follow-up would occur. The public records clerk sent a follow-up letter to the requestor/plaintiff stating this understanding, providing the final report, and closing the request. The letter ended by saying, "if you have any questions related to this request or believe we should have provided additional documents, please let me know."

The requestor/plaintiff received the final report and letter but did not contact the public records clerk nor notify the prosecuting attorney in writing as required by the county code. Instead, he waited almost a full year after the County's response to his public records request and then went straight to court, asserting he never intended to narrow his request during his telephone conversation and claiming damages. Had the plaintiff followed administrative remedies and contacted the prosecuting attorney, the alleged miscommunication could have been identified, and the records he sought promptly provided.

The superior court dismissed the plaintiff's claim for failure to exhaust his administrative remedies as required by the San Juan County Code.

# <u>Statu</u>s

The Supreme Court accepted review on July 11 and heard an oral argument on October 29, 2019. Having no DPA volunteers, WSAC engaged Pacifica Law Group to draft the brief. The Association of Washington Cities, the AWC Risk Management Service Agency, and the Washington State Transit Risk Pool joined the brief.

➤ The Supreme Court ruled against Snohomish County, holding that "nothing in the PRA gives local governments the right to create another layer of administrative review or to require administrative exhaustion before the public may seek judicial review."

Pacifica Law Group

# 15) <u>King County v. King County Water Districts Nos. 20, 45, 49, 90, 111, 119, 125, et al. and Ames Lake Water Association, Dockton Water Association, Foothills Water Association, Sallal Water Association, Tanner Electric Cooperative, and Union Hill Water Association</u>

• Supreme Court, No. 96360-6

#### <u>Issue</u>

May a county enact an ordinance requiring reasonable rental compensation for the use of a county right-ofway, and may a county require minimum terms and conditions governing the use of the right-of-way in its franchise agreements?

#### Background

King County Ordinance 1803 requires water, sewer, gas, and electric utilities to pay reasonable rental compensation through a negotiated franchise agreement for their use of county rights-of-way (ROW). To date, public and private utilities have mostly used county ROW for free. Shortly following the ordinance's passage, several district utilities declared their opposition and stated their intent to sue King County.

King County then filed an action for declaratory judgment seeking a ruling to confirm its legal authority to enact the ordinance. King County named the district utilities as defendants, and the private utilities were subsequently interviewed. The utilities argued King County lacked the authority to charge reasonable rental compensation and imposed an illegal tax.

On cross-motions for summary judgment, the trial court ruled King County did not have the authority to enact the ordinance. The court invalidated not only the franchise rental compensation but also ruled the county could not require any minimum terms and conditions governing the use of the ROW in its franchise agreements.

King County sought direct review by the Supreme Court and filed its opening brief on March 1, 2019.

#### Status

Having found no DPA to volunteer to draft an amicus brief, WSAC engaged Arete Law Group to prepare the brief, which focused mainly on the issue of minimum terms and conditions because Pacifica Law Group represented King County. Arete Law filed WSAC's brief on August 9, 2019, and the utilities objected to the filing, which necessitated a reply by WSAC. The Court accepted the brief over the objections of the utilities on August 16, 2019. The Court heard oral argument on September 17, 2019.

> The Court ruled in favor of King County, holding King County could collect franchise compensation.

#### <u>Counsel</u>

Arete Law Group

#### 16) Ron Gipson v. Snohomish County

• Supreme Court. No. 96164-6

#### Issue

Did the county correctly claim investigative records exempt under RCW 42.56.250(6) when the investigation into discrimination was active and ongoing as of the date of the request?

#### **Background**

This case involves a question of first impression: does an agency determine the applicability of an exemption on the date the request is received or on the date responsive records are produced? In this case, the county received the request on December 1, 2014. On that date, the EEOC investigation

09/16/21 Page 11 sought was active and ongoing. The investigation closed on February 2, 2015. In response to the December request, the county produced five installments of responsive records. The county provided four after the investigation was closed. The county applied the exemption found at RCW 42.6.250(6) as of the date the request was received and continued to apply it throughout the production of installments. Mr. Gipson challenged the continued use of the exemption after February 2, 2017, arguing the exemption no longer applied once the investigation had closed. The county violated the PRA by applying the exemption as of the date the request was received.

The trial court ruled in the county's favor, and the Court of Appeals affirmed the trial court's decision.

The Supreme Court granted review on November 27, 2018, and heard oral argument on February 26, 2019. WSAC joined in a brief from the Washington State Association of Municipal Attorneys, which was prepared and submitted by Charlotte Archer of Inslee Best.

# **Status**

The Supreme Court found in favor of Snohomish County, holding they had correctly applied the "active and ongoing investigation" exemption. Installments are not new stand-alone requests but are part of the single request and should be treated as such, with the determination regarding whether any exemption applies made at the time of the request and not at the installment.

#### Counsel

Charlotte Archer of Inslee Best

### 17) Thurston County ex rel Snaza v. City of Olympia

Supreme Court, No. 95586-7

#### Issue

May counties seek reimbursement from cities for a felon's pretrial medical expenses if city law enforcement officers initially arrested the offender?

# **Background**

Thurston County brought suit against the cities that refused to pay (Olympia, Lacey, Tumwater, Yelm) for felony pretrial medical expenses. Tenino intervened. Mason County Superior Court ruled in favor of the cities by finding the statute (RCW 70.480.130(6)) does not require cities to pay.

Thurston County petitioned for direct review to the Supreme Court, which the cities agreed was appropriate. WSAC Board approved amicus involvement in January 2018.

#### **Status**

The Supreme Court accepted direct review, and John Purves, Kitsap County Deputy Prosecuting Attorney, submitted the brief for WSAC in January.

➤ The Supreme Court ruled against Thurston County in May, holding that, in the absence of a prior interlocal agreement, a county is not entitled to seek reimbursement from cities for the cost of medical services provided to jail inmates who are arrested by city officers and held in the county jail in felony charges.

# Counsel

John Purves, Kitsap County Deputy Prosecuting Attorney

### 18) Kittitas County v. WSLCB

Div. III, Court of Appeals, No. 35874-7-III

#### Issue

Does the LSCB need to consider local development regulations when reviewing applications for cannabis licenses?

#### Background

Kittitas County Superior Court ruled in favor of Kittitas County, and the LCB appealed to the Court of Appeals.

# <u>Status</u>

WSAC had planned to file a joint amicus brief with WSAMA. The lead attorneys were Milt Rowland with Foster Pepper and Dan Lloyd with the City of Vancouver. However, due to the transition in staffing, WSAMA filed the brief without WSAC in early September 2018.

The Court of Appeals ruled against Kittitas County in April 2019, holding the county's zoning code did not provide grounds for the WSLCB to deny the applicant a marijuana/processor license because neither the Growth Management Act nor Washington's marijuana licensing laws require the WSCLB to issue licenses in conformity with local zoning laws.

<u>Counsel</u> (on behalf of WSAMA only) Milt Rowland, Foster Pepper Dan Lloyd, City of Vancouver



# **September 16, 2021**

**TO:** WSAC Board of Directors and Alternates

FROM: WSAC Executive Committee

Commissioner Michael Largent, President

Councilmember Jamie Stephens, 1<sup>st</sup> Vice President Commissioner Mary Kuney, 2<sup>nd</sup> Vice President

Commissioner Robert Gelder, Immediate Past President

**PREPARED BY:** Eric Johnson, Executive Director

**SUBJECT:** Proposed 2022-2023 Goals, Objectives, and Strategies

Proposed 2022 WSAC Operating Budget Proposed 2022 WSAC Special Fund Budget

Proposed 2022 Litigation and Strategic Communications Budget

Proposed Dues Schedules and Assessments

#### **Background**

The adoption of WSAC's Annual Budget and Dues Schedules has historically included four primary steps – with this meeting being STEP 3. Each step is designed to facilitate an understanding of WSAC's revenue, expenditures, and purpose. Our intent is to design and conduct a process that is transparent, engaging, and educational for WSAC leadership and members:

The adoption of WSAC's Annual Budget and Dues Schedules has historically included four primary steps – with this meeting being STEP 2. Each step is designed to facilitate an understanding of WSAC's revenue, expenditures, and purpose. Our intent is to develop a process that is transparent, engaging, and educational for WSAC leadership and members:

#### STEP 1

WSAC Staff, Board of Directors and/or Legislative Steering Committee have historically met as part of our ongoing planning processes to outline proposed Board/Association goals and actions as well as preliminary identification of key Legislative Priorities. We gathered May 6-7 in Spokane County this year to develop an initial set of organizational, operational goals, objectives, and strategies.

#### STEP 2

Executive Board. (August 2021, Whitman County)

- Review the 2021 Fiscal Year Budget, Activities, Programs, and Services
- Review Proposed 2022-2023 Goals, Objectives, and Strategies
- o Review and Recommend Program Alternatives, Changes, Additions
  - Litigation
  - Strategic Communication
  - Staffing and Organizational Options
  - Operations and Administration
- o Review FY 2021 Budget
- Develop Recommended 2022 Budgets –

- Operating Budget
- Special Funds Budget
- Strategic Litigation and Communication Budget
- Develop Proposed 2022 General, Transportation, Public Lands, Human Services, Strategic Litigation, and Communication Dues Schedules
- Review and Recommend any Proposed Assessments

#### STEP 3

Board of Directors. (September 2021, Kittitas County) The Board of Directors will review the proposals from the Executive Committee, and after consideration:

- Recommend to the WSAC Membership
  - i. Proposed 2022 Operations Budget;
  - ii. Proposed 2022 Special Fund Budget
  - iii. Proposed 2022 Strategic Litigation and Communication Program Budget; and
- Recommend to the WSAC Membership the 2022 General, Transportation, Public Lands, Human Services, and Strategic Litigation and Communication Dues Schedules; and
- Recommend any additional 2022 Assessments/Dues

#### STEP 4

Membership. (November 2021, Spokane County) During the County Leaders Conference, Annual Business Meeting, members shall consider the recommendation from the Board of Directors and:

- Approve 2022 Budgets
  - i. Proposed 2022 Operations Budget;
  - ii. Proposed 2022 Special Fund Budget
  - iii. Proposed 2022 Strategic Litigation and Communication Program Budget; and
- Consider and approve 2022 General, Transportation, Public Lands, Human Services and Litigation and Strategic Communications Dues Schedule; and
- Consider and approve any additional 2022 Assessments/Dues

#### **2022 Proposed WSAC Budget**

The Executive Committees' proposed 2022 WSAC Budgets focus on delivering resources to meet the 2022-23 Goals, Objectives, and Strategies developed by the WSAC Board of Directors. The proposed budget contains a proposed general, transportation, public lands, and human services dues increase of 5.5%.

For the General Dues, two options are provided to enact an additional increase to create a sustainable base to cover the costs to support the new policy analyst position. In 2021, our general dues collection is only 5.5% more than they were in 2009, 13 years ago. There was not a dues increase in 2021 due to potential unfavorable economic conditions. These adverse conditions did not materialize, and counties have stable revenue with the benefit of additional sales tax and flow of federal funds. The significant elements of the 2022 Proposed Operations and Special Fund Budgets are as follows:

- Increase of WSAC Operating Cash Reserves (\$58k-\$160k)
- > 5.5% Overall Dues Increase + Two Options for focused General Dues Increase
- New Revenue Options
  - ARPA Assessment
  - County & Regional Planning Assessment
- Foundational Public Health Services Agreement for Two Policy Advisors
- Restructuring Staffing and Organizational Structure
- Continues services and revenues for:

- Coastal Counties Caucus
- Timber Counties Program Assessment
- Comprehensive Monitoring, Evaluation and Research Committee Participation Grant
- Forest and Fish Policy Participation Grant
- Office of Columbia River Columbia River Caucus
- Department of Transportation (County Transportation Study Funds)
- Washington State Association of County Engineers
- Washington State Association of Local Public Health Officials
- Washington State Association of County/City Information Services Directors
- Solid Waste Affiliate
- Terminates contract services for Washington State Association of County Auditors
- Targeted Base Salary Adjustments (\$76k)
- 4% Employee Cost of Living Adjustment (COLA) (For those not receiving Targeted Adjustment) (\$28k)
- Estimated Medical Benefits Increase (\$32k)
- Restoration of expenditures from Meeting, Travel, Conference Expenditure Reduction
- Contractor and FTE Adjustments overall addition of 2 FTE

# 2021 Strategic Litigation and Communications Budget

WSAC Executive Committee recommends:

- ➤ A continued dues assessment of \$400,000 to support the Strategic Litigation and Communications Program;
- Continued work with outside legal counsel to support the implementation of the Strategic Litigation and Communication Program Action Plan:
- Resource allocation to support salaries of a portion of three positions that work on SLAC: Legislative Director/General Counsel, Communications Manager, Executive Director.
- Support WSAC's Current Litigation
  - a. Unfunded Mandate Case Completion
  - b. Preparation of Litigation Regarding State of Washington's Constitutional Duty to Fund Indigent Defense
  - c. Potential Participation in Blake Decision Response Will Require Additional Assessment
- ➤ Amicus Brief Support
- Support communication focused on policymakers and interest groups to advance our policy agenda and legal activities.

#### Recommendation

The WSAC Executive Committee recommends that the WSAC Board of Directors approve *Resolution 2021-18* that provides for the following:

a. Recommends Approval to the WSAC Membership of the Proposed 2022-2023 Goals, Objectives, and Strategies

- b. Recommends Approval to the WSAC Membership of the Proposed 2022 Special Fund Operating Budget;
- c. Recommends Approval to the WSAC Membership of the Proposed 2022 Operations Budget; and
- d. Recommends Approval to the WSAC Membership of the Proposed 2022 Strategic Litigation and Communication Program Budget; and
- e. Recommends Approval to the WSAC Membership of the following Proposed 2022 Dues Schedules:
  - i. General
  - ii. Transportation
  - iii. Public Lands
  - iv. Human Services
  - v. County and Regional Planning
  - vi. Strategic Litigation and Communication.

# 2022 WSAC Budget Message

One of the most significant activities we undertake as the WSAC Executive Committee, is to prepare a preliminary annual WSAC Budget for review by the WSAC Board of Directors. We take this responsibility seriously. We spent many hours this year, in both zoom meetings and in person considering multiple options for revenue and expenditures – to meet the direction you have provided to us in May of this year. Throughout our deliberations and work, we have focused on four primary areas for the 2022 Recommended Budget:

- 1. Assure that any increase in revenue and expenditure has a clear nexus to implement the WSAC Board of Directors' 2022-2023 Goals and Objectives.
- 2. Deliver continued resources to fulfill commitments and implement the 2022 Strategic Litigation and Communication Program (SLAC).
- 3. Provide continued organizational capacity, fiscal stability and fulfilling our ongoing fiduciary responsibility.
- 4. Allocate adequate funding for our core responsibilities:
  - o Policy Development and Advocacy for our member counties;
  - o Communicating with and between members;
  - o Training and education; and
  - Business services.

We believe we have a unique opportunity for the Association to respond to the needs of our counties and identify new resources to meet the goals and objectives of our organization. The challenges Counties face are unprecedented, and we need to respond accordingly. As such, the preliminary 2022 WSAC Budget is designed with one purpose - to boldly move forward to give the Association the necessary resources to provide the services for which the members are asking. Period. In 2021, fearing very difficult county budgets from the impact of COVID, WSAC took no dues increases, and in fact reduced staff for the second consecutive year. The fact is County budgets are as stable as they have been in decades.

WSAC General Dues are only 5.5% more than they were in 2009, 13 years ago. We are proud of WSACs' fiscal discipline and responsiveness. We will continue to be prudent and strive to assure fiscally sustainable decisions are made. The Board of Directors in May 2021 developed a bold set of goals and actions to guide the Association over the next two years. This proposed budget will support many of those activities with the necessary resources to implement the direction of the Board of Directors.

The 2022 budget leverages partnerships, identifies new resources, increases dues, re-structures the use of existing resources, devolves some services, and puts our focus on member services, research, policy analysis and development, communication and retaining our staff. We have also intentionally looked to align some of our resources with emerging activities from the National Association of Counties:

Resources to help decision makers and the public better understand the role of county

- government;
- Identify policy trends and development that transcend local, county, and state political boundaries;
- Continued professional development and leadership training.

We have analyzed and developed this proposed budget to assure that it is sustainable over the next four years. While it is true that WSACs' undesignated reserves remain lower than desired (20% of WSAC annual operations) this budget provides an increase in WSAC general reserves, to give an allowance during these uncertain times. WSAC reserves are adequate for us to maintain cash flow, but is less than what is recommended by our previous audit firm. WSAC Board of Directors has also made the conscious choice that we should not unnecessarily build WSAC reserves at the expense of funds that counties can utilize in their individual counties.

Since 1906, for 115 years, WSAC has served Washington's 39 Counties. Our goal is to continue to see WSAC proactively meet the needs of our member counties as they provide service to our nearly 7.8 million residents, our business community and visitors to our state. We look forward to discussing this proposed budget with you.

Michael Largent, President
Whitman County Commissioner
Jamie Stephens, 1st Vice President
San Juan County Councilmember

Mary Kuney, 2<sup>nd</sup> Vice President
Spokane County Commissioner

Robert Gelder, Past President
Kitsap County Commissioner

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# 2022 BUDGET PROPOSAL

# STRATEGICALLY ALIGNED MEMBER DRIVEN

# **SUMMARY**

- Proposed Revenue Increase between 27% 31%
  - New Assessments County/Regional Planning, ARPA
  - General Dues increase options
- Proposed Expense Increase of 24.4%
  - New Staffing Model Increase FTE by 2
  - Restored Travel Levels
  - Audit Year

# RESPONSIVE.

#### **Before**

**Communications Director** 

**Affiliate Coordinator** 

Finance Assistant

**Coastal Counties Contractor** 

Columbia River Contractor



Policy Analyst—General

Policy Analyst-Focused-Land Use,

Environment

Policy Advisor-FPHS-Local Health-East

Policy Advisor-FPHS-Local Health-West

**Operations Coordinator** 

Realigning the organizational structure and responsibilities to consolidate departments will reduce administrative costs and facilitate communication. Shifting contract work in-house and creating positions focused on policy, data, and research, will create opportunities to respond to emerging needs while enhancing resources and expertise.

# RESOURCED.

# **Existing** New

**General Dues** 

Timber Dues

Solid Waste Assessment

**Coastal Counties Assessment** 

Dept of Ecology-Office of Col Riv

Focused General Dues Increase

ARPA Assessment

County/Regional Planning Assessment

Foundational Public Health Grant-

**WSALPHO** 

There is a significant shift of how resources are utilized and allocated to fund the new model. Minimal investment now creates the foundation of sustainability. Timing these changes to tap into new resources ensures commitment and availability of heightened, focused resources to members.



#### **BUDGET SCENARIO COMPARISON**

# **Operating Budget**

	Scenario A	1		Scenario B	-		
	2022 Projected Budget		202	22 Projected Budget		202	1 Budgeted
Revenue							
Dues	1,672,411		\$	1,773,470		\$	1,564,073
Business Partner Fees	-			-			-
Special Assessments	127,500			127,500			32,500
Affiliate Assessments	896,268			896,268			521,334
Project Affiliates	62,300			62,300			83,800
Contract Services	856,156			856,156			744,051
Conferences and Events	173,000			173,000			25,000
Other Misc. Income	-			-			-
Total Revenue	3,787,636		\$	3,888,695		\$	2,970,758
Operating Expense							į
Payroll and Benefits - General	2,323,226		\$	2,323,226		\$	1,890,240
Meetings, Travel and Hosting	168,000			168,000			87,250
Conferences and Events	146,500			146,500			20,500
Professional Services-Consulting	721,700			721,700			685,400
Professional Services Other	147,000			147,000			103,000
Technology and Telecom	48,314			48,314			44,387
General Operating	174,279			174,279			166,110
Total Operating Expense	3,729,019		\$	3,729,019		\$	2,996,886
Budgeted Change in Net Assets	58,617		\$	159,675		\$	(26,129)
SPECIAL FUND - NET ASSETS	55,000			55,000			65,150
SLAC FUND - NET ASSETS	(65,501)			(65,501)			(64,260)
TOTAL BUDGETED CHANGE in NET ASSETS	48,116			149,174			(25,239)

Scenario A-Increase General Dues by an additional 3% each year from 2022 to 2025. Total 2022 dues increase of 8.5%

Scenario B-Increase General Dues one time by an additional 13%. Total 2022 dues increase of 18.5%

#### **General Assumptions**

#### Revenue

- \* Base dues increase of 5.5%, with 2.5% growth for future year projections
- \* Adding in possible County & Regional Planning Assessment of \$75,000
- \* Addition of ARPA Assessment for \$92,500. Proposed 4 year assessment bill upfront
- \* Affiliate assessment includes renewal of ACCIS contract, but no WSACA contract.

#### **Expenses**

- \* Salaries and benefits align with new staffing model
- \* Targeted salary adjustments or 4% COLA added
- \* Change staffing allocations between operating and SLAC budgets
- \* Anticipated 10% increase in medical costs
- \* Restore travel levels and increase member travel due to increased NACo travel
- \* No subcontracts for Columbia River or Coastal Counties-work shifted to new staff

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#### **General Dues Comparison**

Proposed Base I	Increase - 5.5%
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2021 Dues 2022 Dues County Total Total Difference Adams 5,373 5,539 166 Asotin 5,680 5,860 180 Benton 31,396 33,076 1,680 Chelan 13,691 14,421 730 Clallam 13,285 13,829 544 Clark 72,627 77,413 4,786 Columbia 3,088 3,114 26 Cowlitz 18,023 18,833 810 Douglas 8,646 9,015 370 Ferry 3,611 3,669 58 Franklin 16,093 17,036 943 Garfield 2,813 2,829 16 Grant 16,566 17,459 893 Grays Harbor 12,997 13,522 526 Island 599 14,515 15,115 Jefferson 7,022 7,241 219 King 255,147 269,042 13,896 Kitsap 40,738 42,762 2,023 Kittitas 9,263 9,425 162 Klickitat 5,699 5,882 183 Lewis 13,773 14,370 596 Lincoln 4,052 4,129 77 Mason 11,722 12,178 456 Okanogan 8,559 8,858 300 Pacific 157 5,568 5,725 Pend Oreille 4,446 4,545 100 Pierce 129,029 136,477 7,447 San Juan 4,936 5,057 121 Skagit 20,825 21,754 929 Skamania 4,217 4,319 102 Snohomish 119,168 125,856 6,688 Spokane 75,914 79,576 3,661 Stevens 8,951 9,278 328 Thurston 43,379 45,640 2,260 Wahkiakum 3,091 3,125 33 Walla Walla 11,291 11,609 317 Whatcom 34,529 35,910 1,381 Whitman 9,591 9,512 (79) Yakima 38,772 40,673 1,901 **Totals** 1,108,086 1,163,668 55,582

Option A-4 Year Plan						
2022-8.5% (5.5% + 3%)						
	Difference	Difference from				
Total	from 2021	Base 2022				
5,625	252	86				
5,956	275	96				
33,946	2,549	869				
14,760	1,069	339				
14,151	867	322				
79,544	6,917	2,130				
3,131	43	17				
19,297	1,274	464				
9,201	555	185				
3,702	91	33				
17,449	1,356	413				
2,838	25	9				
17,885	1,319	425				
13,836	839	313				
15,473	958	359				
7,375	353	135				
276,621	21,475	7,579				
43,906	3,168	1,145				
9,621	359	197				
5,978	279	96				
14,707	934	338				
4,175	123	46				
12,453	731	275				
9,039	480	181				
5,817	249	92				
4,603	158	58				
140,286	11,257	3,810				
5,129	193	73				
22,302	1,476	548				
4,371	154	52				
129,364	10,196	3,508				
81,767	5,853	2,192				
9,471	520	193				
46,866	3,487	1,227				
3,142	51	18				
11,868	576	259				
36,860	2,331	950				
9,712	120	199				
41,758	2,986	1,085				

Option B-1 Year Plan						
2022-18.5% (5						
	Difference from	Difference from	Difference from			
Total	2021	Base 2022	Option A			
5,913	540	374	288			
6,274	594	414	318			
36,844	5,447	3,768	2,898			
15,890	2,199	1,469	1,130			
15,225	1,940	1,396	1,074			
86,645	14,017	9,231	7,101			
3,189	101	76	58			
20,845	2,822	2,013	1,548			
9,818	1,172	803	618			
3,813	202	144	111			
18,827	2,734	1,791	1,378			
2,869	57	41	31			
19,303	2,737	1,843	1,418			
14,880	1,884	1,358	1,045			
16,669	2,154	1,554	1,196			
7,825	803	584	449			
301,886	46,740	32,844	25,265			
47,723	6,984	4,961	3,816			
10,278	1,015	853	656			
6,299	600	417	321			
15,832	2,059	1,463	1,125			
4,330	277	201	154			
13,371	1,648	1,193	917			
9,642	1,083	784	603			
6,122	554	397	306			
4,797	352	252	194			
152,985	23,956	16,509	12,699			
5,372	436	315	242			
24,127	3,301	2,373	1,825			
4,543	326	224	172			
141,056	21,889	15,200	11,693			
89,073	13,159	9,497	7,306			
10,114	1,163	835	643			
50,955	7,576	5,316	4,089			
3,201	110	77	59			
12,731	1,440	1,122	863			
40,027	5,498	4,117	3,167			
10,376	785	864	665			
45,376	6,605	4,704	3,618			
1,295,045	186,958	131,376	101,059			

30,318

85,900

1,193,986



# **County & Regional Planning Assessment**

Proposed

Total Dues % Change CPI

	1 1000000						
2022							
75,000							

	2021 Est Popul	ation (OFM-			
	June 30)		2022 Dues		Year
	All Cou		Total	2021	
County	POP	%	Dues	Dues	\$ Chg.
Adams	20,800	0.27%	201	-	201
Asotin	23,000	0.30%	222	-	222
Benton	209,300	2.69%	2,021	-	2,021
Chelan	81,600	1.05%	788	-	788
Clallam	77,550	1.00%	749	-	749
Clark	512,800	6.60%	4,952	-	4,952
Columbia	4,200	0.05%	41	-	41
Cowlitz	111,800	1.44%	1,080	-	1,080
Douglas	44,600	0.57%	431	-	431
Ferry	8,000	0.10%	77	-	77
Franklin	99,500	1.28%	961	-	961
Garfield	2,250	0.03%	22	-	22
Grant	102,400	1.32%	989	-	989
Grays Harbor	75,450	0.97%	729	-	729
Island	86,350	1.11%	834	-	834
Jefferson	32,450	0.42%	313	-	313
King	2,293,300	29.53%	22,145	-	22,145
Kitsap	275,600	3.55%	2,661	-	2,661
Kittitas	47,400	0.61%	458	-	458
Klickitat	23,150	0.30%	224	-	224
Lewis	81,250	1.05%	785	-	785
Lincoln	11,150	0.14%	108	-	108
Mason	66,250	0.85%	640	-	640
Okanogan	43,525	0.56%	420	-	420
Pacific	22,075	0.28%	213	-	213
Pend Oreille	14,000	0.18%	135	-	135
Pierce	917,100	11.81%	8,856	-	8,856
San Juan	17,500	0.23%	169	-	169
Skagit	131,800	1.70%	1,273	-	1,273
Skamania	12,450	0.16%	120	-	120
Snohomish	844,400	10.87%	8,154	-	8,154
Spokane	527,600	6.79%	5,095	-	5,095
Stevens	46,400	0.60%	448	-	448
Thurston	295,300	3.80%	2,852	-	2,852
Wahkiakum	4,275	0.06%	41	-	41
Walla Walla	62,350	0.80%	602	-	602
Whatcom	228,700	2.94%	2,208	-	2,208
Whitman	48,000	0.62%	464	-	464
Yakima	261,300	3.36%	2,523	-	2,523
Totals	7,766,925	100.00%	75,000	-	75,000

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# **ARPA Assessment**

#### **Calculation tiers**

Total Dues % Change CPI

2022	1	1,000	0-75,000	20
92,500	2	2,500	75,001-149,999	9
370,000	3	5,000	150,000+	10

	2021 Est Population (OFM-			
	June 30)	,	2022 Dues	
	All Cou	nties	Total	Total
County	POP	%	Dues	Assessment
Adams	20,800	0.27%	1,000	4,000
Asotin	23,000	0.30%	1,000	4,000
Benton	209,300	2.69%	5,000	20,000
Chelan	81,600	1.05%	2,500	10,000
Clallam	77,550	1.00%	2,500	10,000
Clark	512,800	6.60%	5,000	20,000
Columbia	4,200	0.05%	1,000	4,000
Cowlitz	111,800	1.44%	2,500	10,000
Douglas	44,600	0.57%	1,000	4,000
Ferry	8,000	0.10%	1,000	4,000
Franklin	99,500	1.28%	2,500	10,000
Garfield	2,250	0.03%	1,000	4,000
Grant	102,400	1.32%	2,500	10,000
Grays Harbor	75,450	0.97%	2,500	10,000
Island	86,350	1.11%	2,500	10,000
Jefferson	32,450	0.42%	1,000	4,000
King	2,293,300	29.53%	5,000	20,000
Kitsap	275,600	3.55%	5,000	20,000
Kittitas	47,400	0.61%	1,000	4,000
Klickitat	23,150	0.30%	1,000	4,000
Lewis	81,250	1.05%	2,500	10,000
Lincoln	11,150	0.14%	1,000	4,000
Mason	66,250	0.85%	1,000	4,000
Okanogan	43,525	0.56%	1,000	4,000
Pacific	22,075	0.28%	1,000	4,000
Pend Oreille	14,000	0.18%	1,000	4,000
Pierce	917,100	11.81%	5,000	20,000
San Juan	17,500	0.23%	1,000	4,000
Skagit	131,800	1.70%	2,500	10,000
Skamania	12,450	0.16%	1,000	4,000
Snohomish	844,400	10.87%	5,000	20,000
Spokane	527,600	6.79%	5,000	20,000
Stevens	46,400	0.60%	1,000	4,000
Thurston	295,300	3.80%	5,000	20,000
Wahkiakum	4,275	0.06%	1,000	4,000
Walla Walla	62,350	0.80%	1,000	4,000
Whatcom	228,700	2.94%	5,000	20,000
Whitman	48,000	0.62%	1,000	4,000
Yakima	261,300	3.36%	5,000	20,000
Totals	7,766,925	100.00%	92,500	370,000 -

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# **Transportation Dues**

#### Historical

	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total Dues	276,978	265,385	265,385	259,644	254,643	249,764	244,080	239,639	235,302
Basic Dues Rate:	1,400	1,400	1,400	1,400	1,400	1,400	1,400	1,400	1,400
Basic Dues Total:	54,600	54,600	54,600	54,600	54,600	54,600	54,600	54,600	54,600
POP Dues:	222,378	210,785	210,785	205,044	200,043	195,164	189,480	185,039	180,702
King Co Population Cap %:	25.0%	25%	25%	25%	25%	25%	25%	25%	25%
King Co Population Cap \$:	55,595	52,696	52,696	51,261	50,011	48,791	47,370	46,260	45,176
Dues Less Population Cap:	166,784	158,089	158,089	153,783	150,033	146,373	142,110	138,779	135,527
% Change	n/a	n/a	n/a	n/a	n/a	n/a r	n/a	n/a	n/a
CPI	5.5%	0.0%	2.8%	2.5%	2.5%	3.0%	2.4%	2.4%	2.0%

	2021 Estin	nated Popula	ation (OFM	June 30)		2022 Prop	osed Dues		Prior	Year
	All Cou		Excludir	ng King	Basic	POP/Base	Total	Cost	2021	
County	POP	%	POP	%	Dues	Share	Dues	Per Capita	Dues	% Chg.
Adams	20,800	0.27%	20,800	0.38%	1,400	634	2,034	0.098	1,999	1.73%
Asotin	23,000	0.30%	23,000	0.42%	1,400	701	2,101	0.091	2,063	1.82%
Benton	209,300	2.69%	209,300	3.82%	1,400	6,377	7,777	0.037	7,427	4.72%
Chelan	81,600	1.05%	81,600	1.49%	1,400	2,486	3,886	0.048	3,734	4.08%
Clallam	77,550	1.00%	77,550	1.42%	1,400	2,363	3,763	0.049	3,649	3.11%
Clark	512,800	6.60%	512,800	9.37%	1,400	15,625	17,025	0.033	16,027	6.23%
Columbia	4,200	0.05%	4,200	0.08%	1,400	128	1,528	0.364	1,523	0.35%
Cowlitz	111,800	1.44%	111,800	2.04%	1,400	3,407	4,807	0.043	4,638	3.64%
Douglas	44,600	0.57%	44,600	0.81%	1,400	1,359	2,759	0.062	2,682	2.87%
Ferry	8,000	0.10%	8,000	0.15%	1,400	244	1,644	0.205	1,632	0.74%
Franklin	99,500	1.28%	99,500	1.82%	1,400	3,032	4,432	0.045	4,235	4.64%
Garfield	2,250	0.03%	2,250	0.04%	1,400	69	1,469	0.653	1,465	0.23%
Grant	102,400	1.32%	102,400	1.87%	1,400	3,120	4,520	0.044	4,334	4.30%
Grays Harbor	75,450	0.97%	75,450	1.38%	1,400	2,299	3,699	0.049	3,589	3.05%
Island	86,350	1.11%	86,350	1.58%	1,400	2,631	4,031	0.047	3,906	3.20%
Jefferson	32,450	0.42%	32,450	0.59%	1,400	989	2,389	0.074	2,343	1.95%
King	2,293,300	29.53%	capped	at 25%	1,400	55,595	56,995	0.025	54,096	5.36%
Kitsap	275,600	3.55%	275,600	5.04%	1,400	8,398	9,798	0.036	9,376	4.50%
Kittitas	47,400	0.61%	47,400	0.87%	1,400	1,444	2,844	0.060	2,811	1.20%
Klickitat	23,150	0.30%	23,150	0.42%	1,400	705	2,105	0.091	2,067	1.85%
Lewis	81,250	1.05%	81,250	1.48%	1,400	2,476	3,876	0.048	3,751	3.31%
Lincoln	11,150	0.14%	11,150	0.20%	1,400	340	1,740	0.156	1,724	0.93%
Mason	66,250	0.85%	66,250	1.21%	1,400	2,019	3,419	0.052	3,324	2.86%
Okanogan	43,525	0.56%	43,525	0.80%	1,400	1,326	2,726	0.063	2,664	2.35%
Pacific	22,075	0.28%	22,075	0.40%	1,400	673	2,073	0.094	2,040	1.60%
Pend Oreille	14,000	0.18%	14,000	0.26%	1,400	427	1,827	0.130	1,806	1.15%
Pierce	917,100	11.81%	917,100	16.75%	1,400	27,944	29,344	0.032	27,791	5.59%
San Juan	17,500	0.23%	17,500	0.32%	1,400	533	1,933	0.110	1,908	1.32%
Skagit	131,800	1.70%	131,800	2.41%	1,400	4,016	5,416	0.041	5,222	3.71%
Skamania	12,450	0.16%	12,450	0.23%	1,400	379	1,779	0.143	1,758	1.21%
Snohomish	844,400	10.87%	844,400	15.43%	1,400	25,729	27,129	0.032	25,734	5.42%
Spokane	527,600	6.79%	527,600	9.64%	1,400	16,076	17,476	0.033	16,713	4.57%
Stevens	46,400	0.60%	46,400	0.85%	1,400	1,414	2,814	0.061	2,745	2.49%
Thurston	295,300	3.80%	295,300	5.39%	1,400	8,998	10,398	0.035	9,926	4.75%
Wahkiakum	4,275	0.06%	4,275	0.08%	1,400	130	1,530	0.358	1,523	0.45%
Walla Walla	62,350	0.80%	62,350	1.14%	1,400	1,900	3,300	0.053	3,234	2.05%
Whatcom	228,700	2.94%	228,700	4.18%	1,400	6,969	8,369	0.037	8,081	3.56%
Whitman	48,000	0.62%	48,000	0.88%	1,400	1,463	2,863	0.060	2,879	-0.57%
Yakima	261,300	3.36%	261,300	4.77%	1,400	7,962	9,362	0.036	8,965	4.42%
Totals	7,766,925	100.00%	5,473,625	100.00%	54,600	222,378	276,978	0.036	265,385	4.37%

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# **Public Lands Dues**

#### Historical

	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total Dues	93,254	88,049	88,049	85,232	82,733	80,290	77,848	76,022	74,240
% Change								0.0%	0.0%
CPI	5.5%	0.0%	2.5%	2.5%	3.0%	2.4%	2.4%		

	0000		
	2022		
	Proposed		
	Dues		Year
-	Total	2021	
County	Dues	Dues	\$ Chg.
Adams	100	100	<del>-</del>
Asotin	235	223	11
Benton	893	1,030	(137)
Chelan	3,659	3,548	111
Clallam	6,451	6,732	(281)
Clark	3,376	4,700	(1,325)
Columbia	463	482	(19)
Cowlitz	1,636	1,798	(162)
Douglas	141	140	1
Ferry	1,384	1,289	95
Franklin	394	314	80
Garfield	305	300	4
Grant	1,263	1,248	16
Grays Harbor	2,151	1,851	300
Island	100	100	-
Jefferson	3,689	2,853	835
King	3,148	2,948	200
Kitsap	814	1,297	(482)
Kittitas	2,107	2,092	15
Klickitat	359	377	(18)
Lewis	8,451	6,356	2,094
Lincoln	227	222	4
Mason	4,495	4,480	16
Okanogan	4,107	3,788	319
Pacific	1,995	1,727	268
Pend Oreille	1,498	1,486	12
Pierce	1,249	1,189	61
San Juan	100	100	-
Skagit	10,655	9,882	773
Skamania	4,291	4,018	273
Snohomish	8,440	8,444	(3)
Spokane	100	100	-
Stevens	985	840	145
Thurston	5,058	3,816	1,242
Wahkiakum	1,498	1,397	102
Walla Walla	100	100	-
Whatcom	5,094	4,742	352
Whitman	100	100	-
Yakima	2,142	1,839	303
Totals	93,254	88,049	5,205
			5,250

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## **Human Services Dues**

#### **Historical Assessments**

Total Dues % Change CPI

2022	2021	2020	2019	2018
108,193	102,552	102,552	99,759	97,326
5.5%	0.0%	2.8%	2.5%	2.5%

County						
County         POP         %         Dues         \$ Chg.           Adams         20,800         0.27%         290         274         16           Asotin         23,000         0.30%         320         303         17           Benton         209,300         2.69%         2.916         2,755         160           Chelan         81,600         1.05%         1,137         1,067         70           Clallam         77,550         1.00%         1,080         1,028         52           Clark         512,800         6.60%         7,143         6,687         457           Columbia         4,200         0.05%         59         56         2           Cowlitz         111,800         1.44%         1,557         1,480         77           Douglas         44,600         0.57%         621         586         35           Ferry         8,000         0.10%         111         106         5           Franklin         99,500         1.28%         1,386         1,296         90           Garfield         2,250         0.03%         31         30         2           Grays Harbor         75,450				0000 D	<b>.</b> .	
County         POP         %         Dues         \$ Chg.           Adams         20,800         0.27%         290         274         16           Asotin         23,000         0.30%         320         303         17           Benton         209,300         2.69%         2,916         2,755         160           Chelan         81,600         1.05%         1,137         1,067         70           Clallam         77,550         1.00%         1,080         1,028         52           Clark         512,800         6.60%         7,143         6,687         457           Columbia         4,200         0.05%         59         56         2           Cowlitz         111,800         1.44%         1,557         1,480         77           Douglas         44,600         0.57%         621         586         35           Ferry         8,000         0.10%         111         106         5           Fernklin         99,500         1.28%         1,386         1,296         90           Garfield         2,250         0.03%         31         30         2           Grays Harbor         75,450						Year
Adams         20,800         0.27%         290         274         16           Asotin         23,000         0.30%         320         303         17           Benton         209,300         2.69%         2,916         2,755         160           Chelan         81,600         1.05%         1,137         1,067         70           Clallam         77,550         1.00%         1,080         1,028         52           Clark         512,800         6.60%         7,143         6,687         457           Columbia         4,200         0.05%         59         56         2           Cowlitz         111,800         1.44%         1,557         1,480         77           Douglas         44,600         0.57%         621         586         35           Ferry         8,000         0.10%         111         106         5           Fershklin         99,500         1.28%         1,386         1,296         90           Garfield         2,250         0.03%         31         30         2           Grant         102,400         1.32%         1,426         1,341         85           Grays Harbor	Country					¢ Ob a
Asotin         23,000         0.30%         320         303         17           Benton         209,300         2.69%         2,916         2,755         160           Chelan         81,600         1.05%         1,137         1,067         70           Clallam         77,550         1.00%         1,080         1,028         52           Clark         512,800         6.60%         7,143         6,687         457           Columbia         4,200         0.05%         59         56         2           Cowlitz         111,800         1.44%         1,557         1,480         77           Douglas         44,600         0.57%         621         586         35           Ferry         8,000         0.10%         111         106         5           Feranklin         99,500         1.28%         1,386         1,296         90           Garfield         2,250         0.03%         31         30         2           Grant         102,400         1.32%         1,426         1,341         85           Grays Harbor         75,450         0.97%         1,051         1,001         50           Island		_				
Benton         209,300         2.69%         2,916         2,755         160           Chelan         81,600         1.05%         1,137         1,067         70           Clallam         77,550         1.00%         1,080         1,028         52           Clark         512,800         6.60%         7,143         6,687         457           Columbia         4,200         0.05%         59         56         2           Cowlitz         111,800         1.44%         1,557         1,480         77           Douglas         44,600         0.57%         621         586         35           Ferry         8,000         0.10%         111         106         5           Franklin         99,500         1.28%         1,386         1,296         90           Garfield         2,250         0.03%         31         30         2           Grant         102,400         1.32%         1,426         1,341         85           Grays Harbor         75,450         0.97%         1,051         1,001         50           Island         86,350         1.11%         1,203         1,146         57           Jef						_
Chelan         81,600         1.05%         1,137         1,067         70           Clallam         77,550         1.00%         1,080         1,028         52           Clark         512,800         6.60%         7,143         6,687         457           Columbia         4,200         0.05%         59         56         2           Cowlitz         111,800         1.44%         1,557         1,480         77           Douglas         44,600         0.57%         621         586         35           Ferry         8,000         0.10%         111         106         5           Franklin         99,500         1.28%         1,386         1,296         90           Garfield         2,250         0.03%         31         30         2           Grant         102,400         1.32%         1,426         1,341         85           Grays Harbor         75,450         0.97%         1,051         1,001         50           Island         86,350         1.11%         1,203         1,146         57           Jefferson         32,450         0.42%         452         431         21           Kititi		·				
Clallam         77,550         1.00%         1,080         1,028         52           Clark         512,800         6.60%         7,143         6,687         457           Columbia         4,200         0.05%         59         56         2           Cowlitz         111,800         1.44%         1,557         1,480         77           Douglas         44,600         0.57%         621         586         35           Ferry         8,000         0.10%         111         106         5           Fanklin         99,500         1.28%         1,386         1,296         90           Garfield         2,250         0.03%         31         30         2           Grant         102,400         1.32%         1,426         1,341         85           Grays Harbor         15,450         0.97%         1,051         1,001         50           Island         86,350         1.11%         1,203         1,146         57           Jefferson         32,450         0.42%         452         431         21           King         2,293,300         29.53%         31,945         30,283         1,663					•	
Clark         512,800         6.60%         7,143         6,687         457           Columbia         4,200         0.05%         59         56         2           Cowlitz         111,800         1.44%         1,557         1,480         77           Douglas         44,600         0.57%         621         586         35           Ferry         8,000         0.10%         111         106         5           Franklin         99,500         1.28%         1,386         1,296         90           Garfield         2,250         0.03%         31         30         2           Grant         102,400         1.32%         1,426         1,341         85           Grays Harbor         75,450         0.97%         1,051         1,001         50           Island         86,350         1.11%         1,203         1,146         57           Jefferson         32,450         0.42%         452         431         21           King         2,293,300         29,53%         31,945         30,283         1,663           Kitisap         275,600         3.55%         3,839         3,646         193           <						
Columbia         4,200         0.05%         59         56         2           Cowlitz         111,800         1.44%         1,557         1,480         77           Douglas         44,600         0.57%         621         586         35           Ferry         8,000         0.10%         111         106         5           Franklin         99,500         1.28%         1,386         1,296         90           Garfield         2,250         0.03%         31         30         2           Grant         102,400         1.32%         1,426         1,341         85           Grays Harbor         75,450         0.97%         1,051         1,001         50           Island         86,350         1.11%         1,203         1,146         57           Jefferson         32,450         0.42%         452         431         21           King         2,293,300         29.53%         31,945         30,283         1,663           Kitistap         275,600         3.55%         3,839         3,646         193           Kitititas         47,400         0.61%         660         645         15 <t< td=""><td></td><td>·</td><td></td><td></td><td></td><td></td></t<>		·				
Cowlitz         111,800         1.44%         1,557         1,480         77           Douglas         44,600         0.57%         621         586         35           Ferry         8,000         0.10%         111         106         5           Franklin         99,500         1.28%         1,386         1,296         90           Garfield         2,250         0.03%         31         30         2           Grant         102,400         1.32%         1,426         1,341         85           Grays Harbor         75,450         0.97%         1,051         1,001         50           Island         86,350         1.11%         1,203         1,146         57           Jefferson         32,450         0.42%         452         431         21           King         2,293,300         29.53%         31,945         30,283         1,663           Kittias         47,400         0.61%         660         645         15           Klickitat         23,150         0.30%         322         305         17           Lewis         81,250         1.05%         1,132         1,075         57				The state of the s		
Douglas         44,600         0.57%         621         586         35           Ferry         8,000         0.10%         111         106         5           Franklin         99,500         1.28%         1,386         1,296         90           Garfield         2,250         0.03%         31         30         2           Grant         102,400         1.32%         1,426         1,341         85           Grays Harbor         75,450         0.97%         1,051         1,001         50           Island         86,350         1.11%         1,203         1,146         57           Jefferson         32,450         0.42%         452         431         21           King         2,293,300         29,53%         31,945         30,283         1,663           Kitsap         275,600         3.55%         3,839         3,646         193           Kittitas         47,400         0.61%         660         645         15           Klickitat         23,150         0.30%         322         305         17           Lewis         81,250         1.05%         1,132         1,075         57 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td></td<>						
Ferry         8,000         0.10%         111         106         5           Franklin         99,500         1.28%         1,386         1,296         90           Garfield         2,250         0.03%         31         30         2           Grant         102,400         1.32%         1,426         1,341         85           Grays Harbor         75,450         0.97%         1,051         1,001         50           Island         86,350         1.11%         1,203         1,146         57           Jefferson         32,450         0.42%         452         431         21           King         2,293,300         29.53%         31,945         30,283         1,663           Kitsap         275,600         3.55%         3,839         3,646         193           Kittitas         47,400         0.61%         660         645         15           Klickitat         23,150         0.30%         322         305         17           Lewis         81,250         1.05%         1,132         1,075         57           Lincoln         11,150         0.14%         155         148         7						
Franklin         99,500         1.28%         1,386         1,296         90           Garfield         2,250         0.03%         31         30         2           Grant         102,400         1.32%         1,426         1,341         85           Grays Harbor         75,450         0.97%         1,051         1,001         50           Island         86,350         1.11%         1,203         1,146         57           Jefferson         32,450         0.42%         452         431         21           King         2,293,300         29.53%         31,945         30,283         1,663           Kitsap         275,600         3.55%         3,839         3,646         193           Kittitas         47,400         0.61%         660         645         15           Klickitat         23,150         0.30%         322         305         17           Lewis         81,250         1.05%         1,132         1,075         57           Lincoln         11,150         0.14%         155         148         7           Mason         66,250         0.85%         923         879         43 <t< td=""><td>_</td><td></td><td></td><td></td><td></td><td></td></t<>	_					
Garfield         2,250         0.03%         31         30         2           Grant         102,400         1.32%         1,426         1,341         85           Grays Harbor         75,450         0.97%         1,051         1,001         50           Island         86,350         1.11%         1,203         1,146         57           Jefferson         32,450         0.42%         452         431         21           King         2,293,300         29.53%         31,945         30,283         1,663           Kitsap         275,600         3.55%         3,839         3,646         193           Kittitas         47,400         0.61%         660         645         15           Klickitat         23,150         0.30%         322         305         17           Lewis         81,250         1.05%         1,132         1,075         57           Lincoln         11,150         0.14%         155         148         7           Mason         66,250         0.85%         923         879         43           Okanogan         43,525         0.56%         606         578         29           Pa						
Grant         102,400         1.32%         1,426         1,341         85           Grays Harbor         75,450         0.97%         1,051         1,001         50           Island         86,350         1.11%         1,203         1,146         57           Jefferson         32,450         0.42%         452         431         21           King         2,293,300         29.53%         31,945         30,283         1,663           Kitsap         275,600         3.55%         3,839         3,646         193           Kittitas         47,400         0.61%         660         645         15           Klickitat         23,150         0.30%         322         305         17           Lewis         81,250         1.05%         1,132         1,075         57           Lincoln         11,150         0.14%         155         148         7           Mason         66,250         0.85%         923         879         43           Okanogan         43,525         0.56%         606         578         29           Pacific         22,075         0.28%         308         293         15 <td< td=""><td></td><td>·</td><td></td><td></td><td></td><td></td></td<>		·				
Grays Harbor         75,450         0.97%         1,051         1,001         50           Island         86,350         1.11%         1,203         1,146         57           Jefferson         32,450         0.42%         452         431         21           King         2,293,300         29.53%         31,945         30,283         1,663           Kitsap         275,600         3.55%         3,839         3,646         193           Kittitas         47,400         0.61%         660         645         15           Klickitat         23,150         0.30%         322         305         17           Lewis         81,250         1.05%         1,132         1,075         57           Lincoln         11,150         0.14%         155         148         7           Mason         66,250         0.85%         923         879         43           Okanogan         43,525         0.56%         606         578         29           Pacific         22,075         0.28%         308         293         15           Pend Oreille         14,000         0.18%         195         186         10           <		•				
Island         86,350         1.11%         1,203         1,146         57           Jefferson         32,450         0.42%         452         431         21           King         2,293,300         29.53%         31,945         30,283         1,663           Kitsap         275,600         3.55%         3,839         3,646         193           Kittitas         47,400         0.61%         660         645         15           Klickitat         23,150         0.30%         322         305         17           Lewis         81,250         1.05%         1,132         1,075         57           Lincoln         11,150         0.14%         155         148         7           Mason         66,250         0.85%         923         879         43           Okanogan         43,525         0.56%         606         578         29           Pacific         22,075         0.28%         308         293         15           Pend Oreille         14,000         0.18%         195         186         10           Pierce         917,100         11.81%         12,775         12,065         711 <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td></t<>						
Jefferson         32,450         0.42%         452         431         21           King         2,293,300         29.53%         31,945         30,283         1,663           Kitsap         275,600         3.55%         3,839         3,646         193           Kittitas         47,400         0.61%         660         645         15           Klickitat         23,150         0.30%         322         305         17           Lewis         81,250         1.05%         1,132         1,075         57           Lincoln         11,150         0.14%         155         148         7           Mason         66,250         0.85%         923         879         43           Okanogan         43,525         0.56%         606         578         29           Pacific         22,075         0.28%         308         293         15           Pend Oreille         14,000         0.18%         195         186         10           Pierce         917,100         11.81%         12,775         12,065         711           San Juan         17,500         0.23%         244         232         12	1 1					
King         2,293,300         29.53%         31,945         30,283         1,663           Kitsap         275,600         3.55%         3,839         3,646         193           Kittitas         47,400         0.61%         660         645         15           Klickitat         23,150         0.30%         322         305         17           Lewis         81,250         1.05%         1,132         1,075         57           Lincoln         11,150         0.14%         155         148         7           Mason         66,250         0.85%         923         879         43           Okanogan         43,525         0.56%         606         578         29           Pacific         22,075         0.28%         308         293         15           Pend Oreille         14,000         0.18%         195         186         10           Pierce         917,100         11.81%         12,775         12,065         711           San Juan         17,500         0.23%         244         232         12           Skagit         131,800         1.70%         1,836         1,747         89 <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td></t<>						
Kitsap         275,600         3.55%         3,839         3,646         193           Kittitas         47,400         0.61%         660         645         15           Klickitat         23,150         0.30%         322         305         17           Lewis         81,250         1.05%         1,132         1,075         57           Lincoln         11,150         0.14%         155         148         7           Mason         66,250         0.85%         923         879         43           Okanogan         43,525         0.56%         606         578         29           Pacific         22,075         0.28%         308         293         15           Pend Oreille         14,000         0.18%         195         186         10           Pierce         917,100         11.81%         12,775         12,065         711           San Juan         17,500         0.23%         244         232         12           Skagit         131,800         1.70%         1,836         1,747         89           Skamania         12,450         0.16%         173         164         10           Snohomi						
Kittitas         47,400         0.61%         660         645         15           Klickitat         23,150         0.30%         322         305         17           Lewis         81,250         1.05%         1,132         1,075         57           Lincoln         11,150         0.14%         155         148         7           Mason         66,250         0.85%         923         879         43           Okanogan         43,525         0.56%         606         578         29           Pacific         22,075         0.28%         308         293         15           Pend Oreille         14,000         0.18%         195         186         10           Pierce         917,100         11.81%         12,775         12,065         711           San Juan         17,500         0.23%         244         232         12           Skagit         131,800         1.70%         1,836         1,747         89           Skamania         12,450         0.16%         173         164         10           Snohomish         844,400         10.87%         11,762         11,124         638           S	King	2,293,300	29.53%	31,945		
Klickitat         23,150         0.30%         322         305         17           Lewis         81,250         1.05%         1,132         1,075         57           Lincoln         11,150         0.14%         155         148         7           Mason         66,250         0.85%         923         879         43           Okanogan         43,525         0.56%         606         578         29           Pacific         22,075         0.28%         308         293         15           Pend Oreille         14,000         0.18%         195         186         10           Pierce         917,100         11.81%         12,775         12,065         711           San Juan         17,500         0.23%         244         232         12           Skagit         131,800         1.70%         1,836         1,747         89           Skamania         12,450         0.16%         173         164         10           Snohomish         844,400         10.87%         11,762         11,124         638           Spokane         527,600         6.79%         7,349         7,000         349	Kitsap	275,600	3.55%	3,839	3,646	193
Lewis         81,250         1.05%         1,132         1,075         57           Lincoln         11,150         0.14%         155         148         7           Mason         66,250         0.85%         923         879         43           Okanogan         43,525         0.56%         606         578         29           Pacific         22,075         0.28%         308         293         15           Pend Oreille         14,000         0.18%         195         186         10           Pierce         917,100         11.81%         12,775         12,065         711           San Juan         17,500         0.23%         244         232         12           Skagit         131,800         1.70%         1,836         1,747         89           Skamania         12,450         0.16%         173         164         10           Snohomish         844,400         10.87%         11,762         11,124         638           Spokane         527,600         6.79%         7,349         7,000         349           Stevens         46,400         0.60%         646         615         31 <t< td=""><td>Kittitas</td><td>47,400</td><td>0.61%</td><td>660</td><td>645</td><td>15</td></t<>	Kittitas	47,400	0.61%	660	645	15
Lincoln         11,150         0.14%         155         148         7           Mason         66,250         0.85%         923         879         43           Okanogan         43,525         0.56%         606         578         29           Pacific         22,075         0.28%         308         293         15           Pend Oreille         14,000         0.18%         195         186         10           Pierce         917,100         11.81%         12,775         12,065         711           San Juan         17,500         0.23%         244         232         12           Skagit         131,800         1.70%         1,836         1,747         89           Skamania         12,450         0.16%         173         164         10           Snohomish         844,400         10.87%         11,762         11,124         638           Spokane         527,600         6.79%         7,349         7,000         349           Stevens         46,400         0.60%         646         615         31           Thurston         295,300         3.80%         4,114         3,898         216	Klickitat	23,150	0.30%	322	305	17
Mason         66,250         0.85%         923         879         43           Okanogan         43,525         0.56%         606         578         29           Pacific         22,075         0.28%         308         293         15           Pend Oreille         14,000         0.18%         195         186         10           Pierce         917,100         11.81%         12,775         12,065         711           San Juan         17,500         0.23%         244         232         12           Skagit         131,800         1.70%         1,836         1,747         89           Skamania         12,450         0.16%         173         164         10           Snohomish         844,400         10.87%         11,762         11,124         638           Spokane         527,600         6.79%         7,349         7,000         349           Stevens         46,400         0.60%         646         615         31           Thurston         295,300         3.80%         4,114         3,898         216           Wahkiakum         4,275         0.06%         60         56         3	Lewis	81,250	1.05%	1,132	1,075	57
Okanogan         43,525         0.56%         606         578         29           Pacific         22,075         0.28%         308         293         15           Pend Oreille         14,000         0.18%         195         186         10           Pierce         917,100         11.81%         12,775         12,065         711           San Juan         17,500         0.23%         244         232         12           Skagit         131,800         1.70%         1,836         1,747         89           Skamania         12,450         0.16%         173         164         10           Snohomish         844,400         10.87%         11,762         11,124         638           Spokane         527,600         6.79%         7,349         7,000         349           Stevens         46,400         0.60%         646         615         31           Thurston         295,300         3.80%         4,114         3,898         216           Wahkiakum         4,275         0.06%         60         56         3           Walla Walla         62,350         0.80%         869         838         30	Lincoln	11,150	0.14%	155	148	7
Pacific         22,075         0.28%         308         293         15           Pend Oreille         14,000         0.18%         195         186         10           Pierce         917,100         11.81%         12,775         12,065         711           San Juan         17,500         0.23%         244         232         12           Skagit         131,800         1.70%         1,836         1,747         89           Skamania         12,450         0.16%         173         164         10           Snohomish         844,400         10.87%         11,762         11,124         638           Spokane         527,600         6.79%         7,349         7,000         349           Stevens         46,400         0.60%         646         615         31           Thurston         295,300         3.80%         4,114         3,898         216           Wahkiakum         4,275         0.06%         60         56         3           Walla Walla         62,350         0.80%         869         838         30           Whatcom         228,700         2.94%         3,186         3,054         132	Mason	66,250	0.85%	923	879	43
Pend Oreille         14,000         0.18%         195         186         10           Pierce         917,100         11.81%         12,775         12,065         711           San Juan         17,500         0.23%         244         232         12           Skagit         131,800         1.70%         1,836         1,747         89           Skamania         12,450         0.16%         173         164         10           Snohomish         844,400         10.87%         11,762         11,124         638           Spokane         527,600         6.79%         7,349         7,000         349           Stevens         46,400         0.60%         646         615         31           Thurston         295,300         3.80%         4,114         3,898         216           Wahkiakum         4,275         0.06%         60         56         3           Walla Walla         62,350         0.80%         869         838         30           Whatcom         228,700         2.94%         3,186         3,054         132           Whitman         48,000         0.62%         669         676         (8)	Okanogan	43,525	0.56%	606	578	29
Pierce         917,100         11.81%         12,775         12,065         711           San Juan         17,500         0.23%         244         232         12           Skagit         131,800         1.70%         1,836         1,747         89           Skamania         12,450         0.16%         173         164         10           Snohomish         844,400         10.87%         11,762         11,124         638           Spokane         527,600         6.79%         7,349         7,000         349           Stevens         46,400         0.60%         646         615         31           Thurston         295,300         3.80%         4,114         3,898         216           Wahkiakum         4,275         0.06%         60         56         3           Walla Walla         62,350         0.80%         869         838         30           Whitman         48,000         0.62%         669         676         (8)           Yakima         261,300         3.36%         3,640         3,459         181	Pacific	22,075	0.28%	308	293	15
San Juan       17,500       0.23%       244       232       12         Skagit       131,800       1.70%       1,836       1,747       89         Skamania       12,450       0.16%       173       164       10         Snohomish       844,400       10.87%       11,762       11,124       638         Spokane       527,600       6.79%       7,349       7,000       349         Stevens       46,400       0.60%       646       615       31         Thurston       295,300       3.80%       4,114       3,898       216         Wahkiakum       4,275       0.06%       60       56       3         Walla Walla       62,350       0.80%       869       838       30         Whatcom       228,700       2.94%       3,186       3,054       132         Whitman       48,000       0.62%       669       676       (8)         Yakima       261,300       3.36%       3,640       3,459       181	Pend Oreille	14,000	0.18%	195	186	10
Skagit       131,800       1.70%       1,836       1,747       89         Skamania       12,450       0.16%       173       164       10         Snohomish       844,400       10.87%       11,762       11,124       638         Spokane       527,600       6.79%       7,349       7,000       349         Stevens       46,400       0.60%       646       615       31         Thurston       295,300       3.80%       4,114       3,898       216         Wahkiakum       4,275       0.06%       60       56       3         Walla Walla       62,350       0.80%       869       838       30         Whatcom       228,700       2.94%       3,186       3,054       132         Whitman       48,000       0.62%       669       676       (8)         Yakima       261,300       3.36%       3,640       3,459       181	Pierce	917,100	11.81%	12,775	12,065	711
Skamania         12,450         0.16%         173         164         10           Snohomish         844,400         10.87%         11,762         11,124         638           Spokane         527,600         6.79%         7,349         7,000         349           Stevens         46,400         0.60%         646         615         31           Thurston         295,300         3.80%         4,114         3,898         216           Wahkiakum         4,275         0.06%         60         56         3           Walla Walla         62,350         0.80%         869         838         30           Whatcom         228,700         2.94%         3,186         3,054         132           Whitman         48,000         0.62%         669         676         (8)           Yakima         261,300         3.36%         3,640         3,459         181	San Juan	17,500	0.23%	244	232	12
Snohomish         844,400         10.87%         11,762         11,124         638           Spokane         527,600         6.79%         7,349         7,000         349           Stevens         46,400         0.60%         646         615         31           Thurston         295,300         3.80%         4,114         3,898         216           Wahkiakum         4,275         0.06%         60         56         3           Walla Walla         62,350         0.80%         869         838         30           Whatcom         228,700         2.94%         3,186         3,054         132           Whitman         48,000         0.62%         669         676         (8)           Yakima         261,300         3.36%         3,640         3,459         181	Skagit	131,800	1.70%	1,836	1,747	89
Spokane       527,600       6.79%       7,349       7,000       349         Stevens       46,400       0.60%       646       615       31         Thurston       295,300       3.80%       4,114       3,898       216         Wahkiakum       4,275       0.06%       60       56       3         Walla Walla       62,350       0.80%       869       838       30         Whatcom       228,700       2.94%       3,186       3,054       132         Whitman       48,000       0.62%       669       676       (8)         Yakima       261,300       3.36%       3,640       3,459       181	Skamania	12,450	0.16%	173	164	10
Stevens       46,400       0.60%       646       615       31         Thurston       295,300       3.80%       4,114       3,898       216         Wahkiakum       4,275       0.06%       60       56       3         Walla Walla       62,350       0.80%       869       838       30         Whatcom       228,700       2.94%       3,186       3,054       132         Whitman       48,000       0.62%       669       676       (8)         Yakima       261,300       3.36%       3,640       3,459       181	Snohomish	844,400	10.87%	11,762	11,124	638
Thurston       295,300       3.80%       4,114       3,898       216         Wahkiakum       4,275       0.06%       60       56       3         Walla Walla       62,350       0.80%       869       838       30         Whatcom       228,700       2.94%       3,186       3,054       132         Whitman       48,000       0.62%       669       676       (8)         Yakima       261,300       3.36%       3,640       3,459       181	Spokane	527,600	6.79%	7,349	7,000	349
Thurston       295,300       3.80%       4,114       3,898       216         Wahkiakum       4,275       0.06%       60       56       3         Walla Walla       62,350       0.80%       869       838       30         Whatcom       228,700       2.94%       3,186       3,054       132         Whitman       48,000       0.62%       669       676       (8)         Yakima       261,300       3.36%       3,640       3,459       181	Stevens	46,400	0.60%	646	615	31
Wahkiakum       4,275       0.06%       60       56       3         Walla Walla       62,350       0.80%       869       838       30         Whatcom       228,700       2.94%       3,186       3,054       132         Whitman       48,000       0.62%       669       676       (8)         Yakima       261,300       3.36%       3,640       3,459       181	Thurston		3.80%	4,114	3,898	216
Walla Walla       62,350       0.80%       869       838       30         Whatcom       228,700       2.94%       3,186       3,054       132         Whitman       48,000       0.62%       669       676       (8)         Yakima       261,300       3.36%       3,640       3,459       181				60		_
Whatcom       228,700       2.94%       3,186       3,054       132         Whitman       48,000       0.62%       669       676       (8)         Yakima       261,300       3.36%       3,640       3,459       181						
Whitman       48,000       0.62%       669       676       (8)         Yakima       261,300       3.36%       3,640       3,459       181						
Yakima 261,300 3.36% 3,640 3,459 181						
,						
11 otalis   1,100,020 100,0070 100,100   102,002 0,040	Totals	7,766,925	100.00%	108,193	102,552	5,640

WSAC Board Meeting September 16, 2021 Page 41 of 112



# Strategic Litigation & Communication Dues Historical

	2022	2021	2020	2019	2018
Total Dues	400,000	400,000	400,000	400,000	400,000
Basic Dues Rate:	2,500	2,500	2,500	2,500	2,500
Basic Dues Total:	97,500	97,500	97,500	97,500	97,500
Base POP Dues:	302,500	302,500	302,500	302,500	302,500
King Co Population Cap %:	25%	25%	25%	25%	0
King Co Population Cap \$:	75,625	75,625	75,625	75,625	75,625
Dues Less Population Cap:	226,875	226,875	226,875	226,875	226,875

	2021 Estim	ated Popula	ition (OFM - J	une 30)		2022 Prop	osed Dues	
	All Cour	nties	Excludin	g King	Basic	POP/Base	Total	Cost
County	POP	%	POP	%	Dues	Share	Dues	Per Capita
Adams	20,800	0.27%	20,800	0.38%	2,500	862	3,362	0.162
Asotin	23,000	0.30%	23,000	0.42%	2,500	953	3,453	0.150
Benton	209,300	2.69%	209,300	3.82%	2,500	8,675	11,175	0.053
Chelan	81,600	1.05%	81,600	1.49%	2,500	3,382	5,882	0.072
Clallam	77,550	1.00%	77,550	1.42%	2,500	3,214	5,714	0.074
Clark	512,800	6.60%	512,800	9.37%	2,500	21,255	23,755	0.046
Columbia	4,200	0.05%	4,200	0.08%	2,500	174	2,674	0.637
Cowlitz	111,800	1.44%	111,800	2.04%	2,500	4,634	7,134	0.064
Douglas	44,600	0.57%	44,600	0.81%	2,500	1,849	4,349	0.098
Ferry	8,000	0.10%	8,000	0.15%	2,500	332	2,832	0.354
Franklin	99,500	1.28%	99,500	1.82%	2,500	4,124	6,624	0.067
Garfield	2,250	0.03%	2,250	0.04%	2,500	93	2,593	1.153
Grant	102,400	1.32%	102,400	1.87%	2,500	4,244	6,744	0.066
Grays Harbor	75,450	0.97%	75,450	1.38%	2,500	3,127	5,627	0.075
Island	86,350	1.11%	86,350	1.58%	2,500	3,579	6,079	0.070
Jefferson	32,450	0.42%	32,450	0.59%	2,500	1,345	3,845	0.118
King	2,293,300	29.53%	capped	at 25%	2,500	75,625	78,125	0.034
Kitsap	275,600	3.55%	275,600	5.04%	2,500	11,423	13,923	0.051
Kittitas	47,400	0.61%	47,400	0.87%	2,500	1,965	4,465	0.094
Klickitat	23,150	0.30%	23,150	0.42%	2,500	960	3,460	0.149
Lewis	81,250	1.05%	81,250	1.48%	2,500	3,368	5,868	0.072
Lincoln	11,150	0.14%	11,150	0.20%	2,500	462	2,962	0.266
Mason	66,250	0.85%	66,250	1.21%	2,500	2,746	5,246	0.079
Okanogan	43,525	0.56%	43,525	0.80%	2,500	1,804	4,304	0.099
Pacific	22,075	0.28%	22,075	0.40%	2,500	915	3,415	0.155
Pend Oreille	14,000	0.18%	14,000	0.26%	2,500	580	3,080	0.220
Pierce	917,100	11.81%	917,100	16.75%	2,500	38,013	40,513	0.044
San Juan	17,500	0.23%	17,500	0.32%	2,500	725	3,225	0.184
Skagit	131,800	1.70%	131,800	2.41%	2,500	5,463	7,963	0.060
Skamania	12,450	0.16%	12,450	0.23%	2,500	516	3,016	0.242
Snohomish	844,400	10.87%	844,400	15.43%	2,500	34,999	37,499	0.044
Spokane	527,600	6.79%	527,600	9.64%	2,500	21,868	24,368	0.046
Stevens	46,400	0.60%	46,400	0.85%	2,500	1,923	4,423	0.095
Thurston	295,300	3.80%	295,300	5.39%	2,500	12,240	14,740	0.050
Wahkiakum	4,275	0.06%	4,275	0.08%	2,500	177	2,677	0.626
Walla Walla	62,350	0.80%	62,350	1.14%	2,500	2,584	5,084	0.082
Whatcom	228,700	2.94%	228,700	4.18%	2,500	9,479	11,979	0.052
Whitman	48,000	0.62%	48,000	0.88%	2,500	1,990	4,490	0.094
Yakima	261,300	3.36%	261,300	4.77%	2,500	10,831	13,331	0.051
Totals	7,766,925	100.00%	5,473,625	100.00%	97,500	302,500	400,000	0.052



#### **Solid Waste Assessment**

#### **Historical Assessments**

Total Dues Basic Dues Rate: Basic Dues Total: POP Dues: CPI

2022	2021	2020	2019	2018	2017
105,145	94,556	94,556	92,250	90,000	90,000
250	250	250	250	250	250
9,750	9,750	9,750	9,750	9,750	9,750
95,395	84,806	84,806	82,500	80,250	80,250
5.59	6 0.0%	2.5%	0.025		

	202	1	202	22 Proposed D	Dues	Prior	Year
	All Cou					2021	ı cui
County	POP	%	Base	Population	Total	Dues	\$ Chg.
Adams	20,800	0.27%	250	255	505	477	29
Asotin	23,000	0.30%	250	282	532	501	32
Benton	209,300	2.69%	250	2,571	2,821	2,528	292
Chelan	81,600	1.05%	250	1,002	1,252	1,132	120
Clallam	77,550	1.00%	250	952	1,202	1,100	102
Clark	512,800	6.60%	250	6,298	6,548	5,780	769
Columbia	4,200	0.05%	250	52	302	296	5
Cowlitz	111,800	1.44%	250	1,373	1,623	1,474	149
Douglas	44,600	0.57%	250	548	798	735	63
Ferry	8,000	0.10%	250	98	348	338	11
Franklin	99,500	1.28%	250	1,222	1,472	1,322	150
Garfield	2,250	0.03%	250	28	278	275	3
Grant	102,400	1.32%	250	1,258	1,508	1,359	149
Grays Harbor	75,450	0.97%	250	927	1,177	1,078	99
Island	86,350	1.11%	250	1,061	1,311	1,197	113
Jefferson	32,450	0.42%	250	399	649	607	42
King	2,293,300	29.53%	250	28,167	28,417	25,292	3,124
Kitsap	275,600	3.55%	250	3,385	3,635	3,265	370
Kittitas	47,400	0.61%	250	582	832	783	49
Klickitat	23,150	0.30%	250	284	534	502	32
Lewis	81,250	1.05%	250	998	1,248	1,139	109
Lincoln	11,150	0.14%	250	137	387	372	15
Mason	66,250	0.85%	250	814	1,064	977	87
Okanogan	43,525	0.56%	250	535	785	728	57
Pacific	22,075	0.28%	250	271	521	492	29
Pend Oreille	14,000	0.18%	250	172	422	403	19
Pierce	917,100	11.81%	250	11,264	11,514	10,227	1,287
San Juan	17,500	0.23%	250	215	465	442	23
Skagit	131,800	1.70%	250	1,619	1,869	1,695	174
Skamania	12,450	0.16%	250	153	403	385	18
Snohomish	844,400	10.87%	250	10,371	10,621	9,449	1,172
Spokane	527,600	6.79%	250	6,480	6,730	6,039	691
Stevens	46,400	0.60%	250	570	820	759	61
Thurston	295,300	3.80%	250	3,627	3,877	3,473	404
Wahkiakum	4,275	0.06%	250	53	303	297	6
Walla Walla	62,350	0.80%	250	766	1,016	943	73
Whatcom	228,700	2.94%	250	2,809	3,059	2,776	283
Whitman	48,000	0.62%	250	590	840	809	30
Yakima	261,300	3.36%	250	3,209	3,459	3,110	349
Totals	7,766,925	100.00%	9,750	95,395	105,145	94,556	10,589

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# Combined Dues 2022 Proposed-Scenario A

	General	Transportation	Public Lands	Human Svcs	SLAC	Total
County	Dues	Dues	Dues	Dues	Dues	Dues
Adams	5,625	2,034	100	290	3,362	11,411
Asotin	5,956	2,101	235	320	3,453	12,065
Benton	33,946	7,777	893	2,916	11,175	56,707
Chelan	14,760	3,886	3,659	1,137	5,882	29,324
Clallam	14,151	3,763	6,451	1,080	5,714	31,159
Clark	79,544	17,025	3,376	7,143	23,755	130,843
Columbia	3,131	1,528	463	59	2,674	7,855
Cowlitz	19,297	4,807	1,636	1,557	7,134	34,431
Douglas	9,201	2,759	141	621	4,349	17,070
Ferry	3,702	1,644	1,384	111	2,832	9,673
Franklin	17,449	4,432	394	1,386	6,624	30,285
Garfield	2,838	1,469	305	31	2,593	7,236
Grant	17,885	4,520	1,263	1,426	6,744	31,839
Grays Harbor	13,836	3,699	2,151	1,051	5,627	26,364
Island	15,473	4,031	100	1,203	6,079	26,886
Jefferson	7,375	2,389	3,689	452	3,845	17,750
King	276,621	56,995	3,148	31,945	78,125	446,835
Kitsap	43,906	9,798	814	3,839	13,923	72,281
Kittitas	9,621	2,844	2,107	660	4,465	19,698
Klickitat	5,978	2,105	359	322	3,460	12,225
Lewis	14,707	3,876	8,451	1,132	5,868	34,033
Lincoln	4,175	1,740	227	155	2,962	9,259
Mason	12,453	3,419	4,495	923	5,246	26,536
Okanogan	9,039	2,726	4,107	606	4,304	20,783
Pacific	5,817	2,073	1,995	308	3,415	13,607
Pend Oreille	4,603	1,827	1,498	195	3,080	11,203
Pierce	140,286	29,344	1,249	12,775	40,513	224,168
San Juan	5,129	1,933	100	244	3,225	10,632
Skagit	22,302	5,416	10,655	1,836	7,963	48,172
Skamania	4,371	1,779	4,291	173	3,016	13,631
Snohomish	129,364	27,129	8,440	11,762	37,499	214,195
Spokane	81,767	17,476	100	7,349	24,368	131,061
Stevens	9,471	2,814	985	646	4,423	18,340
Thurston	46,866	10,398	5,058	4,114	14,740	81,176
Wahkiakum	3,142	1,530	1,498	60	2,677	8,908
Walla Walla	11,868	3,300	100	869	5,084	21,220
Whatcom	36,860	8,369	5,094	3,186	11,979	65,488
Whitman	9,712	2,863	100	669	4,490	17,832
Yakima	41,758	9,362	2,142	3,640	13,331	70,232
Totals	1,193,986	276,978	93,254	108,193	400,000	2,072,411

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# **Combined Dues 2022 Proposed Scenario B**

	General	Transportation	Public Lands	Human Svcs	SLAC	Total
County	Dues	Dues	Dues	Dues	Dues	Dues
Adams	5,913	2,034	100	290	3,362	11,699
Asotin	6,274	2,101	235	320	3,453	12,383
Benton	36,844	7,777	893	2,916	11,175	59,605
Chelan	15,890	3,886	3,659	1,137	5,882	30,454
Clallam	15,225	3,763	6,451	1,080	5,714	32,233
Clark	86,645	17,025	3,376	7,143	23,755	137,944
Columbia	3,189	1,528	463	59	2,674	7,913
Cowlitz	20,845	4,807	1,636	1,557	7,134	35,979
Douglas	9,818	2,759	141	621	4,349	17,688
Ferry	3,813	1,644	1,384	111	2,832	9,783
Franklin	18,827	4,432	394	1,386	6,624	31,663
Garfield	2,869	1,469	305	31	2,593	7,267
Grant	19,303	4,520	1,263	1,426	6,744	33,257
Grays Harbor	14,880	3,699	2,151	1,051	5,627	27,409
Island	16,669	4,031	100	1,203	6,079	28,082
Jefferson	7,825	2,389	3,689	452	3,845	18,199
King	301,886	56,995	3,148	31,945	78,125	472,099
Kitsap	47,723	9,798	814	3,839	13,923	76,097
Kittitas	10,278	2,844	2,107	660	4,465	20,354
Klickitat	6,299	2,105	359	322	3,460	12,545
Lewis	15,832	3,876	8,451	1,132	5,868	35,158
Lincoln	4,330	1,740	227	155	2,962	9,414
Mason	13,371	3,419	4,495	923	5,246	27,454
Okanogan	9,642	2,726	4,107	606	4,304	21,386
Pacific	6,122	2,073	1,995	308	3,415	13,912
Pend Oreille	4,797	1,827	1,498	195	3,080	11,397
Pierce	152,985	29,344	1,249	12,775	40,513	236,867
San Juan	5,372	1,933	100	244	3,225	10,874
Skagit	24,127	5,416	10,655	1,836	7,963	49,997
Skamania	4,543	1,779	4,291	173	3,016	13,803
Snohomish	141,056	27,129	8,440	11,762	37,499	225,888
Spokane	89,073	17,476	100	7,349	24,368	138,367
Stevens	10,114	2,814	985	646	4,423	18,982
Thurston	50,955	10,398	5,058	4,114	14,740	85,265
Wahkiakum	3,201	1,530	1,498	60	2,677	8,967
Walla Walla	12,731	3,300	100	869	5,084	22,084
Whatcom	40,027	8,369	5,094	3,186	11,979	68,654
Whitman	10,376	2,863	100	669	4,490	18,497
Yakima	45,376	9,362	2,142	3,640	13,331	73,850
Totals	1,295,045	276,978	93,254	108,193	400,000	2,173,470

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#### **BASE SPECIAL FUND BUDGET AND 3 YEARS PRIOR**

	2022 I	Projected	20	)21 Adopted				
	Bı	udget		Budget	20	020 Actual	20	019 Actual
Revenue								
Endorsement & Marketing	\$	139,500	\$	139,500	\$	176,197	\$	199,063
Other Misc. Income		500		500		-		-
Interest and Dividend Income		5,000		10,000		10,273		18,436
Total Revenue	\$	145,000	\$	150,000	\$	186,470	\$	217,499
Operating Expense								
Meetings, Travel and Hosting	\$	55,000	\$	55,000	\$	26,791	\$	40,824
Conferences and Events		10,000		10,000		-		4,096
Professional Services		7,500		7,500		7,500		7,500
Technology and Telecom		5,000		3,700		4,414		11,380
General Operating		12,500		8,650		10,663		29,690
Total Operating Expense	\$	90,000	\$	84,850	\$	49,368	\$	93,489
Budgeted Change in Net Assets	\$	55,000	\$	65,150	\$	137,102	\$	124,009
Net Change from Current Year Budget	\$	(10,150)						
Fund Balance-Budgeted	\$	880,794	\$	825,794	\$	760,644	\$	623,541
Fund Balance-Anticipated	\$	900,794	\$	845,794	\$	760,644	\$	623,541
			Ass	sumes \$20k sa	ving	ns in 2021		
NOTES:								

### NOTES:

The Special Fund Budget captures revenue from our Business Partner programs through marketing agreements and royalties on cooperative purchasing. The earnings are used to cover expenses for business meetings, catering, hospitality rooms, breakroom food amenties, and other related travel costs that show prudence and thoughtfulness in using non-dues related revenues. These funds also cover ongoing routine expenses such as support for AWC services, some software renewals, and other sponsorships.

#### **ASSUMPTIONS:**

- \* Does not add any new business programs
- \* Anticipate lower interest rates will continue into 2022

#### BASE LITIGATION & STRATEGIC COMMUNICATION FUND BUDGET AND 3 YEARS PRIOR

	2 Projected Budget	20	021 Adopted Budget	2	020 Actual	20	)19 Actual	20	18 Actual
Revenue									
Dues	\$ 400,000	\$	400,000	\$	399,999	\$	400,003	\$	399,997
Transfer from Unrestricted Reserves	\$ -	\$	-	\$	-	\$	82,000	\$	-
Total Revenue	\$ 400,000	\$	400,000	\$	399,999	\$	482,003	\$	399,997
Operating Expense									
Payroll and Benefits - General	\$ 100,158	\$	151,558	\$	120,582	\$	81,065	\$	61,106
Meetings, Travel and Hosting	7,500		15,000		-		3,877		29,122
Professional Services Legal	300,000		215,000		229,548		239,658		69,646
Professional Services Comm/Misc	55,000		80,000		96,499		98,028		85,100
Technology and Telecom	2,343		2,202		-		315		2,397
General Operating	500		500		-		311		3,821
<b>Total Operating Expense</b>	\$ 465,501	\$	464,260	\$	446,628	\$	423,254	\$	251,191
Budgeted Change in Net Assets	\$ (65,501)	\$	(64,260)	\$	(46,629)	\$	58,749	\$	148,806
Net Change from Current Year Budget	\$ (1,241)								
Fund Balance-Budgeted	\$ 31,165	\$	90,290	\$	143,620	\$	179,319	\$	148,806
Fund Balance-Anticipated	\$ 44,788	\$	110,290	*	,	*	,. / 0	~	,
·		Ass	sumes \$20k sa	ving	s in 2021				
NOTES:		Ass	sumes \$20k sa	ving	s in 2021				

The SLAC fund was developed to strategically ensure an integrated and interwoven approach to legislative advocacy and government relations, communication that educates, supports and creates awareness, and legal action as appropriate.

#### **ASSUMPTIONS:**

<sup>\*</sup> Reduced staffing allocations

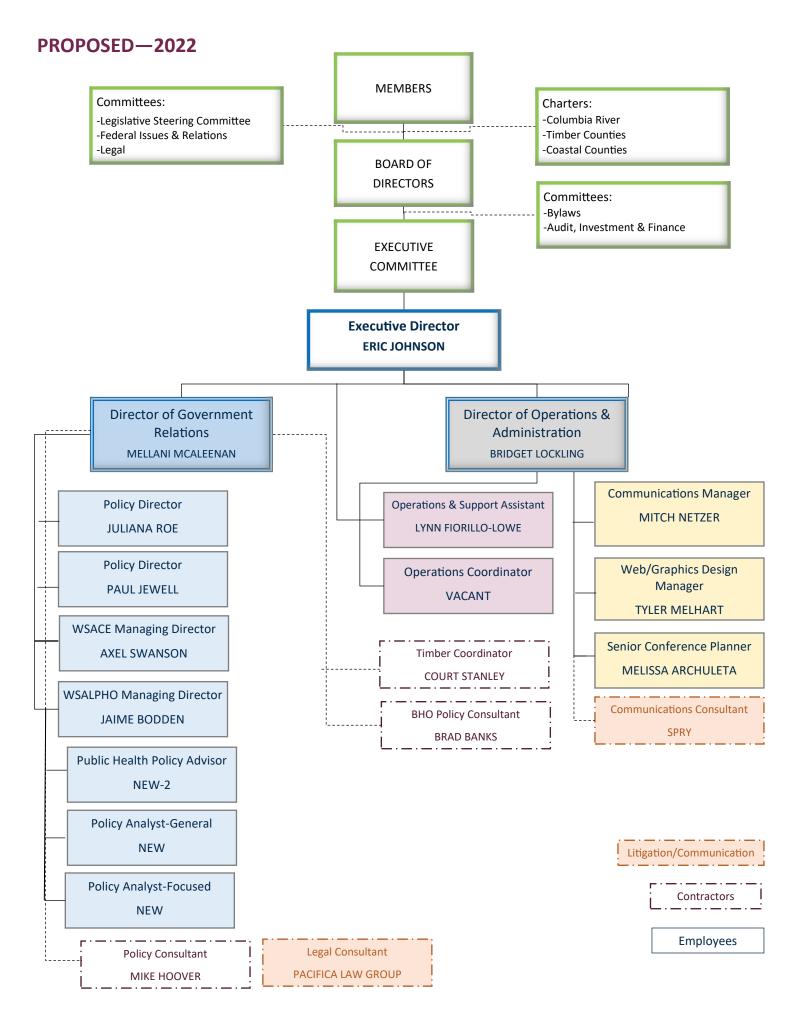
<sup>\*</sup> Reduces Communication portion by \$25k

# 4 Year Projection-Option A

General Operating  Fotal Operating Expense	\$	190,515 <b>3,911,406</b>	\$	194,325 <b>4,032,149</b>	\$	198,211 <b>4,084,515</b>	\$	202,176 <b>4,212,731</b>	
Fechnology and Telecom		54,380		55,468		56,577		57,709	
Professional Services - Other		118,500		154,500		118,500		154,500	
Professional Services - Contracts		721,700		721,700		721,700		721,700	
Conferences and Events		176,460		179,989		183,589		187,261	
Neetings, Travel and Hosting	Φ	2,422,391	Φ	232,009	φ	2,509,266	Φ	241,382	
Operating Expense Payroll and Benefits - General	\$	2,422,391	\$	2,494,158	\$	2,569,288	\$	2,648,004	
otal Revenue	\$	4,034,441	\$	4,140,751	\$	4,251,673	\$	4,232,873	
nterest and Dividend Income		5,000		5,100		5,202		5,306	
Other Misc. Income		500		510		520		531	
ndorsement & Marketing		142,290		145,136		148,039		150,999	
Conferences and Events		176,460		179,989		183,589		187,261	
Contract Services		856,156		856,156		856,156		856,156	Operating Exp
Affiliate Assessments Project Affiliates		914,194 62,300		932,477 62,300		951,127 62,300		970,150 62,300	Operating Rev Operating Exp
Special Assessments		127,500		127,500		127,500		35,000	Medical
Business Partner Fees		-		-		-		-	COLA
Dues	\$	1,750,041	\$	1,831,582	\$	1,917,239	\$	1,965,170	Dues Increase 2
Revenue									5
		2023		2024		2025		2026	

# 4 Year Projection-Option B

		2023		2024		2025		2026		
Revenue	Φ.	4 047 007	Φ	4 000 050	Φ	4 000 000	Φ	4 057 570	Duna Ingrasa	2
Dues	\$	1,817,807	Ъ	1,863,252	\$	1,909,833	Ъ	1,957,579	Dues Increase	
Business Partner Fees		407.500		407.500		407.500		-	COLA	
Special Assessments		127,500		127,500		127,500		35,000	Medical	
Affiliate Assessments		914,194		932,477		951,127		970,150	Operating Rev	
Project Affiliates		62,300		62,300		62,300		62,300	Operating Exp	
Contract Services		856,156		856,156		856,156		856,156		
Conferences and Events		176,460		179,989		183,589		187,261		
Endorsement & Marketing		142,290		145,136		148,039		150,999		
Other Misc. Income		500		510		520		531		
nterest and Dividend Income		5,000		5,100		5,202		5,306		
Total Revenue	\$	4,102,207	\$	4,172,421	\$	4,244,266	\$	4,225,282		
Operating Expense										
Payroll and Benefits - General	\$	2,422,391	\$	2,494,158	\$	2,569,288	\$	2,648,004		
Meetings, Travel and Hosting		227,460		232,009		236,649		241,382		
Conferences and Events		176,460		179,989		183,589		187,261		
Professional Services - Contracts		721,700		721,700		721,700		721,700		
Professional Services - Other		118,500		154,500		118,500		154,500		
rechnology and Telecom		54,380		55,468		56,577		57,709		
General Operating		190,515		194,325		198,211		202,176		
Total Operating Expense	\$	3,911,406	\$	4,032,149	\$	4,084,515	\$	4,212,731		
Projected Change in Net Assets	\$	190,801	\$	140,272	\$	159,751	\$	12,550		
		4,016,017		4,083,385		4,152,328		4,130,382		
	\$	3,830,306	\$	3,946,000	\$	3,993,726	\$	4,130,362		
	Ψ	185,711	Ψ	137,385	Ψ	158,602	Ψ	13,173		





# THE COLLECTIVE VOICE OF WASHINGON'S COUNTIES SINCE 1906

# DRAFT 2022-2023 STRATEGIC PLAN

As of 9 6 2021

## VISION

Healthy, safe, vibrant counties across Washington State.

# **MISSION**

To be a voice for the Washington State's 39 counties through advocacy, education, programs, services, and collaboration.

# **CORE VALUES**

Draft as of 9.6.2021 Page 1 of 11

- 1. **LEADERSHIP**: We are the go-to organization for counties in Washington State. We seek to boldly represent counties as they build strong communities. We endeavor, whenever possible, to collaborate to advance our mission.
- 2. **INTEGRITY**: We build and establish strong foundations of trust and credibility in order to work together effectively and be a valued partner for counties.
- 3. ETHICS: We seek to make decisions that show respect for each other and our communities.
- 4. **TRUST**: We trust each other's good intentions and seek to understand diverse positions in order to support each other.
- 5. **COLLABORATION**: We strive to strengthen our collective voice by being inclusive of and acknowledging diverse ideas, solutions, viewpoints, interests, and perspectives. When working together to advance our mission, we focus on solutions that strengthen the "whole." We focus on areas where collaboration and concurrence are most possible.
- 6. **FINANCIAL STABILITY**: We manage the organization responsibly and efficiently. We focus on building the resources needed to fulfill the mission and ensure the value of the organization is sustainable.
- 7. **VISION**: We keep our vision at the forefront of everything we do to remain proactive in our work. It is paramount that we remember who we serve.
- 8. **RESPECT**: We work to earn each other's respect and value each other's efforts. We seek to listen, understand, and assume positive intentions.

Draft as of 9.6.2021 Page 2 of 11

## STRATEGIC FOCUS AREAS

#### I. INCREASE AND STRENGTHEN MEMBER ENGAGEMENT IN WSAC

## **GOALS & OBJECTIVES**

- A. County officials acknowledge the value of membership in WSAC.
  - 1. Increase the number of counties who have all Commissioners/Councilmembers participating in at least one or more WSAC activities.
  - 2. Increase repeat attendance in activities and events.
- B. New WSAC members are intentionally integrated into WSAC programs, services, committees and activities.
  - 1. 100% Participation in Newly Elected Officials Training.
  - 2. Increase participation in County Development Institute.
  - 3. Increase percentage of new members who continue regular participation with WSAC.
  - 4. Increase new member satisfaction of orientation and inclusion.
- C. WSAC offers substantial opportunities for member networking, relationship building, collaborations, and ongoing learning.
  - 1. Increase numbers/variety of networking and training opportunities.
  - 2. Increase attendance and participation in networking and training opportunities.

#### **STRATEGIES**

		Lead	<b>Participants</b>	Timeframe	Details
1	. Establish performance metrics for	WSAC	WSAC	2022 &	Define what should be measured
	member engagement.	Staff	members,	biennial	Define adaptive management strategies
			affiliates	review	policy/procedure
2	<ul> <li>Create tool to systematically measure:         <ul> <li>member and county</li> <li>participation and</li> <li>engagement.</li> <li>Member satisfaction in</li> <li>programs and services.</li> </ul> </li> </ul>	Eric	Tyler, Mitch	2023	Dashboard to show member activity and participation by county, affiliate group, elected officials, etc

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		Lead	<b>Participants</b>	Timeframe	<b>Details</b>
3.	Implement a communication strategy about the value of WSAC's programs and services		Mitch		Create short, easy to understand videos that communicate the value of participation in WSAC.
4.	Create additional, ongoing, and intentional virtual and in-person activities and opportunities:  - Formal/structured and informal/social)networking.  - Learning opportunities into WSAC's events, programs, and services.	WSAC Staff	Executive Committee	By fall conferences	Networking ideas: mix-up mealtime groups, have a variety of activities, include ice breakers that help people get to know each other, speed-dating, structure down time at conferences/meetings, assign a small cohort of people to get to know each other, give people a sign to put at their table asking others to join them, include low pressure networking opportunities.  Learning ideas: Teach networking skills/tips/hints for people who may be less experienced, training on building local partnerships, industry specific training, renewed focus on specific areas (ie water, GMA, etc) especially for new members and as continuous education, broaden existing trainings to all members (ie. CRAB, state audit, etc.), offer CLE's or certified county official program.  Survey or gather input from members and affiliates about what topics WSAC should provide webinars, trainings, etc. on. It is important to cover the "basics" and the more routine topics, but what are the emerging topics or issues WSAC should highlight and provide to the members?
	Evaluate the effectiveness and content of courthouse briefings and determine future implementation methods.	Eric	WSAC Executive Committee	By April 2022	Can virtual be an option at times?  Every other year in person?  Is content appropriate?
	Conduct data collection to evaluate barriers and impediments associated with minimal or non-participation or counties and members.				
7.	Establish a mentoring and advising program to create bilateral connections between members.	Eric	Executive Committee	March 2022	

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	Lead	Participants	Timeframe	Details
8. Consider conducting an annual county	Mellani	LSC Co-Chairs	2023	
lobby day that includes all county			Legislative	
officials.			Session	
9. Establish path to leadership positions,	Eric &	Board	Summer	Defining succession planning
leadership succession plan, maintain	Leadershi		2023, getting	
institutional memory.	р		it started	
10. Review WSAC Boards and Commissions	Eric	Executive		
Appointment Process to reflect need		Committee		
to incorporate newly elected officials				
and address participation of more				
members, diversity of member				
nominees and appointments, length of				
representation on Statewide Boards				
and Commissions, etc.				
11. Create a Board and Commission				
clearing house for those - WSAC				
nominates or appoints - with front	Bridget	Tyler		
facing data to show upcoming				
openings.				
12. Prepare recommendations on how to	Mellani			
operationalize Justice, Equity,				
Diversity and Inclusion Policy				

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# II. INCREASE AND STRENGTHEN WSAC ENGAGEMENT WITH AFFILIATE ORGANIZATIONS AND EXTERNAL PARTNERS

#### **GOALS & OBJECTIVES**

- A. There are clear paths of communication and engagement with state agencies.
  - 1. Develop collaboration and cooperation agreements, memorandum of understandings, that reflect the important partnership between county government, the State of Washington, other organizations and associations.
  - 2. Complete and implement the Ruckelshaus Center's County/Health Care Authority Communication Framework
- B. There are strong, supportive connections between and among WSAC members and affiliate organizations.
  - 1. Increase in awareness about the roles of affiliate organizations among WSAC and affiliate members.
  - 2. 100% of affiliate organizations are integrated into WSAC's organizational structure by 2023.
- C. WSAC regularly engages with external partners, groups, and committees to engage in creating a unified voice and developing solutions for shared interests.
  - 1. Identify external partners to develop shared policy agendas with.

#### **STRATEGIES**

		Lead	Participants	Timeframe	<b>Details</b>
1.	Support and communicate partner positions with WSAC membership regularly.	Mellani Policy Staff			
2.	Conduct outreach campaign with affiliates and external partners to invite them to engage with WSAC in creating "one agenda, one voice" together on agreed upon issues.	Mellani Policy Staff			And how this will be operationalized, structured? Maybe through updated MOUs with affiliates and an affiliate handbook or engagement policy?
3.	Implement quarterly listening sessions with affiliates.	Policy Staff			
4.	Establish plan for services to affiliate organizations.	Eric			Explore cross affiliate collaboration. Identify themes for "One agenda. One voice". Is there a desired level of service for affiliates?

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#### III. STRENGTHEN THE FINANCIAL STABILITY AND SUSTAINABILITY OF WSAC

#### **GOALS & OBJECTIVES**

- A. WSAC's financial resources support and align with the advancement of the mission.
  - 1. 100% of Washington's counties are "Active Members" as provided for in WSAC Bylaws
    - Pay all Dues
    - Pay all Assessments
- B. WSAC's administration, programs, and services are supported by a variety of funding sources that reduce dependence on a single source.
  - 1. Increase the portion of the annual budget made up of non-dues revenue.
  - 2. Increase the percentage of programs that have more than one fund source.

**STRATEGIES** 

		Lead	<b>Participants</b>	Timeframe	<b>Details</b>
1.	Review and revise if necessary WSAC's current dues structure through a transparent process that fosters and highlights the value provided by WSAC to members.	Executive Committee, officers	Bridget, Eric	August 2023	Research re: other models Run scenarios Recommendation Review Affiliate dues structures/Assessments
2.	Establish a policy on the management of financial reserves.	Bridget	Eric, Audit, Finance and Investment Committee	Winter 2022	
3.	Identify potencial ala carte/caucus, committee, affiliate initiatives				Example: Marbled Murrelet Study
4.	Sell marketable services (ie data, research services, regional program coordination)	Eric	Mellani	Fall 2022	Define product Understanding market
5.	Identify and increase resources, grants, and non-governmental funding sources (i.e. grants, etc.)		Budget, policy	Ongoing	<ul> <li>Identify alternative resources to support program initiatives.</li> <li>Check with other assoc.</li> <li>Research potential opportunities and sources</li> </ul>

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# IV. BUILD CAPACITY FOR DATA COLLECTION, TRACKING, POLICY AND DATA ANALYSIS, AND SHARING

#### **GOALS & OBJECTIVES**

- A. WSAC maintains a foundation of consistent, useful data and measures that help tell the story of Washington's counties and WSAC's efforts in an effective and informative way.
  - 1. Build capacity to develop data and information to support counties, policy development and analysis, legislative agenda and legal activities.
  - 2. Measurable progress on advocacy goals can be easily shared and viewed.
  - 3. Publish research, data and information.

#### **STRATEGIES**

		Lead	<b>Participants</b>	Timeframe	Details
1.	Identify and prioritize what data to collect based on issues, needs, and narrative we want to tell.	WSAC Staff, LSC, Members	Legislation, members, counties, Board, affiliates, partners	Ongoing	Framework for decision making & prioritization Tools to transform data into support for the story  Explore external facing data sharing and dashboards?
2.	Increase knowledge, information, and outreach about current data related to policy decisions.	WSAC Leadership, Board, LSC	WSAC Staff, Partners	Ongoing, as needed	Explore linkages to NACo County Solutions Programs.
3.	Develop a data profile that highlights the partnership counties have with state and federal agencies.	WSAC Staff	LSC, counties, state agencies, external partners	Ongoing	Coordinated with LSC legislative strategy Where will data reside? How will it be displayed/communicated/etc. Who has permission to use it? Policies development Efficiency
4.	Present and communicate data using methods that are user friendly and easily accessible.	Communicati ons Staff	Other WSAC staff, LSC, Board	Ongoing	Create the basic framework & branding Understanding timelines Additional training? Tools? (including for member leads if necessary) Consultants? Communications subcommittee?
5.	Invest in data capacity building (staff, technology, etc.)	Eric	Other WSAC Staff	2022, then ongoing	Build a data/research plan that coordinates with communications plan

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		Lead	Participants	Timeframe	Details
6.	Implement dashboard for legislative bill progress/success scoring.	Mellani and Communicati ons Staff			



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## V. ENSURE THE EFFECTIVE RETENTION OF CURRENT STAFF EXPERTISE

## **GOALS & OBJECTIVES**

- A. WSAC is considered an employer of choice in Washington State who recruits and retains high quality employees committed to the mission and vision.
  - 1. Staff turnover is less than 10% annually.
  - 2. Employee satisfaction

#### **STRATEGIES**

	Lead	Participants	Timeframe	Details
1. Review, revise, and implement policies to create and maintain a quality, supportive work environment.  1. Review, revise, and implement policies to create and maintain a quality, supportive work environment.	Eric	Mellani, Bridget, WSAC staff	By WSAC Executive Committee August Planning Meeting	Present a suite of staff recruitment and retention policies and activities for consideration by the WSAC Executive Committee and Board of Directors:  - Review existing Retention Policy to assure tools are available to create and maintain quality work environment - Association Employer of Choice COMPENSATION  - Budget for and Prepare Biennial Compensation Study  *Consider Step Increase Plan  *Consider Longevity Compensation  *Consider mid year 2021 dues increase to provide COLA for staff  BENEFITS  - Increased alternatives, provide flexibility in what options can be chosen  - Consider compensation alternatives  - Potential alternatives:  *Sabbatical Policy  *Leave policy options - PTO  *Education/School Assistance (time or \$)  *School Loan Payments  *Flexible/remote work  *Hiring Bonus

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		Lead	<b>Participants</b>	Timeframe	Details
2.	Salary Adjustments: Budget a one-	Eric	Executive		
	time lump sum to align employee		Committee		
	compensation with market levels.				
3.	Conduct biennial	Bridget			
	salary/compensation study to stay				
	competitive with the market.				
4.	Establish internship program that				Explore being a conduit for interns with counties as
	works with WSAC programs and				well.
	affiliates.				
5.	Restore previous staffing levels.	Eric	Bridget	To WSAC	Staff shall prepare information, alternatives, and
				Executive	recommendation on appropriate staffing resource
				Committee at	needs to include restoring the Research Director
				August	position
				Planning	
				Meeting	
6.	Create a directory of staff and	Bridget	Mitch, Tyler	Spring 2022	Create print and online staff directory that provides
	program responsibilities				information to assure member understanding of the
					program responsibilities of each staff member

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#### **Resolution # 2021-18**

WHEREAS, the Washington State Association of Counties' adopts annual budgets for:

- 1. Special Fund Budget
- 2. Operations Budget
- 3. Strategic Litigation and Communication Program Budget; and

**WHEREAS**, the Washington State Association of Counties' Board of Directors is responsible to review and recommend the following to the WSAC Membership:

- 1. Proposed 2022-23 Goals, Objectives, and Strategies
- 2. Proposed 2022 Special Fund Budget
- 3. Proposed 2022 WSAC Operating Budget
- 4. Proposed 2022 WSAC Strategic Litigation and Communication Program Budget
- 5. Proposed 2022 General, Transportation, Public Lands, Human Services, Planning, and Strategic Litigation and Communication Dues Assessment Schedules; and

**WHEREAS**, it is vital that the Washington State Association of Counties' Board of Directors establish and maintain a budget that implements the organizational mission, programs and activities; and

**WHEREAS**, the Washington State Association of Counties' Board of Directors desires to establish a Special Fund Budget, Operations Budget and Strategic Litigation and Communications Program Budget to guide the use of resources, establish accountability, and is both sustainable and fiscally responsible; and

**WHEREAS**, the Washington State Association of Counties' Board of Directors has reviewed, discussed and deliberated upon the proposed 2022-23 goals and actions, and proposed 2022 expenditure and revenue recommendations from the WSAC Executive Committee;

**NOW THEREFORE, BE IT RESOLVED**, the Washington State Association of Counties' Board of Directors recommends the following items to the WSAC Membership for their consideration and approval at the Thursday, November 18, 2021, WSAC Annual Membership Meeting:

- a. Recommends Approval to the WSAC Membership of the Proposed 2022-2023 Goals, Objectives, and Strategies;
- b. Recommends Approval to the WSAC Membership of the Proposed 2022 Special Fund Operating Budget;
- c. Recommends Approval to the WSAC Membership of the Proposed 2022 Operations Budget;
- d. Recommends Approval to the WSAC Membership of the Proposed 2022 Strategic Litigation and Communication Program Budget; and
- e. Recommends Approval to the WSAC Membership of the following Proposed 2022 Dues Schedules:
  - i. General
  - ii. Transportation
  - iii. Public Lands

- iv. Human Services
- v. County and Regional Planning
- vi. Strategic Litigation and Communication.

Approved by the Board of Directors of the Wash	ington State Association of Counties on September 16, 2021
Michael Largent, WSAC President	Mary Kuney, WSAC Second Vice President



#### September 16, 2021

**TO:** WSAC Board of Directors and Alternates

FROM: President Michael Largent, Whitman County Commissioner

**PREPARED BY:** Eric Johnson, Executive Director

**SUBJECT:** 2021-2022 Legislative Steering Committee Roster Confirmation

#### **BACKGROUND**

Each county with active members is entitled to have one member from the county legislative authority seated on the LSC. The WSAC bylaws describe active members as "those duly elected or appointed...whose county is currently paying annual dues." Members are self-nominated. If there is more than one nominee from the same county, the WSAC President must consult with the legislative members of that county and then make a recommendation to the Board of Directors.

In addition to representatives of the county legislative authority, each elected county executive is eligible to serve on the LSC or appoint a designee from their county legislative authority.

The President is required to recommend a proposed roster to the Board of Directors who confirms the final LSC membership.

Staff asked members to self-nominate by Wednesday, September 8. At this time, 33 counties have responded. President Largent's current proposed roster is attached for consideration and approval.

Because not all counties have responded, consistent with past practices, President Largent or the incoming WSAC President is authorized to fill the remaining vacancies with confirmation by the Executive Committee. We propose that President Largent or the incoming president confer with members from counties who have submitted more than one nominee before making an appointment. This is the same process we have used in the last eight years in this scenario.

#### RECOMMENDATION

Staff recommends adopting **Resolution 2021-19**, confirming a slate of LSC members and empowering President Largent or the incoming WSAC President to fill the remaining vacancies with confirmation by the Executive Committee.

## 2021-2022 Legislative Steering Committee Nominees:

Dan	Blankenship	Commissioner	Adams County
Chris	Branch	Commissioner	Okanogan County
Kate	Dean	Commissioner	Jefferson County
Jerome	Delvin	Commissioner	Benton County
Megan	Dunn	Councilmember	Snohomish County
Robert	Gelder	Commissioner	Kitsap County

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John	Gentle	Commissioner	Pend Oreille County
Robert	Hamlin	Commissioner	Skamania County
Scott	Hutsell	Commissioner	Lincoln County
Lisa	Janicki	Commissioner	Skagit County
Jill	Johnson	Commissioner	Island County
Rob	Jones	Commissioner	Grant County
Kathy	Lambert	Councilmember	King County
Wes	McCart	Commissioner	Stevens County
Amanda	McKinney	Commissioner	Yakima County
Carolina	Mejia	Commissioner	Thurston County
Jim	Nelson	Commissioner	Garfield County
Lisa	Olsen	Commissioner	Pacific County
Laura	Osiadacz	Commissioner	Kittitas County
Kevin	Overbay	Commissioner	Chelan County
Bill	Peach	Commissioner	Clallam County
Brad	Peck	Commissioner	Franklin County
Lindsey	Pollock	Commissioner	Lewis County
Vickie	Raines	Commissioner	Grays Harbor County
David	Sauter	Commissioner	Klickitat County
Chris	Seubert	Commissioner	Asotin County
Danny	Stone	Commissioner	Grant County
Dan	Sutton	Commissioner	Douglas County
Art	Swannack	Commissioner	Whitman County
Lee	Tischer	Commissioner	Wahkiakum County
Sharon	Trask	Commissioner	Mason County
Dennis	Weber	Commissioner	Cowlitz County
Derek	Young	Councilmember	Pierce County
Hans	Zeiger	Councilmember (representing County Executive)	Pierce County



#### Resolution 2021-19

**WHEREAS**, the Washington State Association of Counties Board of Directors is charged under Association Bylaws with confirming an annual Legislative Steering Committee Roster; and

**WHEREAS**, the Legislative Steering Committee performs the important work of forming and recommending the WSAC Legislative Agenda for approval by the general membership; and

**WHEREAS**, the 2021-2022 Legislative Steering Committee must advance a legislative agenda to the membership, monitor legislative activities, and guide the staff; and

**WHEREAS**, WSAC President Largent recommends a 2021-2022 Legislative Steering Committee Roster to the Board of Directors that includes nominations for 33 counties; and

WHEREAS, WSAC President Largent or the incoming WSAC President shall:

- Submit to the Executive Committee for confirmation, nominees to fill any current or future vacancies still existing on the Legislative Steering Committee; and
- Meet with nominees from counties who have submitted more than one nominee to serve on the 2021-2022 Legislative Steering Committee before an appointment is made.

**NOW, THEREFORE, BE IT RESOLVED** that the Washington State Association of Counties Board of Directors confirms President Largent's 2021-2022 Legislative Steering Committee Roster as proposed:

Dan	Blankenship	Commissioner	Adams County
Chris	Branch	Commissioner	Okanogan County
Kate	Dean	Commissioner	Jefferson County
Jerome	Delvin	Commissioner	Benton County
Megan	Dunn	Councilmember	Snohomish County
Robert	Gelder	Commissioner	Kitsap County
John	Gentle	Commissioner	Pend Oreille County
Robert	Hamlin	Commissioner	Skamania County
Scott	Hutsell	Commissioner	Lincoln County
Lisa	Janicki	Commissioner	Skagit County
Jill	Johnson	Commissioner	Island County
Rob	Jones	Commissioner	Grant County
Kathy	Lambert	Councilmember	King County
Wes	McCart	Commissioner	Stevens County
Amanda	McKinney	Commissioner	Yakima County

Carolina	Mejia	Commissioner	Thurston County
Jim	Nelson	Commissioner	Garfield County
Lisa	Olsen	Commissioner	Pacific County
Laura	Osiadacz	Commissioner	Kittitas County
Kevin	Overbay	Commissioner	Chelan County
Bill	Peach	Commissioner	Clallam County
Brad	Peck	Commissioner	Franklin County
Lindsey	Pollock	Commissioner	Lewis County
Vickie	Raines	Commissioner	Grays Harbor County
David	Sauter	Commissioner	Klickitat County
Chris	Seubert	Commissioner	Asotin County
Danny	Stone	Commissioner	Grant County
Dan	Sutton	Commissioner	Douglas County
Art	Swannack	Commissioner	Whitman County
Lee	Tischer	Commissioner	Wahkiakum County
Sharon	Trask	Commissioner	Mason County
Dennis	Weber	Commissioner	Cowlitz County
Derek	Young	Councilmember	Pierce County
Hans	Zeiger	Councilmember (representing County Executive)	Pierce County

**BE IT FURTHER RESOLVED** that the Washington State Association of Counties Board of Directors authorizes President Largent or the incoming WSAC President to fill remaining roster vacancies with confirmation from the Executive Committee.

Approved by the	Board of Dire	ctors of the Wa	ashington State	Association o	f Counties or	n September 1	6, 2021.

Michael Largent, WSAC President

Mary Kuney, WSAC Second Vice President



#### **September 16, 2021**

**TO:** WSAC Board of Directors and Alternates

FROM: President Michael Largent, Whitman County Commissioner

PREPARED BY: Eric Johnson, Executive Director

**SUBJECT:** 2021-2022 Federal Issues and Relations Committee Roster Confirmation

#### **BACKGROUND**

On May 7, 2014, the WSAC Board of Directors established it's Federal Relations and Engagement Policy.

This policy directs that "By October 1 of each year, the President shall recommend a Federal Issues and Relations Committee roster for confirmation by the Board of Directors at a regular meeting."

#### DISCUSSION

The following established criteria guide federal Issues and Relations Committee membership composition:

- 1) Federal Issues and Relations Committee shall be chaired by WSAC's elected "Automatic Position" to the NACo Board of Directors.
- 2) All WSAC members who serve on the NACo Board of Directors and WIR Board of Directors shall be the Federal Issues and Relations Committee members.
- 3) Only "Active Members" of the Washington State Association of Counties may be considered for membership on the Federal Issues and Relations Committee.
- 4) At least one WSAC member from each NACo Steering Committee should serve on the Federal Issues and Relations Committee.
- 5) At least one WSAC member from each county that participates in NACo Steering Committee should serve on the Federal Issues and Relations Committee.
- 6) At least one WSAC member from each of the congressional districts.
- 7) Active Members desiring to serve on the Federal Issues and Relations Committee may self-nominate to be considered for appointment.
- 8) Other "Active Members" engaged in regional federal agency issues and relations shall be eligible to serve on the Federal Issues and Relations Committee.
- 9) Preference shall be provided to "Active Members" with tenured experience as a county-appointed or elected official.
- 10) Consider the appointment of ex-officio committee members engaged in federal issues and are members of a WSAC affiliate or partner organization.

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WSAC staff initiated recruitment for the Federal Issues and Relations Committee. The following WSAC Members have put forth their nominations for consideration:

Blankenship	Commissioner	Adams County
Bugert	Commissioner	Chelan County
Delvin	Commissioner	Benton County
Gelder	Commissioner	Kitsap County
Hutsell	Commissioner	Lincoln County
Lannen	Commissioner	Skamania County
Lentz	Councilor	Clark County
McCart	Commissioner	Stevens County
Osiadacz	Commissioner	Kittitas County
Peck	Commissioner	Franklin County
Pollock	Commissioner	Lewis County
St Clair	Commissioner	Island County
Trask	Commissioner	Mason County
Weber	Commissioner	Cowlitz County
Stone	Commissioner	Grant County
	Bugert Delvin Gelder Hutsell Lannen Lentz McCart Osiadacz Peck Pollock St Clair Trask Weber	Bugert Commissioner Delvin Commissioner Gelder Commissioner Hutsell Commissioner Lannen Commissioner Lentz Councilor McCart Commissioner Osiadacz Commissioner Peck Commissioner Pollock Commissioner St Clair Commissioner Trask Commissioner Weber Commissioner

#### **RECOMMENDATION**

Staff recommends adopting the attached resolution confirming the following slate of Federal Issues and Relations Committee members and empowering President Largent or the incoming WSAC President to fill the remaining vacancies with confirmation by the Executive Committee.



#### Resolution 2021-20

**WHEREAS**, the Washington State Association of Counties' Board of Directors is charged under its policies to confirm an annual Federal Issues and Relations Committee roster as proposed by the WSAC President; and

**WHEREAS**, the Federal Issues and Relations Committee performs the important work of forming and recommending the WSAC Federal Legislative Agenda for approval by the General Membership at the Annual Conference; and

**WHEREAS**, the 2021-2022 Federal Issues and Relations Committee must advance a federal legislative agenda to the membership, monitor federal legislative activities, and provide guidance to the staff; and

**WHEREAS**, WSAC President Largent recommends a 2021-2022 Federal Issues and Relations Committee Roster to the Board of Directors that includes representatives of 15 counties; and

**WHEREAS**, WSAC President Largent or the incoming WSAC President shall submit to the Executive Committee for confirmation, nominees to fill any current or future vacancies still existing on the Federal Issues and Relations Committee:

**NOW THEREFORE, BE IT RESOLVED** that the Washington State Association of Counties' Board of Directors: approves President Largent's 2021-2022 Federal Issues and Relations Committee Roster as proposed:

Dan	Blankenship	Commissioner	Adams County
Bob	Bugert	Commissioner	Chelan County
Jerome	Delvin	Commissioner	Benton County
Robert	Gelder	Commissioner	Kitsap County
Scott	Hutsell	Commissioner	Lincoln County
Tom	Lannen	Commissioner	Skamania County
Temple	Lentz	Councilor	Clark County
Wes	McCart	Commissioner	Stevens County
Laura	Osiadacz	Commissioner	Kittitas County
Brad	Peck	Commissioner	Franklin County
Lindsey	Pollock	Commissioner	Lewis County
Janet	St Clair	Commissioner	Island County
Sharon	Trask	Commissioner	Mason County
Dennis	Weber	Commissioner	Cowlitz County
Danny	Stone	Commissioner	<b>Grant County</b>

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#### **September 16, 2021**

TO: WSAC Board of Directors

**FROM:** Eric Johnson, Executive Director

**SUBJECT:** Appointments and Nominations to Statewide Boards & Commissions

The following nominations were received for open county or local government represented positions on statewide boards and commissions. Attached are applications and statements of interest from each candidate.

## **WSAC Policy on Board Appointment/Nomination Process**

For Boards or Commissions where the WSAC Board of Directors are responsible for nominating individuals, the following process will be used:

Board of Directors' may approve that all nominees be forwarded to the appointing authority for further review via voice vote.

For Boards or Commissions where the WSAC Board of Directors have appointing authority, the following process will be used:

For positions receiving two statements of interest, the Board of Directors shall conduct a hand vote to determine which candidate is the nominee/appointee. For positions receiving more than two statements of interest and where it is necessary to reduce the number of nominees, the board shall conduct an exhaustive ballot voting system until it is determined which candidate(s) are the nominee/appointee.

The exhaustive ballot voting system provides that each board member cast a single vote for his or her selected nominee. If no candidate is supported by an overall majority of votes, then the candidate with the fewest votes is eliminated and a further round of voting occurs. This process is repeated for as many rounds as necessary until one nominee has a majority of the Board of Directors present to vote. If more than one nominee needs to be selected, the Board shall continue to vote until a second nominee has a majority, and so on.

#### **Appointments by the WSAC Board of Directors**

#### **Public Health Advisory Board – Western Washington**

Eligibility: Member of a County Legislative Authority – Western Washington County Number of Positions: One | Applications Received: 2

Jani Hitchen, Pierce County Council Lindsey Pollock, Lewis County Commissioner

#### **Shorelines Hearing Board – Alternates**

Eligibility: Appointed by the Washington State Association of Counties

Number of Positions: No Limit | Applications Received: 3

Tye Menser, Thurston County Commissioner Heidi Eisenhour, Jefferson County Commissioner Gary Edwards, Thurston County Commissioner

# **Snowmobile Advisory Committee**

Eligibility: One Representative of the Washington State Association of Counties

Number of Positions: One | Applications Received: 1

Rob Jones, Grant County Commissioner

# Nominations to the Governor

# **Forensic Investigations Council (FIC)**

Eligibility: County Elected Official

Number of Positions: One | Applications Received: 1

Julie Olson, Clark County Councilor (Re-Submittal)

# **Housing Finance Commission**

Eligibility: An elected local government official, ex officio, with experience in local housing

programs

Number of Positions: One | Applications Received: 1

Greg Brotherton, Jefferson County Commissioner

## Nominations to the President of the Senate and the Speaker of the House of Representatives

# Task Force for Missing and Murdered Indigenous Women and People (MMIWP)

Eligibility: One member representing the Washington State Association of Counties Number of Positions: One | Applications Received: 1

Jani Hitchen, Pierce County Councilmember

## **Nominations to the Adjutant General**

# E-911 Advisory Board – *Alternate*

Eligibility: Member of the Washington State Association of Counties

Number of Positions: One | Applications Received: 1

Peter Browning, Skagit County Commissioner

# **Openings Receiving No Nominations**

# **Appointments by the WSAC Board of Directors**

# **Public Health Advisory Board – Eastern Washington**

Eligibility: Member of a County Legislative Authority – Eastern Washington County

Number of Positions: One | Applications Received: 0

# **Winter Recreation Advisory Committee**

Eligibility: One Representative of the Washington State Association of Counties

Number of Positions: One | Applications Received: 0

# Nominations to the State Chief Information Officer

# **State Interoperability Executive Committee**

Eligibility: Representative of County Government Number of Positions: One | Applications Received: 0

WSAC will continue to recruit for these positions acknowledging that the Executive Board may make appointments prior to the November Board of Director's meeting if nominations/applications are received.

**Submission Date** 

09-02-2021 09:13:17

**Position of Interest:** 

Public Health Advisory Board - Western Representative

Name

Jani Hitchen

**Title** 

Councilmember

County:

Pierce County

**Phone Number** 

(253) 798-3308

E-mail

jani.hitchen@piercecountywa.gov

Have you contacted the Board or Commission of interest or visited their website to review the meeting schedule and to determine if you are able to meet their requirements? Yes

As an appointee or nominee of WSAC, you will represent the interests and positions of the Association and act in the best interests of all counties. You may be required to report back to the WSAC Board verbally or in writing, upon request, about activities and decisions of the Board or Commission on which you serve. Do you agree to these responsibilities?

Yes

Statement of Interest -Why are you interested in serving on this Board or Commission? What specific expertise do you bring to the subject area(s)? I would be honored to represent the counties for the Western Region on the Public Health Advisory Board. I was newly elected to Pierce County and was very interested in all things health and community related. This lead to my work as the Chair of the Pierce County Human Services committee, being the alternate on the Tacoma Pierce County Board of Health and actively engaging with community organizations working on better health outcomes across our county. Before becoming an elected official, I was a high school science teacher. This means I bring to the table many years of working with youth and families from all different backgrounds, the knowledge from teaching biology, physics and introductory chemistry; and the passion for looking to how we can improve peoples lives. In addition, I will be working as part of the National Association of Counties as a member of the Humans Services and Education Committee. This will allow me to network and engage with work across the country. Please feel free to contact me with any questions, and know that I am committed to working on how we improve the quality of life for all our community members.

**Submission Date** 

09-03-2021 10:58:55

**Position of Interest:** 

Public Health Advisory Board - Western Representative

Name

Lindsey Pollock

**Title** 

Commissioner

County:

Lewis County

**Phone Number** 

(360) 740-1288

E-mail

lindsey.pollock@lewiscountywa.gov

Have you contacted the Board or Commission of interest or visited their website to review the meeting schedule and to determine if you are able to meet their requirements? Yes

As an appointee or nominee of WSAC, you will represent the interests and positions of the Association and act in the best interests of all counties. You may be required to report back to the WSAC Board verbally or in writing, upon request, about activities and decisions of the Board or Commission on which you serve. Do you agree to these responsibilities?

Yes

Statement of Interest -Why are you interested in serving on this Board or Commission? What specific expertise do you bring to the subject area(s)? Public Health is an integral part of my post-secondary education and work life. Improving health outcomes for Washington State citizens is going to require a team approach at both the local and regional level given the ease with which people travel. As a practicing veterinarian in addition to serving as an elected County Commissioner, I have experience with navigating the challenges in balancing health outcomes at all life stages for groups and individuals. I wish to lend my unique expertise to this novel project in hopes that Washington State may provide path forward for the rest of the nation.

**Submission Date** 

09-08-2021 14:26:44

**Position of Interest:** 

Shoreline Hearings Board - Alternate

Name

Gary Edwards

**Title** 

County Commissioner

County:

Thurston County

**Phone Number** 

(360) 786-5747

E-mail

gary.edwards@co.thurston.wa.us

Have you contacted the Board or Commission of interest or visited their website to review the meeting schedule and to determine if you are able to meet their requirements? Yes

As an appointee or nominee of WSAC, you will represent the interests and positions of the Association and act in the best interests of all counties. You may be required to report back to the WSAC Board verbally or in writing, upon request, about activities and decisions of the Board or Commission on which you serve. Do you agree to these responsibilities?

Yes

Statement of Interest -Why are you interested in serving on this Board or Commission? What specific expertise do you bring to the subject area(s)? I would be happy to serve as an alternate on the Shoreline Hearings Board and provide my contribution. I am contacted regularly by constituents about shoreline regulations, and would appreciate the opportunity to provide their input for consideration in policy amendments and development. Thank you. CORRECTION: To clarify, he does receive calls regarding shoreline regulations from our constituents and has an interest in relevant policies. He understands the role of this board is to hear and decide appeals of shoreline building and construction permits or penalty orders issued by local or state governments that are based on current regulations. Again, he would be happy to serve in the capacity of an alternate to this board.

**Submission Date** 

09-02-2021 12:46:17

**Position of Interest:** 

Shoreline Hearings Board - Alternate

Name

Heidi Eisenhour

**Title** 

County Commissioner, District 2

County:

Jefferson County

**Phone Number** 

(360) 301-0061

E-mail

heisenhour@co.jefferson.wa.us

Have you contacted the Board or Commission of interest or visited their website to review the meeting schedule and to determine if you are able to meet their requirements? Yes

As an appointee or nominee of WSAC, you will represent the interests and positions of the Association and act in the best interests of all counties. You may be required to report back to the WSAC Board verbally or in writing, upon request, about activities and decisions of the Board or Commission on which you serve. Do you agree to these responsibilities?

Yes

Statement of Interest -Why are you interested in serving on this Board or Commission? What specific expertise do you bring to the subject area(s)? I represent a county with dozens of acres of shoreline. I was on the planning commission when we adopted out first Comprehensive Plan under the GMA in 1998. I have worked for decades in conservation programs in Western Washington and understand our shoreline geography intimately - from the agricultural lands of Skagit County, to the eelgrass and shellfish beds of the Salish Sea to the implications of shoreline development for our communities and environment.

**Submission Date** 

09-02-2021 12:43:06

**Position of Interest:** 

Shoreline Hearings Board - Alternate

Name

Tye Menser

**Title** 

County Commissioner, Dist. 3

County:

Thurston County

**Phone Number** 

(360) 786-5414

E-mail

tye.menser@co.thurston.wa.us

Have you contacted the Board or Commission of interest or visited their website to review the meeting schedule and to determine if you are able to meet their requirements? Yes

As an appointee or nominee of WSAC, you will represent the interests and positions of the Association and act in the best interests of all counties. You may be required to report back to the WSAC Board verbally or in writing, upon request, about activities and decisions of the Board or Commission on which you serve. Do you agree to these responsibilities?

Yes

Statement of Interest -Why are you interested in serving on this Board or Commission? What specific expertise do you bring to the subject area(s)? As a County Commissioner, Thurston County has been working on an update to its Shoreline Master Program. I have no specific background in these issues otherwise, but land use issues has been on of my focus areas as a Commissioner. Prior to my election as a Commissioner, I had a 21-year career as an attorney, in the fields of criminal law, family law, and commercial litigation, and I believe this background would be extremely relevant and valuable to a representative in this role.

**Submission Date** 

09-03-2021 14:37:23

**Position of Interest:** 

**Snowmobile Advisory Committee** 

Name

**Rob Jones** 

**Title** 

Commissioner

County:

Grant County

**Phone Number** 

(509) 990-0454

E-mail

rjones@grantcountywa.gov

Have you contacted the Board or Commission of interest or visited their website to review the meeting schedule and to determine if you are able to meet their requirements? Yes

As an appointee or nominee of WSAC, you will represent the interests and positions of the Association and act in the best interests of all counties. You may be required to report back to the WSAC Board verbally or in writing, upon request, about activities and decisions of the Board or Commission on which you serve. Do you agree to these responsibilities?

Yes

Statement of Interest -Why are you interested in serving on this Board or Commission? What specific expertise do you bring to the subject area(s)? I have snowmobiled for 25 years throughout WA, ID, MT. I do so responsibly and believe I would offer a different knowledge and applicable skillset to this Board.

**Submission Date** 

09-07-2021 16:22:58

**Position of Interest:** 

Housing Finance Commission

Name

**Greg Brotherton** 

**Title** 

County Commissioner

County:

Jefferson County

**Phone Number** 

(360) 531-2992

E-mail

gbrotherton@co.jefferson.wa.us

Have you contacted the Board or Commission of interest or visited their website to review the meeting schedule and to determine if you are able to meet their requirements? Yes

As an appointee or nominee of WSAC, you will represent the interests and positions of the Association and act in the best interests of all counties. You may be required to report back to the WSAC Board verbally or in writing, upon request, about activities and decisions of the Board or Commission on which you serve. Do you agree to these responsibilities?

Yes

Statement of Interest -Why are you interested in serving on this Board or Commission? What specific expertise do you bring to the subject area(s)? Housing is a critical area everywhere, and in Jefferson County the very fabric of our society is at risk. I am the chair of OlyCAP and have steered us through a successful Housing Trust Fund application for the 7th and Hendricks project which will create 43 units of affordable housing and 28 childcare spots. It is breaking ground this month. I have also led the County's efforts to create a safe landing area for campers at an unsanctioned tent encampment, and worked with community Development to create an Emergency Ordinance and a program of regulatory reform in support of a Housing First ideal. I Co-Chair our Housing Task Force, and we were the first county to take advantage of HB 1590 provision for councilmatic adoption at a county level of a 1/10 of 1% sales tax to be directed toward affordable housing.

**Submission Date** 

09-08-2021 13:34:03

**Position of Interest:** 

Task Force for Missing and Murdered Indigenous Women and People (MMIWP)

Name

Jani Hitchen

**Title** 

Councilmember

County:

Pierce County

**Phone Number** 

(253) 798-3308

E-mail

jani.hitchen@piercecountywa.gov

Have you contacted the Board or Commission of interest or visited their website to review the meeting schedule and to determine if you are able to meet their requirements? Yes

As an appointee or nominee of WSAC, you will represent the interests and positions of the Association and act in the best interests of all counties. You may be required to report back to the WSAC Board verbally or in writing, upon request, about activities and decisions of the Board or Commission on which you serve. Do you agree to these responsibilities?

Yes

Statement of Interest -Why are you interested in serving on this Board or Commission? What specific expertise do you bring to the subject area(s)? We have failed as a country, state and county when it comes to working towards addressing the problem of missing and murdered Indigenous women and people. Our state has made this a priority and I believe that this long over-due work is incredibly important. This task force will set the stage for the ongoing work to bring light to this problem through data, and find pathways to heal, create safe spaces and end this crime. For Pierce County, I currently am the Vice Chair of the Crystal Judson Family Justice Center and the alternate on the Pierce County Commission Against Domestic Violence. My work with these organizations will help build a regional coalition that has tools and resources, but also address the gaps that have been created when it comes to our Indigenous residents in Pierce County and across the state. Before being elected to office I was a classroom teacher. I am used to working with teams and using data to problem solve. I believe I would be an asset to this team because of my ability to communicate, read and use data, keeping calm during challenging topics of conversation and work hard. Please feel free to contact me with questions and thank you for beginning this work.

**Submission Date** 

09-07-2021 15:14:20

**Position of Interest:** 

E-911 Advisory Committee - Alternate

Name

Peter Browning

**Title** 

County Commissioner

County:

Skagit County

**Phone Number** 

(360) 899-0383

E-mail

pbrowning@co.skagit.wa.us

Have you contacted the Board or Commission of interest or visited their website to review the meeting schedule and to determine if you are able to meet their requirements? Yes

As an appointee or nominee of WSAC, you will represent the interests and positions of the Association and act in the best interests of all counties. You may be required to report back to the WSAC Board verbally or in writing, upon request, about activities and decisions of the Board or Commission on which you serve. Do you agree to these responsibilities?

Yes

Statement of Interest -Why are you interested in serving on this Board or Commission? What specific expertise do you bring to the subject area(s)? I was on the EMS commission for years in Skagit County and I fully understand how important they are to our Communities. I was asked to run the EMS for 6 months as they looked for a full time director. I had to understand the position at a different level. I was the Public Health Director in Skagit for 20 years and am currently a County Commissioner and a Public Hospital Commissioner.



**WHEREAS**, the Washington State Association of Counties' Board of Directors is charged with making recommendations and/or appointments to numerous Washington State boards, commissions, and committees, and

**WHEREAS**, it is vital that county governments' interests are fully represented on statewide boards, commissions and committees; and

**WHEREAS**, there is a vacancy on the Public Health Advisory Board – Western Washington County; and

**WHEREAS**, the following County Commissioners, Councilmembers, and Councilors have sought nomination for this vacancy:

Jani Hitchen, Pierce County Councilmember Lindsey Pollock, Lewis County Commissioner

**NOW THEREFORE, BE IT RESOLVED,** that the Washington State Association of Counties' Board of Directors appoints the following WSAC member to the Public Health Advisory Board – Western Washington County:

**BE IT FURTHER RESOLVED**, that WSAC staff be directed to immediately transmit the appointee's name to the Washington State Secretary of Health; and

**BE IT FURTHER RESOLVED**, that WSAC staff is directed to contact the appointee(s) of their selection; and

**BE IT FURTHER RESOLVED,** that applicants not selected be notified and thanked for their commitment and interest in representing county government.

Approved by the Board of Directors of the Washington State Association of Counties on September 16, 2021.

Michael Largent, WSAC President

Mary Kuney, WSAC Second Vice President



**WHEREAS**, the Washington State Association of Counties' Board of Directors is charged with making recommendations and/or appointments to numerous Washington State boards, commissions, and committees, and

**WHEREAS**, it is vital that county governments' interests are fully represented on statewide boards, commissions and committees; and

**WHEREAS**, there is an ongoing need for County Alternates on the Washington State Shorelines Hearing Board; and

**WHEREAS**, the following County Commissioners, Councilmembers, and Councilors have sought nomination for this vacancy:

Tye Menser, Thurston County Commissioner Heidi Eisenhour, Jefferson County Commissioner Gary Edwards, Thurston County Commissioner

**NOW THEREFORE, BE IT RESOLVED,** that the Washington State Association of Counties' Board of Directors appoints the following alternates to the Washington State Shorelines Hearing Board:

**BE IT FURTHER RESOLVED**, that WSAC staff be directed to immediately transmit appointee's name(s) to the Director of the Washington State Environmental and Land Use Hearings Office (ELUHO); and

**BE IT FURTHER RESOLVED,** that WSAC staff is directed to contact the appointee(s) of their selection; and

**BE IT FURTHER RESOLVED**, that applicants not selected be notified and thanked for their commitment and interest in representing county government.

Approved by the Board of Directors of the Washington State Association of Counties on September 16, 2021.

Michael Largent, WSAC President Mary Kuney, WSAC Second Vice President



**WHEREAS**, the Washington State Association of Counties' Board of Directors is charged with making recommendations and/or appointments to numerous Washington State boards, commissions, and committees, and

**WHEREAS**, it is vital that county governments' interests are fully represented on statewide boards, commissions and committees; and

WHEREAS, there is a vacancy on the Snowmobile Advisory Committee; and

**WHEREAS**, the following County Commissioners, Councilmembers, and Councilors have sought nomination for this vacancy:

# **Rob Jones, Grant County Commissioner**

**NOW THEREFORE, BE IT RESOLVED,** that the Washington State Association of Counties' Board of Directors appoints the following WSAC member to the Snowmobile Advisory Committee:

**BE IT FURTHER RESOLVED**, that WSAC staff be directed to immediately transmit the nominee's name(s) to the Director of the Washington State Parks and Recreation Commission; and

**BE IT FURTHER RESOLVED,** that WSAC staff is directed to contact the nominees of their selection; and

**BE IT FURTHER RESOLVED**, that applicants not selected be notified and thanked for their commitment and interest in representing county government.

Approved by the Board of Directors of the Washington State Association of Counties on September 16, 2021.

Michael Largent, WSAC President

Mary Kuney, WSAC Second Vice President

WSAC Board Meeting September 16, 2021 Page 86 of 112



**WHEREAS**, the Washington State Association of Counties' Board of Directors is charged with making recommendations and/or appointments to numerous Washington State boards, commissions, and committees, and

**WHEREAS**, it is vital that county governments' interests are fully represented on statewide boards, commissions and committees; and

WHEREAS, there is a vacancy on the Forensic Investigations Council; and

**WHEREAS**, the following County Commissioners, Councilmembers, and Councilors have sought nomination for this vacancy:

Julie Olson, Clark County Councilor (Re-Submittal)

**NOW THEREFORE, BE IT RESOLVED,** that the Washington State Association of Counties' Board of Directors nominates the following WSAC member(s) to the Forensic Investigations Council:

**BE IT FURTHER RESOLVED,** that WSAC staff be directed to immediately transmit the nominee's name(s) to the Office of the Governor of Washington State; and

**BE IT FURTHER RESOLVED,** that WSAC staff is directed to contact the nominees of their selection; and

**BE IT FURTHER RESOLVED,** that applicants not selected be notified and thanked for their commitment and interest in representing county government.

Approved by the Board of Directors of the Washington State Association of Counties on September 16, 2021.

Michael Largent, WSAC President

Mary Kuney, WSAC Second Vice President

WSAC Board Meeting September 16, 2021 Page 87 of 112



**WHEREAS**, the Washington State Association of Counties' Board of Directors is charged with making recommendations and/or appointments to numerous Washington State boards, commissions, and committees, and

**WHEREAS**, it is vital that county governments' interests are fully represented on statewide boards, commissions and committees; and

WHEREAS, there is a vacancy on the Housing Finance Commission; and

**WHEREAS**, the following County Commissioners, Councilmembers, and Councilors have sought nomination for this vacancy:

# **Greg Brotherton, Jefferson County Commissioner**

**NOW THEREFORE, BE IT RESOLVED,** that the Washington State Association of Counties' Board of Directors nominates the following WSAC member to the Housing Finance Commission:

**BE IT FURTHER RESOLVED**, that WSAC staff be directed to immediately transmit the appointee's name to Office of the Governor of Washington State; and

**BE IT FURTHER RESOLVED**, that WSAC staff is directed to contact the appointee(s) of their selection; and

**BE IT FURTHER RESOLVED,** that applicants not selected be notified and thanked for their commitment and interest in representing county government.

Approved by the Board of Directors of the Washington State Association of Counties on September 16, 2021.

Michael Largent, WSAC President Mary Kuney, WSAC Second Vice President

WSAC Board Meeting September 16, 2021 Page 88 of 112



**WHEREAS**, the Washington State Association of Counties' Board of Directors is charged with making recommendations and/or appointments to numerous Washington State boards, commissions, and committees, and

**WHEREAS**, it is vital that county governments' interests are fully represented on statewide boards, commissions and committees; and

**WHEREAS**, there is a vacancy on the Task Force for Missing and Murdered Indigenous Women and People (MMIWP); and

**WHEREAS**, the following County Commissioners, Councilmembers, and Councilors have sought nomination for this vacancy:

# Jani Hitchen, Pierce County Councilmember

**NOW THEREFORE, BE IT RESOLVED,** that the Washington State Association of Counties' Board of Directors nominates the following WSAC member(s) to the Task Force for Missing and Murdered Indigenous Women and People (MMIWP):

**BE IT FURTHER RESOLVED,** that WSAC staff be directed to immediately transmit the appointee's name to the President of the Senate and the Speaker of the House of Representatives; and

**BE IT FURTHER RESOLVED**, that WSAC staff is directed to contact the appointee(s) of their nomination; and

**BE IT FURTHER RESOLVED,** that applicants not selected be notified and thanked for their commitment and interest in representing county government.

Approved by the Board of Directors of the Washington State Association of Counties on September 16, 2021.

Michael Largent, WSAC President

Mary Kuney, WSAC Second Vice President

WSAC Board Meeting September 16, 2021 Page 89 of 112



**WHEREAS**, the Washington State Association of Counties' Board of Directors is charged with making recommendations and/or appointments to numerous Washington State boards, commissions, and committees, and

WHEREAS, it is vital that county governments' interests are fully represented on statewide boards, commissions and committees; and

WHEREAS, there is a vacancy on the E-911 Advisory Committee - Alternate; and

WHEREAS, the following WSAC members have sought nomination for this vacancy:

# **Peter Browning, Skagit County Commissioner**

**NOW THEREFORE, BE IT RESOLVED,** that the Washington State Association of Counties' Board of Directors nominates the following for E-911 Advisory Committee - Alternate:

**BE IT FURTHER RESOLVED**, that WSAC staff be directed to immediately transmit the nominee's name(s) to the Washington State Military Department and the Adjutant General; and

**BE IT FURTHER RESOLVED,** that WSAC staff is directed to contact the nominees of their selection; and

Approved by the Board of Directors of the Washington State Association of Counties on September 16, 2021.

Michael Largent, WSAC President

Mary Kuney, WSAC Second Vice President

WSAC Board Meeting September 16, 2021 Page 90 of 112

# **September 16, 2021**



**STAFF REPORTS** 



# **September 16, 2021**

TO: WSAC Board of Directors

**FROM:** Eric Johnson, Executive Director

**SUBJECT:** Executive Director Report

#### Relentless

As I speak to county elected officials, department directors, and other county staff, the best term I can describe the past several months is.... relentless. That is true here at WSAC as well. Issues abound, and I will capture the highlights for you, as most of the details and other Association activities are captured elsewhere in the meeting packet or discussed during meeting presentations.

- Preparing for WSAC Executive Committee Meeting and September 16 Board of Directors Meeting
  - o Preliminary 2022 Budget
  - o 2022-2023 Goals, Objectives, and Strategies
- Blake Decision
  - AOC Funding
  - Implementation
  - Potential Litigation
  - Supplemental Budget Request
- County Development Institute
  - o Budget Session Live
  - Re-Tooling Remaining Classes/Schedules
- Picking Up the Slack
  - Three Staff Vacancies
    - Axel Swanson was selected as Managing Director, WSACE (Engineers)
    - Recruiting Operations Coordinator
- Conference Planning Coordination
  - WSACE
  - WSACA
  - ACCIS
  - o WCAA
  - County Leaders
- Recruitments
  - o Legislative Steering Committee
  - o Federal Issues and Relations Committee
  - Statewide Boards and Commissions

## **WSAC Executive Board Annual Planning Meeting**

For the fifteenth year in a row, the WSAC Executive Board held its annual planning meeting in the President's home county, Whitman County. WSAC President Michael Largent hosted the WSAC Executive Committee, who focused their time on:

- Reviewing Proposed 2022-203 Goals, Objectives and Strategies and options for implementing
- Reviewing current and potential WSAC programs and services
- Discuss organizational performance
- Reviewing 2020 Current Budget Revenues and Expenditures

- Prepare preliminary budgets for consideration for the WSAC Board of Directors
- Options related to the Litigation and Strategic Communications Program
- Developed Proposed 2022 Operating, Special Fund, and Strategic Litigation and Communication Program Budget Budgets

In addition to this critical face-to-face meeting, Executive Committee members conducted a series of pre-meeting calls to review the status of WSAC's 2021 Budget and start the analysis of implementing the 2022-2023 Goals, Objectives, and Strategies for the 2022 Budget. Bridget created a BYOB (Build Your Own Budget) tool for staff and Executive Committee to utilize as we looked at options and scenario planning. This interactive tool allowed Executive Committee members to see the impact on changes to revenue, changes to organizational staffing and contracts, increased revenue options, expenditure reduction alternatives, and how they all interacted together. This pre-meeting work is essential in scoping the alternatives and options for consideration.

# **Strategic Litigation and Communication Program**

During the September 16, 2021, WSAC Board of Directors' meeting, staff and legal counsel will brief current activities associated with three primary activities:

Unfunded Mandate - Supreme Court Oral Arguments set for November 16, 2021.

Indigent Defense – Authorized legal action regarding the State's constitutional duty to provide trial court indigent defense funding.

Blake Decision - Status of potential litigation

## WSAC Elections – WSAC Officers, WSAC Board of Directors, NACo Positions

WSAC will soon be opening the candidate filing period for several WSAC leadership positions. WSAC will distribute a solicitation email to WSAC membership with online application/nomination information for the following positions:

## **WSAC Positions**

WSAC President: Jamie Stephens, San Juan County Councilmember

• WSAC 1<sup>st</sup> Vice President Mary Kuney, Spokane County

WSAC 2<sup>nd</sup> Vice President
 Open to a Western Region Active Member

- Four Eastern Region Representatives
- Four Western Region Representatives
- Two Eastern Region Alternates
- Two Western Region Alternates

Look for the 2021 Annual WSAC Election Timeline to come out soon.

## **Courthouse Briefings/Meetings**

Staff and Executive Committee members have been meeting in Courthouse Briefing schedule and will continue to meet as opportunities arise:

Pend Oreille County
Garfield County
Klickitat County
Ferry County
Douglas County
Chelan County
Adams County
Grant County
Yakima County
Stevens County
Okanogan County

WSAC Board Meeting September 16, 2021 Page 93 of 112

# Working on Scheduling:

San Juan County
Skagit County
Pacific County
Lewis County

Island County
Whatcom County
Grays Harbor County
Thurston County

## Affiliates/Partners

In addition to member engagement and participation being at record levels, we continue to communicate regularly with our members and affiliate groups:

- Washington State Association of Local Public Health Officials
- Washington County Administrators Association
- Association of County Human Services
- County Information Services/Technology Directors
- Washington State County Regional Planning Directors
- Washington State Association of County Engineers (WSACE)
- Washington State Association of County Solid Waste Managers
- Washington Clerks of the Boards/Council Association
- Washington State University Extension Directors Conference Partner

WSAC continues to work closely with other partner organizations, including:

- Washington Association of Prosecuting Attorneys
- Washington State Association of County Auditors
- Washington Counties Risk Pool
- Washington Counties Insurance Fund
- Association of Washington Cities
- Washington Association of County Officials
- Washington Public Ports Association
- Association of City/County Information Services
- Behavioral Health Organizations
- Association of Washington Business

WSAC continues to maintain and expand our cooperative agreements and contracts with several organizations to further accomplish the goals of our respective organizations:

- Department of Natural Resources Public Lands Counties, Forest and Fish Policy, Comprehensive Monitoring,
- Department of Ecology, Office of Columbia River Columbia River Caucus
- Puget Sound Partnership Coastal Counties Caucus, Continuing Dues Assessment
- County Road Administration Board Partner on Projects
- Department of Transportation County Transportation Studies
  - o Washington State Department of Fish and Wildlife Culvert Inventories
  - o County Road Administration Board IT System Functional Improvements

# Other Key Areas of Work

Evaluation, and Research

- 2<sup>nd</sup> and 4<sup>th</sup> Tuesday morning meetings with WSAC Executive Committee
- Preparation for September 16 Board of Directors Meeting
- ARPA Guidance and Technical Assistance

- Virtual Assembly Planning, Scheduling, Communication
- WSAC Operations
  - o Implemented Office Protocols and Policies for Covid-19 Operations
  - o Implemented Visitor Protocols
  - Work from Home Remote Workplace Policy In Place
  - Limiting Access to WSAC/Washington Counties Building
  - o Registration for County Leaders Conference now open <a href="https://countyleaders.org/">https://countyleaders.org/</a>
- National Association of Counties
  - NACo Steering Committee Recruitments
  - Annual Meeting
  - WIR Conference and Board of Directors
- Health Care Authority/WSAC
  - Behavioral Health Integration/Counties two groups are working to improve communication and performance of the Washington State Behavioral Health System.
  - Behavioral Health System Coordination Committee (RCW 71.24.861) HCA Group
  - Ruckelshaus Group working on a framework to improve communication between counties and the Health Care Authority regarding behavioral health services (Island County Commissioner Jill Johnson, Clallam County Commissioner Mark Ozias, Okanogan County Commissioner Chris Branch, as well as Isabel Jones (King County) and Sindi Saunders (Greater Columbia Behavioral Health)
- Continuing to Participate:
  - Foundational Public Health Services Steering Committee
  - Timber, Fish and Wildlife Reinvigoration Meetings
  - o WDFW Budget and Policy Advisory Committee
  - AWC/WSAC/Ports/AWB Executive Director Meetings



## **September 16, 2021**

TO: WSAC Board of Directors

**FROM:** Eric Johnson, Executive Director

PREPARED BY: Bridget Lockling, Business and Services Director

**SUBJECT:** June 30, 2021 Finance Report

#### Cash

WSAC ended the second quarter of 2021 with a total cash position of \$1,511,733, which is \$363,837 less than the 2021 1<sup>st</sup> quarter ending balance. This is because we receive most dues payments in the first quarter. However, the cash balance is about \$174,376k less than this time last year. Uncollected dues and higher accounts receivable from state contracts are a large part of this difference.

#### Liabilities

Total liabilities are highest at the beginning of the year due to booking deferred revenue for annual dues billed in January and not "earned" until the year progresses. June financials reflect 50% earnings of deferred revenue.

# **Budget to Actual Activity**

The combined All Funds Actual vs. Budget Summary 2021 report shows a positive bottom line of \$183,695. While the 1<sup>st</sup> half of the year would usually show a negative balance due to heavier spending during session, the virtual legislative session and staff vacancies resulted in savings. Overall travel costs are slightly lower than anticipated but started to pick up. We developed the budget with much less travel expected but with room for conference attendance if some resumed. Variances highlighted in the financial report include:

- Payroll and Benefits The YTD difference is mainly due to vacancies of three positions. With one of these vacancies in WSACE, this also affects the Affiliate revenue from this cost-reimbursement contract.
- Meetings & Travel This item is underspent from activities during the legislative session but higher in other areas due to travel resuming late Spring.
- Conferences and Events This is higher year to date because of additional costs for the May BOD
  meeting from added A/V and tech costs for the hybrid meeting.
- Contract Services Higher spending in contracts also results in higher revenue earnings. This is
  primarily due to the Department of Transportation project as subcontractors had higher 2<sup>nd</sup> quarter
  spending since it was the end of the biennium contract period.

### 2021 Dues

Current tracking information is as follows:

#### Dues

General Dues – 100% collected\* (\*1 county partially collected)

Transportation Dues - 100% collected

Public Lands Dues – 97% collected (1 county remaining)

Human Services Dues – 95% collected (2 counties remaining)

Litigation & Communication Dues – 95% collected (2 counties remaining)

Solid Waste Dues – 95% collected (2 counties remaining)

# Special Assessments

Coastal Counties Special Assessment – 92% collected (1 county remaining)

# **Current Projects**

Cloud-Based Financial Software System

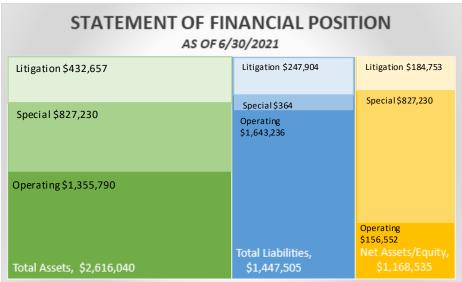
The conversion from an agency-owned, server version of the MIP Fund accounting software to a Cloud-Based system occurs on September 10<sup>th</sup>. Moving to the Cloud will ensure easier and faster access to the accounting system while working remotely. There is also the added benefit of automatic system upgrades to reduce downtime while working with our current IT vendor.

## Annual 990 Reporting

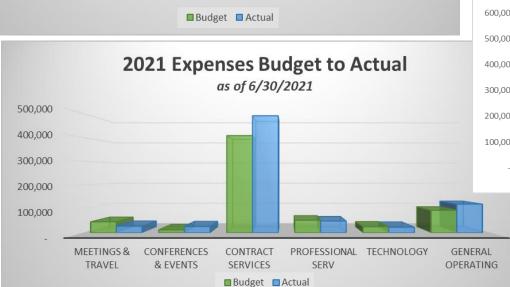
The Doty Group filed the 2020 nonprofit tax return with the IRS in July. WSAC continues to use the Doty Group for filing the 990 report as well as the required schedules, such as the 990T for business income. If you would like to review a copy of the completed package, one can be emailed or mailed at request.



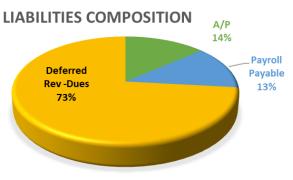
# June 30, 2021 Financial Dashboard











# 2021 Operating Fund

Revenues are 109% of Budgeted YTD Expenses are less than 101% of Budgeted YTD Savings highest in salaries and benefits from staff vacancies and one less FTE than budgeted.



# Statement of Financial Position, by Fund For the Current Ending Period and 3 Years Prior

	0	perating	١ ;	Special	L	itigation	Total	4	•		•	ı	•
Assets		Fund		Fund		Fund	6/30/2021	1	2/31/2020	12	2/31/2019	12	2/31/2018
Cash & Cash Equivalents	\$	370,012	\$	794,594	\$	347,127	\$1,511,733	\$	661,591	\$	651,808	\$	749,560
Receivables & Other Current Assets		750,188		33,000		73,688	856,876		499,586		442,365		645,315
Prepaids		18,466		-		11,841	30,307		41,698		36,861		4,973
Property & Equipment, Net		43,669		-		-	43,669		43,669		61,581		81,703
Long-Term and Other Assets													
Counties Building Partnership		173,393		-		-	173,393		172,771		155,142		167,943
NACo RMA LLC Partnership		62		-		-	62		62		62		62
Total Assets	\$	1,355,790	\$	827,594	\$	432,657	\$2,616,040	\$	1,419,376	\$1	1,347,818	\$	1,649,556
Liabilities & Unrestricted Equity	_		_		_		•			_		_	
Accounts Payable	\$	189,773	\$	364	\$	6,446	\$ 196,583	\$	.00,000	\$	133,611	\$	397,400
Payroll Payable		148,743		-		41,458	190,201		185,453		154,185		112,704
Deferred Revenues-Dues		860,721		-		200,000	1,060,721		55,627		72,000		-
Net Assets													
Undesignated		156,552		707,230		102,753	966,535		812,903		786,022		937,451
Board Designated		-		120,000		82,000	202,000		202,000		202,000		202,000
Total Net Assets	\$	156,552	\$	827,230	\$	184,753	\$1,168,535	\$	1,014,903	\$	988,022	\$	1,139,451
Total Liabilities & Unrestricted Equity	\$	1,355,790	\$	827,594	\$	432,657	\$2,616,040	\$	1,419,376	\$1	1,347,818	\$	1,649,556

<sup>\*</sup>This financial statement is produced directly from WSAC's MIP Fund Accounting Software through DrillPoint Reports.

Key factors for changes in WSAC's Assets and Equity between 2018 and 2021:

- Litigation Fund a new fund based on the 2018 budget adopted by the members at the November 2017 General Board Member Meeting.
- Cash –Cash flow is higher in the beginning of the year and is reduced as it is used throughout the year on general expenses. Cash remained stable from previous year as expenditures were lower than anticipated.
- Receivables & Other Current Assets The receivables are higher in the second quarter as contract spending at the end of an award period is higher.
- Liabilities Deferred Revenues will decrease throughout the year as Dues are earned quarterly.

# Actual vs. Budget in Summary For the Current Ending Period and 3 Years Prior

	•	•	· ·	•	3	•	•
Operating Fund	Total	Budget	Actual	Variance			
	Budget	6/30/2021	6/30/2021	(unfavorable)	12/31/2020	12/31/2019	12/31/2018
Revenue							
Dues	\$1,564,072	\$ 782,036	\$ 782,036	\$ -	\$1,564,077	\$1,525,193	\$1,491,284
Special Assessments	32,500	16,250	17,500	1,250	127,000	35,000	35,000
Affiliate Assessments	605,134	302,567	293,520	(9,047)	601,977	596,107	598,051
Contract Services	744,051	441,859	576,216	134,358	747,908	407,451	632,793
Conferences and Events	25,000	-	7,945	7,945	32,000	205,781	136,438
Other Miscellaneous Revenues	<u> </u>	-	-	-		-	4
Total Revenue	\$2,970,757	\$1,542,712	\$1,677,217	\$ 134,506	\$3,072,961	\$2,769,532	\$2,893,570
Operating Expense	_						
Payroll and Benefits	\$1,890,240	\$ 932,302	\$ 848,696	\$ 83,606	\$1,839,677	\$1,799,807	\$1,500,345
Meetings, Travel and Hosting	87,250	45,774	27,543	18,231	33,333	174,567	149,894
Conferences and Events	20,500	12,000	26,030	(14,030)	7,878	190,090	140,191
Contract Services	685,400	406,700	489,998	(83,298)	865,089	442,959	737,132
Professional Services Other	103,000	52,300	48,704	3,596	133,999	119,595	150,420
Technology and Telecom	44,387	24,865	23,165	1,700	52,962	47,442	46,865
General Operating	166,110	93,854	119,803	(25,949)	155,415	184,008	177,039
Total Operating Expense	\$2,996,887	\$1,567,795	\$1,583,939	\$ (16,144)	\$3,088,352	\$2,958,468	\$2,901,886
Changes in Net Assets	\$ (26,130)	\$ (25,083)	\$ 93,278	\$ 118,361	\$ (15,391)	\$ (188,936)	\$ (8,316)
Onlinges in Net Assets	ψ (20,130)	Ψ (25,005)	Ψ 33,270	Ψ 110,301	Ψ (13,331)	Ψ (100,330)	Ψ (0,510)
Dues as a % of Total Revenue	52.6%		46.6%		50.9%	55.1%	51.5%
# of Permanent Staff	14		10		14	12	12
Payroll Exp as % of Total Exp	63%		54%		60%	61%	52%
Net Income as % of Revenue	-1%		6%		-1%	-7%	0%

<sup>\*</sup>This financial statement is produced directly from WSAC's MIP Fund Accounting Software through DrillPoint Reports.

# Actual vs. Budget in Summary For the Current Ending Period and 3 Years Prior

		•	ļ	•		7		•	•	•	4	•	•	•
Special Fund		Total	E	Budget	Actua	ıl	١	/ariance						
		Budget	6/	30/2021	6/30/20	21	(un	favorable)	12	2/31/2020	12	2/31/2019	12	2/31/2018
Revenue	_													
Business Partner Fees	1	-		-		-		-		-		650		650
Marketing and Royalties	1	139,500		69,750	69,	219		(531)		176,197		198,413		194,096
Other Miscellaneous Revenues	•	500		250		-		(250)		-		-		-
Interest Earnings	•	10,000		5,000	2,	336		(2,664)		10,273		18,436		6,116
Total Revenue	\$	150,000	\$	75,000	\$ 71,	555	\$	(3,445)	\$	186,470	\$	217,499	\$	200,862
Operating Expense														
Meetings, Travel and Hosting	•	55,000		18,000	(	648		17,352		26,791		40,824		54,302
Conferences and Events	•	10,000		-		-		-		-		4,096		27,140
Professional Services Other	•	7,500		-		-		-		7,500		19,406		7,500
Technology and Telecom	•	3,700		-		-		-		4,414		11,380		4,224
General Operating	•	8,650		3,075	4,	317		(1,242)		10,663		17,784		9,404
Total Operating Expense	\$	84,850	\$	21,075		965	\$	16,110	\$	49,368	\$	93,490	\$	102,569
Changes in Net Assets	<u>\$</u>	65,150	\$	53,925	\$ 66,	590	\$	12,665	\$	137,102	\$	124,009	\$	98,293
Dues as a % of Total Revenue		0.0%			C	.0%				0.0%	)	0.0%		0.0%
# of Permanent Staff		14				10				14		12		12
Payroll Exp as % of Total Exp		0%				0%				0%	)	0%		0%
Net Income as % of Revenue		43%				93%				74%	)	57%		49%

 $<sup>{\</sup>bf *This\ financial\ statement\ is\ produced\ directly\ from\ WSAC's\ MIP\ Fund\ Accounting\ Software\ through\ DrillPoint\ Reports.}$ 



# Actual vs. Budget in Summary For the Current Ending Period and 3 Years Prior

		•		•		•		•	4		•		•		•
Litigation Fund		Total	ı	Budget		Actual	,	<b>Variance</b>							
		Budget	6	/30/2021	6	30/2021	(ur	favorable)		12	/31/2020	12	2/31/2019	12	2/31/2018
Revenue															
Dues	\$	400,000	\$	200,000	\$	200,000	\$		_	\$	399,999	\$	400,003	\$	399,997
Total Revenue	\$	400,000	\$	200,000	\$	200,000	\$	-	_	\$	399,999	\$	400,003	\$	399,997
Operating Expense Payroll and Benefits	<b>*</b> \$	151,558	\$	74,747	\$	60,250	\$	14,497		\$	120,582	\$	81,065	\$	61,106
Meetings, Travel and Hosting Conferences and Events	3	15,000 -		4,000		148 -		3,852 -			-		1,377 2,500		28,273 849
Professional Services Other Technology and Telecom	4	295,000 2,202		147,000		1,200		39,506 (100)			326,047		337,686 315		154,746 2,397
General Operating	_	500	•	250	•	7,081	\$	(6,831)	-	\$	446 600	•	311	•	3,821
Total Operating Expense		464,260	Þ	227,097	\$	176,173	Þ	50,924	-	Þ	446,628	Þ	423,254	Þ	251,192
Changes in Net Assets	\$	(64,260)	\$	(27,097)	\$	23,827	\$	50,924	-	\$	(46,629)	\$	(23,251)	\$	148,805
	_														
Dues as a % of Total Revenue		100.0%				100.0%					100.0%		100.0%		100.0%
# of Permanent Staff		14				10					14		12		12
Payroll Exp as % of Total Exp		33%				34%					27%		19%		24%
Net Income as % of Revenue		-16%				12%					-12%		-6%		37%

<sup>\*</sup>This financial statement is produced directly from WSAC's MIP Fund Accounting Software through DrillPoint Reports.

# Actual vs. Budget in Summary For the Current Ending Period and 3 Years Prior

	•	•	•	•	•	•	•
	Total	Budget	Actual	Variance			
	Budget	6/30/2021	6/30/2021	(unfavorable)	12/31/2020	12/31/2019	12/31/2018
Revenue	_						
Dues	\$1,964,072	\$ 982,036	\$ 982,036	\$ -	\$1,964,076	\$1,925,196	\$1,891,281
Business Partner Fees	-	-	-	-	-	650	650
Special Assessments	32,500	16,250	17,500	1,250	127,000	35,000	35,000
Affiliate Assessments	605,134	302,567	293,520	(9,047)	601,977	596,107	598,051
Contract Services	744,051	441,859	576,216	134,358	747,908	407,451	632,793
Conferences and Events	25,000	-	7,945	7,945	32,000	205,781	136,438
Marketing and Royalties	139,500	69,750	69,219	(531)	176,197	198,413	194,096
Other Miscellaneous Revenues	500	250	-	(250)	-	-	4
Interest Earnings	10,000	5,000	2,336	(2,664)	10,273	18,436	6,116
Total Revenue	\$3,520,757	\$1,817,712	\$1,948,773	\$ 131,061	\$3,659,431	\$3,387,033	\$3,494,430
Operating Expense	_						
Payroll and Benefits	\$2,041,798	\$1,007,049	\$ 908,946	\$ 98,103	\$1,960,258	\$1,880,872	\$1,561,451
Meetings, Travel and Hosting	157,250	67,774	28,339	39,435	60,124	216,767	232,468
Conferences and Events	30,500	12,000	26,030	(14,030)	7,878	196,686	168,181
Contract Services	685,400	406,700	489,998	(83,298)	865,089	442,959	737,132
Professional Services Other	405,500	199,300	156,197	43,103	467,546	476,687	312,666
Technology and Telecom	50,289	25,965	24,365	1,600	57,375	59,137	53,486
General Operating	175,260	97,179	131,201	(34,022)	166,078	202,103	190,264
Total Operating Expense	\$3,545,997	\$1,815,967	\$1,765,077	\$ 50,890	\$3,584,348	\$3,475,211	\$3,255,647
Changes in Net Assets	¢ (25.240)	¢ 4.745	£ 402.60E	¢ 494.054	¢ 75.000	¢ (00.470)	¢ 220.702
Changes in Net Assets	\$ (25,240)	\$ 1,745	\$ 183,695	\$ 181,951	\$ 75,082	\$ (88,178)	\$ 238,782
Dues as a % of Total Revenue	55.8%		50.4%		53.7%	56.8%	54.1%
# of Permanent Staff	14		10		14	12	12
Payroll Exp as % of Total Exp	58%		51%		55%		48%
Net Income as % of Revenue	-1%		9%		2%		7%
iver income as 70 of Neverlue	-1/0		970		2/0	-3/0	1 /0

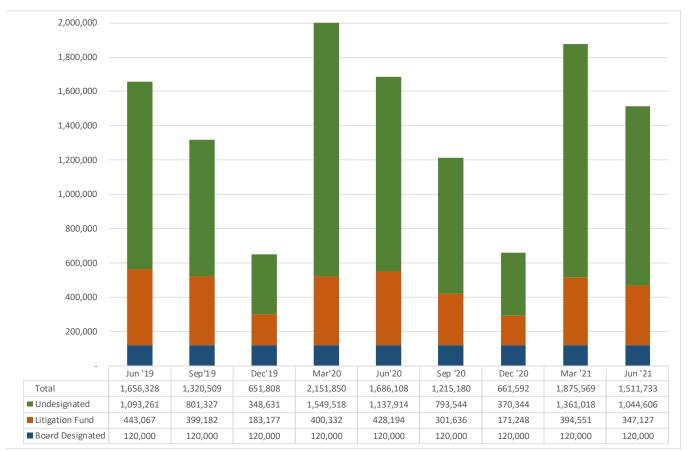
<sup>\*</sup>This financial statement is produced directly from WSAC's MIP Fund Accounting Software through DrillPoint Reports.

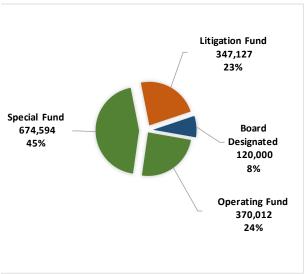
Key factors for changes in WSAC's income and expenses between 2018 and 2021:

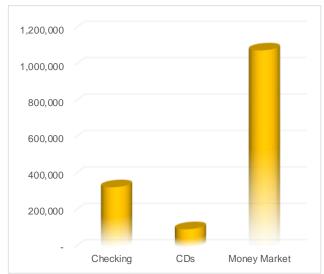
- 2021 Dues revenue increases from 2018 are a result of the addition of the SLAC program in 2018 and small COLA adjustments each year.
- Affiliate assessment revenues are based on actual expenses from the affiliates WSAC manages (recorded within Operating Expense) with a 12% overhead charge added.
- Payroll and Benefits The reduced expense in 2018 was a result of four positions that remained unfilled for anywhere from one to four months. 2019 had 1 vacant position not filled and another position vacant for 2.5 months. 2020 was fully staffed with some minor changes in the 4<sup>th</sup> quarter. 2021 is under budget due to staff vacancies as well.
- Professional Services Other –Professional service increases in 2019 are mostly from the SLAC legal and communication expenses.



# Total Cash & Investment Position - All Funds For The Quarter Ended June 30, 2021









# September 16th, 2020

**TO:** WSAC Board of Directors

FROM: Eric Johnson, Executive Director

**PREPARED BY:** Mellani McAleenan, Director of Government Relations

**SUBJECT:** Policy and Legislative Report

# Policy and Legislative Relations – Mellani McAleenan

Since the Legislature adjourned in late April, WSAC Policy Staff turned their focus from closing out the 2021 session to planning for the 60-day supplemental 2022 legislative session and using every opportunity allowed as the pandemic continues to maintain our increased level of engagement with members and affiliates, state agency staff, and legislators.

We've successfully maintained some of the initiatives put in place last year, such as regular engagement with members of the House Local Government Committee, single county and contract lobbyists, the head of the local government division at the Department of Commerce, and with Governor Inslee's staff.

Continuing along the lines of coordination, we met once again with MRSC and AWC earlier in the year to discuss post-session coordination and training opportunities. WSAC hosted a housing seminar jointly with AWC and the Washington Low Income Housing Alliance earlier this summer.

We've continued our existing covid coordination with the Governor's office as mentioned above, and our weekly Virtual Assemblies and bi-weekly meetings with the administrators, as well as added listening in to the Challenge Seattle calls for additional information, and meeting with the Office of Financial Management and others to coordinate the use of ARPA funds.

As we move closer to the fall and the next legislative session, workgroups created in the last session are just getting started, so both members and staff participation will increase shortly, if not already. We've also begun reviewing agency request legislation and will see agency budget requests soon to meet their mandated deadlines.

On the legal side of things, you'll read from Juliana Roe that <u>Blake</u> is keeping things plenty busy. Staying up-to-date with the opioid litigation and Attorney General decision-making has also been a task. Requests for amicus briefs picked up slightly this year, as well.

The Tax Structure Work Group is continuing its work with Councilmember Derek Young as the nonvoting county representative. While their scope is state-specific, having that representation and the close contact WSAC staff has maintained with its chair has been integral to preventing their ideas from unintentionally harming local government revenues and increasing their interest level in ideas beyond the state level.

Finally, we're happy to announce that Axel Swanson joined the WSAC policy team at the end of August as the new WSACE managing director and makes his first report below.

WSAC Board Meeting September 16, 2021 Page 105 of 112

# Public Safety/ Human Services - Juliana Roe

In February 2021, the Supreme Court issued its opinion in <u>State v. Blake</u>. This case ultimately provides that those who have been convicted of possession of a controlled substance, going back to 1971, are eligible to be resentenced, have their convictions vacated, and have their legal financial obligations (LFOs) reimbursed for those convictions.

The total financial impact on counties and the State due to this decision have been difficult to calculate and will continue to be modified as more information is compiled. WSAC has worked non-stop, along with other county affiliated associations, to ensure that counties, in complying with the decision, are made whole. The first step in that process was to convince the Legislature to provide funding to cover the costs associated with resentencing, vacations, and reimbursement of LFOs. As a result, the Legislature, in its operating budget, provided \$68 million to counties (\$44.5 million for resentencing and vacations and \$23.5 million for reimbursing LFOs). While this may get counties through the current fiscal year, it will definitely not suffice in addressing the total fiscal impact.

WSAC's second hurdle has been determining how the money will be sent out to counties and how much each county will receive. The Administrative Office of the Courts (AOC) is the entity that is obligated to distribute these funds. While WSAC and other stakeholders felt that the funds should be distributed one way, AOC felt very strongly that the funds should be distributed differently. After countless hours of meetings, multiple letters, and some very uncomfortable conversations, we are ready for counties to sign the contracts to enable them to receive Blake funds.

The final step in this process will be to determine how much more money counties need to cover the associated <u>Blake</u> costs and request that the Legislature provide those funds in the upcoming legislative session. However, the path to obtaining this money is not clear. Counties won't be the only ones asking for money to cover <u>Blake</u> expenses. And there are many legislators who believe that these are county costs or, at the very least, a shared expense with the State. We still have a long way to go before this is complete, but we are optimistic that the State's positive budget outlook will make them more amenable to providing sufficient funding.

HB 1310 is another bill of interest that passed this last session and has created some controversy. This is the bill that establishes a standard for use of physical force by law enforcement. The problem ultimately lies with the way the bill was drafted. The bill's language has resulted in many law enforcement agencies refusing to respond to behavioral health related calls due in part to liability concerns related to this new law. At the end of August, Rep. Jesse Johnson and Rep. Roger Goodman requested an Attorney General Opinion on the interpretation of HB 1310. There are also a variety of amendments being drafted that would correct some of the drafting issues in the original bill that could be passed in the coming legislative session.

WSAC has worked closely with the Association of County Human Services (ACHS) to ensure those in our communities have been appropriately served. ACHS continues to meet quarterly, with some subcommittees meeting more frequently. The issues counties faced since the beginning of the pandemic continue. Rapid rehousing, rental assistance, and permanent supportive housing are all ways in which counties have been attempting to keep people housed and out of homelessness. The State and federal government have provided ample amounts of funding for these programs. The biggest challenge has been with capacity at the local non-profits with which counties and the State contract. Other issues include reopening Veteran service offices and re-engaging Veterans in order to get them their benefits, re-hiring those with developmental disabilities at sustainable wages, and ensuring the stability and capacity of our behavioral health crisis system.

Over the next few weeks, a variety of work groups and task forces will begin that will cover issues related to substance use recovery services, juvenile detention centers, jail re-entry services, and behavioral health services, to name a few. WSAC will be monitoring and participating in these, and other groups over the coming year.

# Public Meetings & Records/Government Pandemic Operations – Mike Hoover, Policy Consultant

Last interim was spent constantly renewing and refining the Governor's various orders suspending specific requirements around the Open Public Meetings Act ("OPMA") and the Public Records Act ("PRA"). This was crucial work that allowed counties to conduct remote operations and "phase in" more on-site and in-person operations as local health conditions permitted. The Legislature approved an on-going resolution that ratified those orders through the duration of the emergency, so there is no need this interim to renew them in 14-, 30-, or 60-day increments. All of this, however, shows the need for revisions to the OPMA and PRA to account for emergency operations—a serious oversight in current law. WSAC worked on a bill last year (House Bill 1056) that would have allowed counties, at the local level, to declare emergencies and suspend certain provisions during those emergencies—basically, codifying what has been going on under the recent pandemic. Unfortunately, this bill fell victim to the sheer volume of bills moving during the final days of session, but it will still be active and a priority for next year. WSAC has touched base with legislators during the interim to ensure that support remains strong (the bill passed out of the House unanimously) and get assurances that it will be prioritized and enacted next year

# Fiscal Flexibility – Mike Hoover, Policy Consultant

The pandemic and shutdowns greatly affected both the state and local economies, and counties (which bear a significant share of "front line" pandemic responsibilities) were hit hard. Impacts varied across the State, but it is safe to say that all local governments saw revenue downturns. Federal and State relief money greatly helped, but these funds commonly came with strings attached, meaning that they could only be spent on specific purposes or programs. In general, the relief money could not be used to "backfill" revenue shortfalls and budget deficits. Anticipating this, WSAC worked with other local governments to get HB 1069 enacted, which provides some fiscal flexibility across a range of local revenue options. This is not new money; it simply allows counties to repurpose some existing revenues (if available, and if they choose) beyond the usual limited purposes that state law permits. This is limited authority that generally extends only through December 31st, 2023. WSAC would be interested in hearing from you if your county has used this authority and if it has been helpful to you. Reporting back on the efficacy of this legislation is useful to other initiatives on which WSAC expects to work next year.

#### Public Health - Jaime Bodden

# **WSALPHO Organizational Update**

Executive leadership transitions for WSALPHO took place in June. Dave Windom (Mason) and Theresa Adkinson (Grant) both moved off the executive team after serving an additional year through 2020. This is a bittersweet moment as both Dave and Theresa were new to their leadership roles at the same time as when Jaime started as Managing Director. Both have taken new roles on the board to fill long-standing vacancies.

Current WSALPHO leadership includes President Keith Grellner (Kitsap), Dr. Allison Berry (Clallam and Jefferson), Tristan Lamb (Kittitas), and Astrid Newell (Whatcom). The executive team has been tasked to help navigate changes in state leadership, continued pandemic response and recovery work, and identify more sustainable decision-making process for WSALPHO.

# **COVID-19 Response**

Local health jurisdictions (LHJs) have again been pulled back deep into the pandemic response – with all counties experiencing their highest rates since the pandemic began. LHJs and WSALPHO are working with healthcare partners to address crisis care measures (access to treatment, isolation, quarantine, and care coordination), schools reopening (outbreak response and mitigation plans), and case surges as more and more public interactions and events occur. In response, several health jurisdictions have issued directives as localized safety measures. The Governor's Emergency Proclamation and several modified orders remain in place, and we anticipate additional revisions and modifications as more guidance comes from the federal government and CDC.

As part of this year's State Operating Budget, the Department of Health was authorized to use nearly \$1.5 billion for COVID response work. Much of this funding is directed towards specific activities like vaccine administration or school nursing. The need for flexible response funding grows. WSALPHO is working closely with the Department of Health to identify what funds can be made available for local response work and develop allocation plans for local health jurisdictions. However, funds have become increasingly limited and restricted, adding to the stress of maintaining a strong local response. WSALPHO is assisting NACCHO in elevating this issue at the federal level.

Additionally, counties are navigating vaccine requirements made by the Governor. Several county departments have received notification from state agencies about what county staff may or may not fall within the State's vaccine requirements. WSAC and WSALPHO have been working on clarifying specific program staff and departments that may meet this requirement (such as WIC or correction staff) as questions arise.

# **Local Board of Health Expansion**

The State Board of Health is currently drafting rules regarding the appointment process for non-elected members of local health boards. July 1st, 2022, is the implementation date for local health boards that the county legislative authority has determined need to expand. WSAC and WSALPHO anticipate that most counties will need to expand their local board of health membership or modify their current local board of health make-up to accommodate the requirements passed in E2SHB 1152. The State Board of Health will be joining the September 20th WSAC Assembly to go over the rule's first draft. This will allow counties to provide informal feedback into the final draft that will be open for public comment.

# Foundational Public Health Services (FPHS)

WSALPHO and WSAC supported the joint, State and local, decision package for the 22-23 biennium, totaling \$285 million/biennium. This decision package included requests for state and local health agencies, tribal FPHS, and system transformation efforts. Like previous packages, the package focused on communicable disease control, environmental public health, and operating capabilities. While past investments into public health were small compared to budget requests, 2021 saw an unprecedented increase in appropriations with the 22-23 Operating Budget including a total of \$175 million of ongoing funding for FPHS, of which \$147 million was new funding.

Beyond funding, there was also a policy change that impacts the accountability and evaluation of FPHS efforts. The Public Health Advisory Board was created as part of the passage of HB 1152. This board is tasked with oversight to advise the public health system, evaluate the COVID-19 response, and recommend FPHS investments and evaluation. The advisory board will bring additional visibility and accountability to the governmental public health system, which is essential for continued legislative and public support. WSAC and WSALPHO are both actively recruiting their representatives that will sit on the advisory board. WSAC has two seats, and WSALPHO has four. Both organizations will work to make sure there is diverse representation on the board for these seats.

In preparation for the 2022 session and response to the pandemic, the FPHS steering committee is moving forward with a review of the FPHS definitions, developing the next biennium's decision package, and bringing additional FPHS focus areas (chronic disease, maternal and child health, and access to care) into implementation proposals. This work highlights the importance of strong local public health as we look to the long-term health impacts of the pandemic.

<u>Concurrence Process update:</u> per RCW 43.70.515, all parts of the governmental public health system must jointly certify and agree to where and how FPHS funds are spent. This concurrence process ensures local participation in funding discussions. The FPHS steering committee, representing all parts of the system, serves as the acting body for concurrence discussions. In May, the concurrence process began to identify where and how fiscal year 21-22 FPHS investments will be made in the public health system. The first agreement was to maintain the previous biennium's FPHS investments. An additional agreement was reached in June, which provided more operational support for FPHS management and administration among the Department of Health

and local health jurisdictions (through WSALPHO). In September, the final agreement was made for FY 21-22 investments. The steering committee directed most of its support to secure and maintain infrastructure gained through the COVID-19 response and enhance previous FPHS investments. The goal of these investments includes stabilizing the workforce, maintaining surge capacity for emergencies, and flexibility to fill local program gaps. A summary of local health jurisdiction allocation is included.

At the request of local health jurisdictions, WSALPHO developed an organizational proposal of \$300,000 annual/\$600,000 biennium to the steering committee to hire two additional staff to assist local health jurisdictions in coordinating and developing FPHS implementation plans and policies. In July, this proposal was presented and approved by the steering committee and will be funding through FPHS appropriation. WSALPHO is currently accepting applications for these two positions with a target onboarding date of early November.

FY 21 – 22 Foundational Public Health Services Allocation Direct to Local Health Jurisdictions

\*Concurrence to date (reached at the FPHS steering committee meeting on 9/2/21)

Local Health Jurisdiction	Reinforcing Capacity/Cross Cutting Capability Total	Focus Area and Service Delivery Model Total	FY 21-22 Total Allocation
Garfield	\$152,893	\$313,026	\$465,919
Columbia	\$155,441	\$316,131	\$471,572
Wahkiakum	\$155,473	\$440,501	\$595,974
Lincoln	\$164,365	\$325,252	\$489,617
Skamania	\$165,886	\$327,489	\$493,375
San Juan	\$172,542	\$334,028	\$506,570
Adams	\$176,585	\$344,541	\$521,126
Pacific	\$178,392	\$471,209	\$649,601
Klickitat	\$179,601	\$345,398	\$524,999
Asotin	\$179,432	\$346,297	\$525,729
Jefferson	\$191,847	\$357,970	\$549,817
Okanogan	\$206,069	\$376,717	\$582,786
Kittitas	\$212,582	\$391,447	\$604,029
Whitman	\$215,624	\$405,502	\$621,126
Walla Walla	\$231,354	\$407,879	\$639,233
Mason	\$235,345	\$526,524	\$761,869
NE Tri-County	\$312,984	\$415,561	\$728,545
Grays Harbor	\$247,136	\$459,611	\$706,747
Clallam	\$249,801	\$439,701	\$689,502
Lewis	\$254,325	\$472,498	\$726,823
Island	\$261,189	\$593,150	\$854,339
Grant	\$305,169	\$463,063	\$768,232
Cowlitz	\$318,650	\$547,717	\$866,367
Chelan-Douglas	\$385,433	\$832,212	\$1,217,645
Skagit	\$344,585	\$567,451	\$912,036
Whatcom	\$471,400	\$889,253	\$1,360,653
Yakima	\$510,660	\$1,018,280	\$1,528,940
Kitsap	\$528,860	\$815,523	\$1,344,383
Thurston	\$553,300	\$859,108	\$1,412,408
Benton-Franklin	\$618,198	\$915,268	\$1,533,466
Clark	\$848,960	\$1,307,848	\$2,156,808
Spokane	\$879,380	\$1,735,782	\$2,615,162

Snohomish	\$1,279,650	\$1,870,274	\$3,149,924
Tacoma-Pierce	\$1,370,910	\$2,235,059	\$3,605,969
Seattle-King	\$3,139,040	\$6,508,271	\$9,647,311
Total	\$15,853,060	\$28,975,541	\$44,828,601

#### Allocation Notes:

- Reinforcing Capacity/Cross-Cutting Capability: These funds are flexible funding to fill local FPHS needs and gaps in the cross-cutting capability definitions such a workforce, emergency preparedness, community partnerships, and policy development.
- Focus Area and Service Delivery: These funds are directed toward specific FPHS focus areas (communicable disease, environmental public health, and assessment) with some additional investment for specific cross-jurisdictional work.
- Reporting requirements: Local health jurisdictions must complete their annual FPHS spending report to receive FPHS funding for the next fiscal year. Current FPHS funds can be used for expenses incurred from July 1st, 2021 – June 30th, 2022.
- The FPHS steering committee recommended that FY 21-22 allocation decisions be carried forward into the next fiscal year. This will be finalized through the concurrence process and will likely help local governments in budget planning.

# **Transportation and Public Works – Axel Swanson**

The Washington State Association of County Engineers held their 2021 Annual Conference and Business Meeting June 8-11 in Chelan County. Okanogan Public Works Director/County Engineer, Josh Thomson was sworn in as the new President of WSACE. The Conference included educational sessions and professional development training.

Over the interim there was another leadership change for WSACE. Axel Swanson joined the WSAC team as the new Managing Director for WSACE on August 30<sup>th</sup>. Axel is taking over for former Managing Director Jane Wall, who is now the Executive Director for the County Road Administration Board. Axel began his first day by meeting with Jane to review her transition plan and is off to a good start.

Initially, he has been working on what you would expect, setting up technology (phones and computers) and accounts (Zoom, Dropbox, PDC), the office, and reviewing budget/documents/and contracts. These first few weeks have been spent talking with people to get the right priorities lined up for the Association over the next year and heading into the 2022 legislative session. Axel is now focused on making connections with those individuals recommended by the former Managing Director to ensure he attends important meetings and receives critical information. This has included reaching out to WSACE Board members individually to discuss their ideas for the Association and getting to know them better.

Additionally, Axel has been working with the WSACE Executive Committee on the WSACE Board meeting agenda for the September 15<sup>th</sup> meeting. Board meetings this fall will likely include discussions regarding WSACE's 2022 legislative priorities, budget, strategic plan, and upcoming conferences.

Axel is also working on a schedule to start getting around to see all our County Public Works Departments. He hopes to be able to remote work from some of the different departments on a regular basis.

# Land Use, Environment, Solid Waste - Paul Jewell

While the phrase "business as usual" isn't entirely accurate, the spring and summer were more "normal" than last year, with numerous meetings and several conferences. Many of the meetings and conferences remained in a "remote" or "virtual" platform, while others employed a more traditional, in-person option. Paul has provided numerous groups with updates from the 2021 legislative sessions as part of these meetings and conferences.

The Washington Association of County Solid Waste Managers (WACSWM) met during June for their Annual Spring Meeting. The two-day event was well attended and included an in-person and virtual attendance option. Attendees and presenters took advantage of both choices, with about ¾ of attendees in-person and ½ of the presenters in-person. The hybrid meeting platform was conducted via zoom exclusively with simple microphones and cameras at a low cost. The meeting focused on the challenges and opportunities of meeting the State's goals of managing organic waste through methods other than landfilling. The highlight for many was leadership training on the "Dare to Lead" bestselling book by Brene Brown.

WACSWM members are currently updating their policy statement on extended producer responsibility or product stewardship programs. They also decided to revive the monthly check-in meetings as an opportunity for enhanced networking. WACSWM representatives serve on two statewide workgroups — the organics management workgroup and the plastics recycling advisory committee.

Water banking and the implementation of the pilot grant program approved during the 2021 legislative session continue to be hot topics. There is significant interest from several counties and regions in the State, and Paul has spent numerous hours working on the implementation of the program with Ecology and consulting with various interested parties on the details of the program. Ecology is currently working on some implementation forms for which Paul is planning to provide comments. Paul also recently attended the Water in Central Washington 2-day legal conference, where he presented on the 2021 session and the water banking pilot program.

With the retirement of Neil Aaland, Paul has also taken on the coordination of the Columbia River Counties Caucus. He will be working closely with the Caucus Chairman, Commissioner Wes McCart, to create programming for the Caucus members, including some new training authorized by the contract with Ecology.

As usual, interest in land use issues and related policy work continues to dominate Paul's schedule. In June, the House Local Government held a work session where Paul presented on permitting costs and revenues along with Cowlitz County Senior Planner Greta Holmstrom. Paul is currently working on another presentation for the Senate Housing and Local Government Committee on September 20<sup>th</sup> on various land use issues, including economic development, housing, and LAMIRDs.

Paul attended the Planning Director's conference in early September and presented on the 2021 session and what to expect in 2022. He is currently active on the advisory committee with the Department of Commerce on updating the GMA-related WACs. Paul and Eric traveled to Franklin County to provide them some information and background on the GMA related to a recent third-party appeal of Franklin County's comprehensive plan update.

Paul also continues to be active in the issues related to legacy pesticide use on former orchard lands in Central Washington Counties. The Legacy Pesticide Work Group issued its report and recommendations in January, and Ecology has been working to implement the recommended model remedy. The Legislature provided funding to conduct a feasibility study for locating soil banks and creating model development codes for local jurisdictions to utilize or modify to implement the requirements. Ecology has proposed a contract for WSAC to lead the soil bank feasibility and the model code work, and Paul will oversee it.

Timber issues have also been very active over the last several months. WSAC secured funding during the 2021 legislative session to provide direct WSAC representation on the Cooperative Monitoring, Evaluation, and Research (CMER) committee as part of DNR's adaptive management program. Dr. Mark Meleason, Ph.D., has agreed to enter into a contract with WSAC to serve as our CMER representative. Mark replaces Dr. Jenny Knoth, a representative that we shared with the Washington Family Forest Association. Mark has been getting up to speed and is meeting regularly with Paul and Court Stanley, WSAC's representative on the Timber, Fish, & Wildlife Policy (TFW Policy) committee. Both the CMER and TFW Policy Committees have been very active.

The Timber Counties Caucus met in June and September. The Timber Counties Caucus actively engaged with

DNR on the Trust Land Performance Assessment (TLPA). It provided DNR with a written initial response to the recommendations in the TLPA, and the Caucus members' preferred method of engagement as the DNR moves forward on further evaluation and potential implementation. Additional conversations on the issue with WSAC and DNR staff and the Timber Counties Caucus are ongoing.

WSAC also released the Marbled Murrelet Economic Impact Study in August. It was sent to over 200 media outlets as well as critical legislators. The response so far has been slow, but WSAC will continue to utilize the study for policy objectives.

Finally, Paul has also worked closely with Pacifica Law Group on the WSAC amicus brief in the Conservation NW v. Franz case scheduled to be heard later in 2021 by the Washington State Supreme Court. The suit aims to overturn the DNR's trust mandate requirements on federal land grants the State manages for particular beneficiaries and replace it with a mandate that DNR manages the land for the "benefit of all the people." Presumably, the intent is to halt DNR's "undivided loyalty" to the trust beneficiaries in favor of broader considerations. WSAC is opposed to overturning the trust mandate.